ADOPTED ON OCT 0 1 2013

A RESOLUTION OF THE COUNCIL OF THE CITY OF SAN DIEGO CERTIFYING ENVIRONMENTAL IMPACT REPORT NO. 10046, ADOPTING THE FINDINGS AND STATEMENT OF OVERRIDING CONSIDERATIONS, AND ADOPTING THE MITIGATION MONITORING AND REPORTING PROGRAM FOR CASTLEROCK PROJECT NO. 10046.

SWE-A 9/16/13

WHEREAS, on June 26, 2002, Pardee Homes submitted an application to Development Services Department for a General and Community Plan Amendment, Rezone, Vesting Tentative Map with Public Right-of-Way and Easement Vacations, Site Development Permit/ Planned Development Permit with a Multiple Habitat Planning Area Boundary Line Adjustment, Resolution in Support of Annexation, Establishment of Public Facilities Financing Mechanisms, potential Out-of-Service Agreement, Public Right-of-Way, and Utility Easement Vacation for the Castlerock project; and

WHEREAS, the matter was set for a public hearing to be conducted by the City Council of the City of San Diego; and

WHEREAS, the issue was heard by the City Council on September 16, 2013, and WHEREAS, under Charter section 280(a)(2) this resolution is not subject to veto by the Mayor because this matter requires the City Council to act as a quasi-judicial body, a public hearing is required by law implicating due process rights of individuals affected by the decision, and the Council is required by law to consider evidence at the hearing and to make legal findings based on the evidence presented; and

WHEREAS, the City Council considered the issues discussed in Environmental Impact Report No. 10046 prepared for this Project; NOW, THEREFORE.

BE IT RESOLVED, by the City Council that it is certified that the Report has been completed in compliance with the California Environmental Quality Act of 1970 (CEQA) (Public Resources Code Section 21000 et seq.), as amended, and the State CEQA Guidelines thereto (California Code of Regulations, Title 14, Chapter 3, Section 15000 et seq.), that the Report reflects the independent judgment of the City of San Diego as Lead Agency and that the information contained in said Report, together with any comments received during the public review process, has been reviewed and considered by the City Council in connection with the approval of the Project.

BE IT FURTHER RESOLVED, that pursuant to CEQA Section 21081 and State CEQA Guidelines Sections 15091 and 15093, the City Council hereby adopts the Findings and the Statement of Overriding Considerations made with respect to the Project, which are attached hereto as Exhibit A.

BE IT FURTHER RESOLVED, that pursuant to CEQA Section 21081.6, the City Council hereby adopts the Mitigation Monitoring and Reporting Program, or alterations to implement the changes to the Project as required by this City Council in order to mitigate or avoid significant effects on the environment, which is attached hereto as Exhibit B.

BE IT FURTHER RESOLVED, that the Report and other documents constituting the record of proceedings upon which the approval is based are available to the public at the office of the City Clerk, 202 C Street, San Diego, CA 92101.

BE IT FURTHER RESOLVED, that the City Clerk is directed to file a Notice of

Determination with the Clerk of the Board of Supervisors for the County of San Diego regarding
the Project after final passage of O
8 Zone into the OC-1-1, RX-1-1 and RM-2-4 Zones.

APPROVED: JAN GOLDSMITH, CITY ATTORNEY

Shannon M. Thomas

Deputy City Attorney

SMT:als 08/20/13

Or.Dept: DSD

Doc. No. 619232

ATTACHMENT(S): Exhibit A, Findings and Statement of Overriding Considerations

Exhibit B, Mitigation Monitoring and Reporting Program

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EXHIBIT A

DRAFT FINDINGS OF FACT AND STATEMENT OF OVERRIDING CONSIDERATIONS REGARDING FINAL ENVIRONMENTAL IMPACT REPORT FOR THE CASTLEROCK PROJECT PROJECT NUMBER 10046 SCH No. 2004061029

August 16, 2013

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I. INTRODUCTION

A. Findings of Fact and Statement of Overriding Considerations

The California Environmental Quality Act (CEQA) (Pub. Res. Code §§21000, et seq.) and the State CEQA Guidelines (14 Cal. Code Regs §§15000, et seq.) promulgated thereunder, require that the environmental impacts of a project be examined before a project is approved. In addition, once significant impacts have been identified, CEQA and the CEQA Guidelines require that certain Findings be made before project approval. It is the exclusive discretion of the decision maker certifying the Environmental Impact Report (EIR) to determine the adequacy of the proposed Candidate Findings. Specifically, regarding Findings, Guidelines §15091 provides:

- (a) No public agency shall approve or carry out a project for which an EIR has been certified which identifies one or more significant environmental effects of the project unless the public agency makes one or more written findings for each of those significant effects, accompanied by a brief explanation of the rationale for each finding. The possible findings are:
 - 1. Changes or alterations have been required in, or incorporated into, the project which avoid or substantially lessen the significant environmental effect as identified in the final EIR.
 - 2. Such changes or alterations are within the responsibility and jurisdiction of another public agency and not the agency making the finding. Such changes have been adopted by such other agency or can and should be adopted by such other agency.
 - 3. Specific economic, legal, social, technological, or other considerations, including considerations for the provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the final EIR.
- (b) The findings required by subdivision (a) shall be supported by substantial evidence in the record.
- (c) The finding in subdivision (a)(2) shall not be made if the agency making the finding has concurrent jurisdiction with another agency to deal with identified feasible mitigation measures or alternatives. The finding in subdivision (a)(3) shall describe the specific reasons for rejecting identified mitigation measures and project alternatives.
- (d) When making the findings required in subdivision (a)(1), the agency shall also adopt a program for reporting on or monitoring the changes which it has either required in the project or made a condition of approval to avoid or substantially lessen significant environmental effects. These measures must be fully enforceable through permit conditions, agreements, or other measures.
- (e) The public agency shall specify the location and custodian of the documents or other materials which constitute the record of the

- proceedings upon which its decision is based.
- (f) A statement made pursuant to §15093 does not substitute for the findings required by this section.

The "changes or alterations" referred to in CEQA Guidelines §15091(a)(1) above, that are required in, or incorporated into, the project which mitigate or avoid the significant environmental effects of the project (a.k.a. "project design features"), may include a wide variety of measures or actions as set forth in CEQA Guidelines §15370, including:

- (a) Avoiding the impact altogether by not taking a certain action or parts of an action.
- (b) Minimizing impacts by limiting the degree or magnitude of the action and its implementation.
- (c) Rectifying the impact by repairing, rehabilitating, or restoring the impacted environment.
- (d) Reducing or eliminating the impact over time by preservation and maintenance operations during the life of the action.
- (e) Compensating for the impact by replacing or providing substitute resources or environments.

Should approval of the project nevertheless result in significant impacts, a Statement of Overriding Considerations (SOCs) must be prepared. The statement provides the lead agency's views on the ultimate balancing of the merits of approving a project despite its unavoidable environmental risks. Regarding the SOCs, CEQA Guidelines §15093 provides:

- (a) CEQA requires the decision-making agency to balance, as applicable, the economic, legal, social, technological, or other benefits, including region-wide or statewide environmental benefits, of a proposed project against its unavoidable environmental risks when determining whether to approve the project. If the specific economic, legal, social, technological, or other benefits, including region-wide or statewide environmental benefits, of a proposed project outweigh the unavoidable adverse environmental effects, the adverse environmental effects may be considered "acceptable."
- (b) When the lead agency approves a project which will result in the occurrence of significant effects which are identified in the final EIR but are not avoided or substantially lessened, the agency shall state in writing the specific reasons to support its action based on the final EIR and/or other information in the record. The statement of overriding considerations shall be supported by substantial evidence in the record.
- (c) If an agency makes a statement of overriding considerations, the statement should be included in the record of the project approval and should be mentioned in the notice of determination. This statement does not substitute for, and shall be in addition to, findings required pursuant to Section 15091.

Following its independent review, it is exclusively the discretion of the decision-maker certifying the Final EIR to make a final determination regarding the adequacy of the proposed Candidate Findings and Statement of Overriding: Considerations.

Having received, reviewed and considered the Final EIR for the Castlerock Project, State Clearinghouse No. 2004061029 (FEIR), as well as all other information in the Record of Proceedings on this matter, the following Candidate Findings and SOCs are hereby adopted by the City in its capacity as the CEQA Lead Agency and the FEIR is certified as being completed in compliance with CEQA. These Findings and Statement of Overriding Considerations set forth the environmental basis for current and subsequent discretionary actions to be undertaken by the City and responsible agencies for the implementation of the project. The Findings and Statement of Overriding Considerations presented herein are based on substantial evidence in the entire record before the City and reflect the City's independent judgment and analysis as the project CEQA Lead Agency. References to the Draft EIR and FEIR set forth in these Findings and Statement of Overriding Considerations are for ease of reference, and are not intended to provide an exhaustive list of the evidence relied upon for the Findings and Statement of Overriding Considerations.

B. Record of Proceedings

For purposes of CEQA and these Findings and Statement of Overriding Considerations, the Record of Proceedings for the project consists of the following documents and other evidence, at a minimum:

- The Notice of Preparation (NOP) and all other public notices issued by the City in conjunction with the project;
- Comments received on Notice of Preparation;
- Scoping Meeting and comments received at Scoping Meeting;
- The FEIR for the project;
- The Draft EIR;
- All written comments submitted by agencies or members of the public during the public review comment period on the Draft EIR;
- All responses to written comments submitted by agencies or members of the public during the public review comment period on the Draft EIR;
- All written and verbal public testimony presented during a noticed public hearing for the proposed project at which such testimony was taken;
- The Mitigation Monitoring and Reporting Program (MMRP);

- The reports and technical memoranda included or referenced in Responses to Comments in the FEIR:
- All documents, studies, EIRs, or other materials incorporated by reference or cited to in the Draft EIR and the FEIR, including all references identified in Section 11.0 of the FEIR;
- All errata sheets prepared for the FEIR and submitted to the San Diego City Council (City Council) prior to the City Council hearing.
- Matters of common knowledge to the City, including but not limited to federal, state, and local laws and regulations;
- Any documents expressly cited in these Findings;
- City staff reports prepared for this project and any exhibits thereto;
- Project permit conditions, findings, and the Mitigation Monitoring and Reporting Program;
- Any other relevant materials required to be in the record of proceedings by Public Resources Code §21167.6(e);
- The Project's Fiscal Impact Analysis prepared by Leppert Engineering Corporation for San Diego and Santee and references cited therein;
- Employment Study prepared by DPF&G;
- Plan for Services prepared by Leppert Engineering;
- East Elliott Public Facilities Financing Plan
- The Castlerock Fire Protection Plan prepared by Firewise, Inc. and references cited therein; and
- Proposed Annexation Agreement among Pardee, Padre Dam, City of San Diego, and City of Santee.

Additionally, the Draft EIR and related technical studies were made available for review during the public review period at the following public libraries:

San Diego Public Library Central Library 820 E Street San Diego, CA 92101 Santee Branch County Library 9225 Carlton Hills Blvd. #17 Santee, CA 92071

II. PROJECT SUMMARY

A. Project Location

The 203.64-acre project site is located within the East Elliott Community Planning Area in the eastern portion of the City, adjacent to the City of Santee. The project site is located to the north of West Hills High School and Mission Trails Regional Park, west of a residential neighborhood and Santee Lakes Recreational Area, and east of the Sycamore Landfill. The site is locally accessed via Mast Boulevard and regionally accessed by State Route 52.

B. Project Description

The project includes two scenarios: the Annexation Scenario and the No Annexation Scenario. The Annexation Scenario includes the annexation of the proposed residential development from San Diego to the City of Santee (Santee) and Padre Dam Municipal Water District (PDMWD), while 94.89 acres would remain in the City of San Diego. Under the No Annexation Scenario, the entire site would remain in San Diego's jurisdiction. Each of these two project scenarios are described below.

The Annexation Scenario would result in the construction of a 430-unit residential development with 283 detached single-family residences and 147 single-family detached units clustered on larger lots (referred to as green court units), approximately 4.0 acres (gross) of public parks, 0.64 acre (0.49 acre usable) of pocket parks, a pedestrian trail, and public streets and private driveways on the project site. The remaining 94.89 acres of the property would be preserved as Multiple Habitat Planning Area (MHPA) open space.

The No Annexation Scenario would result in the construction of a 422-unit residential development with 282 detached single-family residences, 140 single-family green court units, approximately 4.0 acres (3.0 acres usable) of public parks, 0.50 acre (0.39 acre usable) of pocket parks, a pedestrian trail, and public streets and private driveways and 94.73 acres of MHPA open space.

Under both scenarios, the project design features include grading, infrastructure improvements, landscaping, "green" building design, a fire protection plan, and subsurface ordnance and explosives (OE) clearance. In both scenarios, access would be provided from Mast Boulevard from the south. The No Annexation Scenario would require more substantial infrastructure improvements since the project site is not located near existing City services (i.e., water and wastewater), including a water reservoir, pump station, and off-site pipeline extensions. Refer to the FEIR Chapter 3.0 for a complete project description.

C. Discretionary Actions

The following discretionary actions are being considered by the City Council, after having received advisory votes by the Planning Commission:

Both Scenarios

- A Planned Development Permit (PDP) for lot sizes, setbacks, building height, driveways, parking, and loading zone deviations
- Site Development Permit (SDP) for Environmentally Sensitive Lands (ESL) deviations
- Rezone from RS-1-8 to RM-2-4, RX-1-1, and OC-1-1
- MHPA Boundary Line Adjustment
- Vesting Tentative Map (VTM) with Public Right-of-Way and Utility Easement Vacations
- General Plan and East Elliott Community Plan Amendment
- Certification of the FEIR, CEQA Findings, Notice of Determination (NOD) and MMRP

Annexation Scenario

- Annexation Agreement
- Resolution of Support for Santee's Resolution of Initiation of Application to LAFCO to Take Proceedings ("Resolution of Support" or "Resolution of Initiation")
- San Diego Sphere of Influence Revision

No Annexation Scenario

• Establishment East Elliott Public Facilities Financing Plan

In addition, the City may use the FEIR to approve other discretionary actions, for which the environmental impacts have been analyzed therein. The FEIR may also be used by responsible and trustee agencies in connection with project-related approvals/ conditions, including, without limitation, conformance to the National Pollutant Discharge Elimination System (NDPES) Construction General Permit (State Water Resources Control Board/Regional Water Quality Control Board [SWRCB/RWQCB]), and Municipal Storm Water Permit (RWQCB); a Federal Clean Water Act Section 404 Permit (U.S. Army Corps of Engineers) and Section 401 Water Quality Certification (RWQCB), if required; and a California Fish and Game Code Section 1602 Streambed Alteration Agreement (California Department of Fish and Game), Annexation Agreement, and LAFCO-related approvals if required.

D. Statement of Objectives

As described in Section 3.1 of the FEIR, the following objectives are identified for the proposed project:

- Provide residential development that is consistent with the location and the goals and objectives of the adopted Community Plan.
- Meet San Diego's General Plan and Community Plan goal of developing approximately 500 units in this location by providing approximately 430 units.
- Preserve approximately 95 acres of open space consistent with the adopted Multiple Species Conservation Program (MSCP)/MHPA and the Mission Trails Regional Park (MTRP).
- Provide a project design that is consistent with the goals and objectives of the Mission Trails Design Guidelines as follows:
 - a) New development should relate to existing development pattern and landscaping in adjacent areas.
 - b) New developments shall maintain contiguous public access immediately adjacent to the park edge or boundaries.
 - c) New developments immediately abutting the park should provide open space linkages, bike/pedestrian access to the park.
- Provide new residential development which is consistent with existing residential development patterns in the surrounding area.
- Implement some "smart growth" principles of development through the provision of up to 430 residences in a community within itself that links to natural areas that surround it and would be environmentally sensitive with many energy efficient features.
- Provide infrastructure improvements and street improvements consistent with the Community Plan in an efficient manner.
- Coordinate public facilities and infrastructure of various districts in the region.
- Provide housing types which can provide suitable "move up" housing for different segments of income levels of the population and that would help the region meet its housing goals.

- Provide trail connections from MTRP to the north of the project site, and recreational venues for hiking and bicycling for San Diego residents, Santee residents, and other members of the public.
- Reduce risk from wildfires by implementing a fire protection plan and brush management program, developing hardscape such as roads to reduce fire hazards to adjacent homes, and installing fire hydrants to aid in suppressing fires.
- Minimize traffic impacts on adjacent residential streets.
- Provide primary access to the site from a four-lane major roadway and regional access via the state highway system.
- Maximize tax revenues.
- Maximize construction and permanent job creation both directly and indirectly.

III. ENVIRONMENTAL REVIEW AND PUBLIC PARTICIPATION

A Notice of Preparation (NOP), prepared in compliance with Section 15082 of the CEQA Guidelines, was distributed for the project on June 7, 2004 and reissued on February 28, 2011. In addition, public scoping meetings were held on June 22, 2004 and March 14, 2011. The NOP, associated responses, and comments are included in the FEIR as Appendix A.

The Draft EIR for the proposed project was then prepared and circulated for review and comment by the public, agencies and organizations for a public review period that began on June 18, 2012 and concluded on August 1, 2012. Distribution included the City of Santee and LAFCO. A Notice of Completion of the Draft EIR was sent to the State Clearinghouse and the Draft EIR was circulated to State agencies for review through the State Clearinghouse, Office of Planning and Research (SCH No. 2004061029). A Notice of Availability of the Draft EIR for review was mailed to organizations and parties expressing interest in the project. The Notice of Availability was also filed with the City Clerk and published in the San Diego Daily Transcript.

As noted above, the public comment period on the Draft EIR concluded on August 1, 2012. The City received comments on the proposed project. The City completed responses to those comments and the responses have been incorporated into the FEIR. The FEIR is intended as a project-level specific EIR.

On July 11, 2013, the City of San Diego Planning Commission ("Planning Commission") held a public hearing on the project. The Planning Commission recommended approval of the project and certification of the FEIR, adoption of the MMRP, and approval of these Findings and the accompanying SOCs for the Annexation Scenario.

IV. GENERAL FINDINGS

The City hereby finds as follows:

- The City is the "Lead Agency" for the proposed project evaluated in the FEIR.
- The Draft EIR and FEIR were prepared in compliance with CEQA and the CEQA Guidelines.
- The City has independently reviewed and analyzed the Draft EIR and FEIR, and these documents reflect the independent judgment of the City Council and the City.
- The City's review of the Draft EIR and the FEIR is based upon CEQA, the CEQA Guidelines, and the City's Significance Determination Thresholds.
- An MMRP has been prepared for the proposed project, which the City has adopted or made a condition of approval of the proposed project. That MMRP is incorporated herein by reference and is considered part of the Record of Proceedings for the proposed project.
- The MMRP designates responsibility and anticipated timing for the implementation of mitigation measures. The City will serve as the MMRP Coordinator.
- In determining whether the proposed project has a significant impact on the environment, and in adopting these Findings pursuant to §21081 of CEQA, the City has based its decision on substantial evidence and complied with CEQA §§21081.5 and 21082.2 and CEQA Guidelines 15091(b).
- The impacts of the proposed project have been analyzed to the extent feasible at the time of certification of the FEIR.
- Pursuant to Public Resources Code 21151.4, at least 30 days prior to certification, the City provided consultation to Grossmont Union High School District regarding the project's treatment of hazardous substances which are within a quarter mile of a school site.
- Pursuant to SB 18, the City provided consultation opportunity with native American tribes.
- The City reviewed the comments received on the Draft EIR and FEIR and the responses thereto and has determined that neither the comments

received nor the responses to such comments add significant new information regarding environmental impacts to the Draft EIR or FEIR. The City has based its actions on full appraisal of all viewpoints, including all comments received up to the date of adoption of these Findings concerning the environmental impacts identified and analyzed in the FEIR.

- The responses to the comments on the Draft EIR, which are contained in the FEIR, clarify and amplify the analysis in the Draft EIR.
- The City has made no decisions that constitute an irretrievable commitment of resources toward the proposed project prior to certification of the FEIR, nor has the City previously committed to a definite course of action with respect to the proposed project.

V. SUMMARY OF IMPACTS

In identifying the following impacts that are less than significant without mitigation, the City has considered project design features, as well as the applicable plans, programs, regulations, and policies. The project design features are part of the proposed project that the City has considered, regardless of whether they are explicitly made conditions of project approval, and the City may assume that the project will be implemented consistent with the project description, project design features, and applicable plans, programs, regulations, and policies that the proposed project is subject to. The FEIR is divided into two possible scenarios, as described above. The FEIR concludes that under both scenarios the proposed project will have no significant impacts and require no mitigation measures with respect to the following issues:

- Air Quality/Odors (Pollutant Emissions Operational Emissions, Sensitive Receptors, Particulate Matter, Air Quality Plan Implementation)
- Biological Resources (Wildlife Corridors)
- Historical Resources (Religious/Sacred Uses, Human Remains)
- Energy Use and Conservation (Construction-Related Energy Use, Longterm Operational-Related Energy Use)
- Human Health/Public Safety/Hazardous Materials (Health Hazards-Wildfire, Hazardous Materials, Emergency Response/Evacuation)
- Hydrology/Water Quality (Hydrology, Water Quality)
- Geology and Soils (Unstable Soil and Geologic Hazards, Soil Erosion)
- Landform Alteration/Visual Quality/Neighborhood Character (Bulk and Scale, Light and Glare)

- Land Use (Plan Consistency, ESL Regulations)
- Noise (Ambient Noise Level Increase, Construction Noise)
- Transportation/Circulation (Traffic Hazards, Parking)
- Public Facilities and Services (Fire ¹, Police, Parks, and Schools)
- Utilities (Water Supply, Water Systems, Sewer Systems, Solid Waste)

Annexation Scenario: The FEIR concludes that under the Annexation Scenario implementation of the proposed project would have no significant impacts and require no mitigation measures with respect to the following additional issues:

- Biological Resources (Invasive Species)
- Noise (Stationary Noise)
- Public Facilities and Services (Libraries)

Under <u>both scenarios</u>, significant impacts associated with the following issues would be mitigated to below a level of significance. In some cases, the required mitigation measures differ under each scenario. The specifics areas of mitigation are detailed below.

- Air Quality/Odors (Pollutant Emissions Construction-Related Emissions)
- Biological Resources (Sensitive Biological Resources, Plan Consistency, Unexploded Ordnance)
- Historical Resources (Prehistoric/Historic Resources)
- Human Health/Public Safety/Hazardous Materials (Unexploded Ordnance)
- Land Use
- Landform Alteration
- Noise (Noise Exposure)

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¹ The City finds that it is too speculative to analyze environmental impacts from construction of a fire station in the No Annexation Scenario because the location, size, and features for such a facility are unknown at this time. Accordingly, it is proper to conclude there is no significant impact. Reference: FEIR Section 4.13. Further CEQA review will be conducted if the fire services cannot be provided by other means identified in the FEIR.

- Paleontological Resources
- Transportation/Circulation (Traffic Circulation)

No Annexation Scenario: The FEIR concludes that under the No Annexation Scenario implementation of the proposed project could result in additional **significant impacts that would be mitigated to below a level of significance** with respect to the following additional issues:

- Biological Resources (Invasive Species)
- Noise (Stationary Noise)
- Public Facilities and Services (Libraries Cumulative)

Under <u>both scenarios</u>, some impacts have associated mitigation measures identified in the FEIR that are infeasible to fully or partially implement for reasons including economic, legal, social, and other considerations. Accordingly, these impacts will remain fully or partially significant and unavoidable, despite the adoption of all feasible mitigation measures. The adoption of feasible mitigation measures will reduce the impacts, but the following issues would remain significant despite the adoption of all feasible mitigation measures:

- Landform Alteration/Visual Quality/Neighborhood Character (Landform Alteration, Public Views)
- Greenhouse Gas (GHG Emissions, GHG Plans Consistency²)

VI. FINDINGS REGARDING SIGNIFICANT IMPACTS

In making each of the findings herein, the City has considered the project design features and plans, programs, and policies identified throughout the FEIR. The project design features described throughout the FEIR are part of the project that the City has considered, and the project may only be constructed in accordance with the project design features regardless of whether they are explicitly made conditions of the project permits. The plans, programs, and policies discussed in the FEIR are existing regulatory plans and programs, which the project is subject to regardless of whether they are explicitly made conditions of the project permits.

The CEQA Guidelines state that an agency's findings must be "accompanied by a brief explanation of the rationale for each finding" 14 Cal Code Regs §15091(a). This

²GHG is only categorized as a significant and unmitigated impact if credit for the Low Carbon Fuel Standard program is not applied to the Project in a future circumstance where pending judicial review of the Low Carbon Fuel Standard program overturns and enjoins the program and the program is not replaced with a new Low Carbon Fuel Standard program.

requirement applies to the findings relating to mitigation of significant impacts, mitigation measures under the jurisdiction of another agency, and infeasibility of mitigation measures and alternatives required under Pub Res C §21081(a) and 14 Cal Code Regs §15091(a), (c). Detailed findings on an issue are not required if the basis for the agency's decision is found in the EIR and the agency's findings incorporate or adopt the EIR's discussion and analysis. See Mira Mar Mobile Community v City of Oceanside (2004) 119 Gal. App. 4th 477 (written findings on significant environmental effects of project, incorporating EIRs relied on and other reports in record by reference, were sufficient to show basis for agency's actions); Rio Vista Farm Bureau Ctr. v County of Solano (1992) 5 Cal. App. 4th 351, 373; No Oil, Inc. v City of Los Angeles (1987) 196 Cal. App. 3d 223; City of Poway v City of San Diego (1984) 155 Cal. App. 3d 1037 (findings adopted for a general plan amendment were adequate because they incorporated the EIR's mitigation measures by reference); No Slo Transit, Inc. v City of Long Beach (1987) 197 Cal. App. 3d 241 (policy decision to reject alternative found in reports in the record); Concerned Citizens of S. Cent. L.A. v Los Angeles Unified Sch. Dist. (1994) 24 Cal. App. 4th 826, 848 (findings on impacts remaining after mitigation and infeasibility of mitigation measures were amplified by information in EIR). Accordingly, every citation to the FEIR or other documents identified in these findings is hereby incorporated by reference as if fully set forth herein. Additionally, every response to comment (RTC) in the FEIR relating to said citations to the FEIR are also hereby incorporated by reference as if fully set forth herein.

Organizationally, these Findings will address those significant effects and proposed mitigation measures that are the same under both scenarios. Thereafter, Findings specific to the Annexation Scenario will be addressed, followed by the Findings specific to the No Annexation Scenario.

A. Findings Regarding Significant Impacts That Can be Mitigated to Below a Level of Significance (CEQA §21081(a)(1) and CEQA Guidelines §15091(a)(1)

The City, having reviewed and considered the information contained in the FEIR, and the Record of Proceedings pursuant to CEQA §21081(a)(1) and CEQA Guidelines §15091(a)(1), adopts the following Findings regarding the significant effects of the proposed project, as follows:

(1) Changes or alterations have been required in, or incorporated into, the project which would mitigate avoid or substantially lessen the significant environmental effects as identified in the FEIR as described below:

AIR QUALITY/ODOR (POLLUTANT EMISSIONS - CONSTRUCTION-RELATED EMISSIONS)

ROG Emissions

Potentially Significant Effect

Potentially significant construction related air quality impacts could result from the project's construction activities. Although grading operations would be regulated by the Air Pollution Control District, Reactive Organic Gas (ROG) emissions could temporarily exceed applicable thresholds. This is due to the Volatile Organic Compound (VOC) content of the paints used during the architectural coating phase of construction.

Facts in Support of Finding

The potentially significant construction-related impact associated with ROG emissions would be mitigated to below a level of significance with implementation of the mitigation measure AIR-1 identified in Section 4.3.3.3 of the FEIR. Implementation of this mitigation measure requires use of exterior and interior coatings with a VOC content of 30 grams per liter or less.

Rationale and Conclusion

The mitigation measure identified as AIR-1 assures that ROG emissions remain below its applicable threshold throughout construction of the project. Implementation of this mitigation measure is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 4.3.3

BIOLOGICAL RESOURCES (SENSITIVE BIOLOGICAL RESOURCES)

Sensitive Vegetation Communities

Potentially Significant Effect

The project would result in impacts to the following sensitive habitat communities: emergent wetlands (wetland), southern willow scrub (wetland; No Annexation Scenario only), southern cottonwood willow riparian forest (wetland; No Annexation Scenario, only), native grasslands (Tier I), coastal sage scrub (Tier II), and non-native grasslands (Tier IIIb). The amount of habitat impacted varies between the scenarios primarily due to the need for additional infrastructure for the No Annexation Scenario. The Annexation Scenario would impact 0.07 acre of wetland, 13.74 acres of Tier I, 32.13 acres of Tier II, and 48.32 acres of Tier IIIb on- and off-site. The No Annexation would impact 0.09 acre of wetland; 13.75 acre of Tier I, 34.65 acres of Tier II, and 48.31 acres of Tier IIIb on- and off-site. Due to utility improvements, the No Annexation Scenario would also temporarily impact 1.25 acre of Tier II habitat on-site and potentially have a temporary impact to 0.43 acre of wetland off-site. Both scenarios would also potentially

impact up to additional 5 acres of Tier I and Tier IIIb habitat as a result of landslide remediation. Wetland impacts are addressed below under Jurisdictional Waters.

Facts in Support of Finding

The Annexation Scenario direct impacts to sensitive vegetative communities are mitigated to below a level of significance with implementation of the mitigation measures identified as BIO-1 through BIO-4 in Section 4.4.3:3 of the FEIR. No Annexation Scenario direct impacts to sensitive vegetation communities are mitigated via BIO-2 to 4 and BIO-13.

2 2 dist. Implementation of BIO-1 for the Annexation Scenario or BIO-13 for the No Annexation Scenario requires sensitive vegetation mitigation at rates identified in the Land Development Code (LDC) Biology Guidelines. As the project proposes all mitigation within the Multi-Habitat Planning Area (MHPA), Annexation Scenario mitigation consists of a minimum dedication of 14.08 acres of Tier I, 32.13 acres of Tier II or better habitat, and 25.88 acres of Tier IIIB or better habitat (see Tables 4.4-4 and 4.4-5 of the FEIR, and BIO-1). The No Annexation Scenario mitigation will also occur in the MHPA; but consists of 14.10 acres of Tier I, 35.90 acres of Tier II, and 26.22 acres of Tier IIIB or better habitat (See Tables 4.4-9 and 4.4-10, and BIO-13). As a part of BIO-13, the temporary impacts to 1.25 acres of coastal sage scrub (Tier II) that occur under the No Annexation Scenario shall be mitigated through a restoration plan to achieve the identified performance criteria.

For both scenarios, implementation of BIO-2 is required after landslide remediation testing but prior to issuance of permits. Specifically, final landslide remediation plan is required to identify whether any additional impacts to sensitive vegetation communities occurred as a result of landslide remediation and provide details for habitat revegetation and remediation of those areas at a 1:1 ratio. Additional details of performance criteria and specifications more maintenance and monitoring of the remediated areas are found in Section 4.4.3.3 of the FEIR.

BIO-3 requires that grading plans include specific measures focused on the education of construction crews regarding the need to avoid impacts outside of the approved development area and to protect sensitive vegetation. A biological monitor is also required to be present during all construction activities to supervise the installation of work fences intended to protect biological resources and to prevent any new disturbances to sensitive biological resources. Any unforeseen impacts are required to be mitigated pursuant to the City's LDC and MSCP, and if appropriate, wildlife agencies. Prior to the release of the construction bond, a final monitoring report is required to be submitted to the City.

BIO-4 provides the mechanism details for the dedication and preservation of habitat listed above (BIO-1). This measure requires the conveyance of habitat to the City's MCSP preserve through specific means: Irrevocable Offer of Dedication via the Final Maps; Covenant of Easement recoded against the property's title; any other method of transfer permitted by the City's MSCP Subarea Plan or Implementing Agreement. Additional details of the conveyances means are found in Section 4.4.3.3 of the FEIR.

Rationale and Conclusion

Impacts to sensitive biological resources shall be mitigated via preservation of habitat at ratios indicated in the LDC Biological Guidelines (BIO-1 and BIO-13). A Conceptual Landslide Remediation Plan (see Appendix B-4), pursuant to BIO-2, has been prepared to address sensitive habitat impacts caused by potential landslide remediation. Mitigation land will be provided within the East Elliott area. The project includes an avoidance measures such as biological monitoring and a construction worker education program to ensure those areas outside the impact will be preserved (BIO-3). To ensure proper conveyance to the City and long term preservation of the mitigated land, specific means of conveyance are identified (BIO-4). Altogether, implementation of measures BIO-1 or BIO-13, and BIO-2 through BIO-4 assure that under the Annexation Scenario, impacts to sensitive vegetation communities will mitigated to below a level of significance. Implementation of these mitigation measures is assured through their incorporation into the project's MMRP.

Reference: FEIR Section 4.4.3

Sensitive Plant Species

Potentially Significant Effect

Potentially significant impacts to sensitive plants could result from the project's grading activities under both the Annexation Scenario and No Annexation Scenario. Specifically, the project could disturb three sensitive plant species: San Diego barrel cactus, variegated dudleya, and San Diego goldenstar. Impacts to San Diego barrel cactus and San Diego goldenstar within the MSCP MHPA and impacts to variegated dudleya regardless of location are considered potentially significant. It is noted that the Annexation Scenario would result in impacts to 0.04 acre of San Diego goldenstar within the MHPA, 41 San Diego barrel cactus individuals in the MHPA and 1,000 square feet of variegated dudleya, while the No Annexation Scenario would impact 0.10 acre of San Diego goldenstar within the MHPA, 40 San Diego barrel cactus individuals in the MHPA and 1,000 square feet of variegated dudleya. Both scenarios would also potentially impact up to 5 acres of San Diego goldenstar through landslide remediation. The No Annexation Scenario off-site improvements would potentially impact 0.03 acre of San Diego ambrosia critical habitat. This area of critical habitat is not currently occupied by San Diego ambrosia. The habitat would be potentially impacted through vegetation crushing and soil compaction.

Facts in Support of Finding

The potentially significant impacts to sensitive plants will be mitigated to below a level of significance with implementation of the mitigation measure identified as BIO-5

(Annexation Scenario) in Section 4.4.3.3b or BIO-14 (No Annexation Scenario) identified in Section 4.4.3.7b of the FEIR. This mitigation measure requires that prior to issuance of construction permits, a qualified biologist submit final translocation plans providing for the transplantation of San Diego goldenstar from area impacted by development within the MHPA to suitable areas within the MHPA; the relocation of 1,000 square feet of variegated dudleya within the impact area to suitable areas within the MHPA; and the relocation San Diego barrel cacti individuals impacted in the MHPA to suitable areas within the MHPA. The landslide remediation may also impact San Diego goldenstar, which shall be mitigated through preservation due to the amount of potential impact. Additional requirements of the Translocation Plan include details for the site preparation, seed and plant collection, planting methods, maintenance and monitoring, and success criteria for each species. The specific performance criteria associated with each species is found in Section 4.4.3.3b and 4.4.3.7b of the FEIR.

Under the No Annexation Scenario, San Diego ambrosia critical habitat impacts shall be mitigated through implementation of a San Diego Ambrosia Critical Habitat Enhancement Plan (BIO-15). The mitigation measure identifies performance criteria to ensure the area is open for the potential establishment of San Diego ambrosia. Refer to 4.4.3.7b of the FEIR for the entire measure.

Rationale and Conclusion

The project will fully mitigate sensitive plant impacts through translocation as provided in conceptual form as FEIR Appendixes B-3, B-4, B-7, and B-8. By removing the plants from the construction areas and relocated them within suitable areas with detailed performance criteria for long term maintenance and monitoring, the plants ongoing survival is protected. Landslide remediation impacts to San Diego goldenstar will be mitigated via the landslide remediation plan (FEIR Appendix B-4) to ensure the San Diego goldenstar will be adequately preserved in the MHPA. A draft San Diego ambrosia enhancement plan has been prepared pursuant to the performance criteria identified in the mitigation and is included in the FEIR as Appendix B-9. With the implementation of these plans, the Annexation Scenario sensitive plant impacts shall be reduced to below a level of significance. Implementation of these mitigation measures is assured through their incorporation into the project's MMRP.

Reference: FEIR Section 4.3.3

Sensitive Wildlife Species

Potentially Significant Effect

Potentially significant impacts to sensitive wildlife could result from the project's grading activities. Specifically, the project would remove habitat occupied by the coastal California gnatcatcher and San Diego fairy shrimp, and habitat used for raptor foraging. Additionally, construction activities could impact nesting birds, including raptors and the coastal California gnatcatcher. Improvements necessary to provide sewer and water service to the No Annexation Scenario would result in potential nesting and critical habitat impacts to least Bell's vireo and southwestern willow flycatcher.

Facts in Support of Finding

The potentially significant Annexation Scenario impacts to sensitive wildlife shall be mitigated to below a level of significance with implementation of the mitigation measures identified as BIO-6 through BIO-10 in Section 4.4.3.3c of the FEIR, and habitat mitigation discussed above and in FEIR Section 4.4.3.3a. The No Annexation Scenario will require implementation of the measures BIO-6 to BIO-10 identified for the Annexation Scenario and, in addition, measures BIO-16 and BIO-17 identified in FEIR Section 4.4.3.7c and habitat mitigation identified in FEIR Section 4.4.3.7a.

BIO-6 requires either construction to occur outside of the migratory bird nesting season (February 15 to August 15) or for pre-construction nesting surveys and, as necessary, implementation of nest avoidance measures. Nest avoidance measures simply consist of no active migratory bird nest removal.

BIO-7 also requires either construction occur outside of February 15 to August 15 (the raptor breeding season) or for pre-construction nesting surveys and, as necessary, implementation of raptor nest avoidance measures. If active raptor nests are present, no grading or removal of habitat shall take place within 300 feet of active nesting sites during the nesting season and no active raptor nest shall be removed.

BIO-8 for coastal California gnatcatcher similarly requires construction occur outside the coastal California gnatcatcher breeding season (March 1 and August 15) or U.S. Fish and Wildlife Service (USFWS) protocol pre-construction nest surveys and nest avoidance measures. For coastal California gnatcatcher avoidance measures, a qualified acoustician must complete a study showing that noise generated by construction activities will not exceed 60 dB(A) hourly average at the edge of occupied habitat prior to construction and prohibit take of active nests.

BIO-9 requires that prior to issuance of construction permits the applicant shall provide the City with a copy of any state or federal permit necessary for the take of San Diego fairy shrimp.

BIO-10 requires the completion of a San Diego Fairy Shrimp/Vernal Pool Restoration and Enhancement Plan and approval of the plan by the USFWS. Plan contents and performance criteria are found in Section 4.4.3.3c of the FEIR. The conceptual plan is includes as Appendix B-5.

BIO-16 and BIO-17 shall be completed to mitigate impacts that occur under the No Annexation Scenario only. BIO-16 requires either construction to occur outside of the least Bell's vireo breeding season (March 15 to September 15) or pre-construction protocol survey and least Bell's vireo nest avoidance measures. BIO-17 requires either construction to occur outside of the southwestern willow flycatcher breeding season (May 1 to September 1) or pre-construction protocol survey and southwestern willow flycatcher nest avoidance measures. Southwestern willow flycatcher and least Bell's vireo nest avoidance measures each require a qualified acoustician to complete a study

showing that noise generated by construction activities would not exceed 60 dB(A) hourly average at the edge of occupied habitat prior to construction and prohibit take of active nests.

Rationale and Conclusion

Impacts to sensitive wildlife will be mitigated to below a level of significant by mitigation measures BIO-6 to BIO-10. Potential impacts occupied gnatcatcher habitat in the MHPA shall be mitigated through habitat mitigation as described in BIO-1 or BIO-13, 1915 depending on the scenario implemented. Additionally, the requirements for protocol and pre-construction surveys assure that sensitive nesting bird species are detected, identified and protected from construction noise. Impacts to San Diego fairy shrimp will be mitigated to below a level of significant through obtaining appropriate permits and the restoration of 1,260 square feet of vernal pools (BIO-9 and BIO-10). A Conceptual San Diego Fairy Shrimp/Vernal Pool Restoration and Enhancement Plan has been prepared and is included as Appendix B-5. This plan has been prepared by expert biologists and, as detailed in the plan, the San Diego fairy shrimp mitigation efforts are expected to achieve the performance criteria. The No Annexation Scenario shall implement least Bell's vireo and southwestern willow flycatcher avoidance mitigation (BIO-16 and BIO-17), which includes avoidance of the breeding season or nest avoidance measures. Overall, project impacts to sensitive wildlife will be mitigated to below a level of significance. Implementation of these mitigation measures is assured through their incorporation into the project's MMRP.

Reference: FEIR Section 4.4.3

Jurisdictional Waters

Potentially Significant Effect

Implementation of the project would result in disturbances to areas under the jurisdiction of the Resource Agencies. The Annexation Scenario impacts would include 0.47 acre of United States Army Corps of Engineers (USACE) and Regional Water Quality Control Board (RWQCB) jurisdiction (including 0.07 acre of wetlands) and 0.44 acre of California Department of Fish and Wildlife (CDFW) jurisdiction (including 0.04 acre of riparian vegetation). The No Annexation Scenario would have additional impacts to 0.02 acre of jurisdictional wetlands off-site and potential temporary impacts to 0.43 acre of CDFW and 0.30 acre of San Diego/USACE/RWQCB jurisdictional area. Impacts to these jurisdictional habitats would be potentially significant.

Facts in Support of Finding

The Annexation Scenario will implement mitigation BIO-11 and BIO-12 to mitigate impacts to jurisdictional habitats. BIO-11 requires the applicant to obtain USACE permit, CDFW Streambed Alteration Agreement and RWQCB Water Quality Certification, and to proceed in accordance with those permits. BIO-12 requires the preparation of a wetland mitigation plan, which shall provide a minimum of 0.07 acre

wetland creation, 0.07 acre wetland preservation/enhancement, and 0.80 acre of jurisdictional drainage preservation. The mitigation shall obtain the performance criteria identified in the mitigation measure.

The No Annexation Scenario would implement mitigation BIO-18 and BIO-19 to mitigate impacts to jurisdictional habitats. BIO-18 requires the applicant to obtain USACE permit, CDFW Streambed Alteration Agreement and RWQCB Water Quality Certification, and to proceed in accordance with those permits. The measure indicates those permits require a minimum of 0.09 acre wetland creation, 0.09 acre of wetland preservation/enhancement, 0.80 acre of non-wetland preservation, and restoration of the temporary impact area to the existing conditions. The wetland creation and restoration activities shall be completed pursuant to the wetland mitigation plan and associated performance criteria required by BIO-19.

Rationale and Conclusion

The mitigation requires the applicant to obtain USACE permit, CDFW Streambed Alteration Agreement and RWQCB Water Quality Certification, and to proceed in accordance with those permits. The project will exceed the wetland and non-wetland waters/streambed impact mitigation requirements. Per San Diego's Biology Guidelines, emergent wetlands (assumed to fall into the freshwater marsh category) are required to be mitigated at a 2:1 ratio, with a 1:1 creation component. The project will create 0.37 acre of wetland, providing over a 3:1 mitigation ratio of entirely creation. In addition, the project will preserve 0.93 acre of USACE/RWQCB/CDFW jurisdictional habitat, and 0.65 acre of San Diego wetlands which exceeds the preservation mitigation requirement. The No Annexation Scenario will also restore the off-site temporarily impacted jurisdictional area to the existing conditions or better. A conceptual wetland mitigation plan has been prepared and is included in Appendix B-6. This plan has been prepared by expert biologists and, as detailed in the plan, the wetland mitigation efforts are expected to achieve the performance criteria. Ultimately, mitigation would be provided in accordance with Resource Agency permit requirements and jurisdictional impacts will be mitigated to below a level of significance. Implementation of these mitigation measures is assured through their incorporation into the project's MMRP.

Reference: FEIR Section 4.4.3

BIOLOGICAL RESOURCES (INVASIVE PLANTS)

San Diego Ambrosia Critical Habitat [No Annexation Scenario Only]

Potentially Significant Effect

As a result of off-site improvements, the No Annexation Scenario may temporarily impact 0.03 acre of San Diego ambrosia critical habitat. The impacted area is not currently occupied by San Diego ambrosia. Impacts would include vegetation crushing that could allow opportunity for invasive species to populate.

Facts in Support of Finding

To avoid this potentially significant impact, the project will implement BIO-15 that requires enhancement of the impacted San Diego ambrosia critical habitat area to keep the area open for potential San Diego ambrosia establishment.

Rationale and Conclusion

A draft San Diego ambrosia critical habitat enhancement plan (see FEIR Appendix B-9) has been prepared pursuant to the enhancement mitigation requirement. The proposed plan requires weeding to keep invasive species from establishing within the temporarily impacted area in accordance with the performance criteria. This will allow keep the habitat area open for the potential colonization by San Diego ambrosia and reduce the project impact to below a level of significance. Implementation of this mitigation measure is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 4.4.5

BIOLOGICAL RESOURCES (PLAN CONSISTENCY)

MHPA Habitat Value

Potentially Significant Effect

While the project would maintain the overall habitat preserve configuration and acreage, a minor amendment to the MHPA boundary line would be required to create a vernal pool preserve within the MHPA, allow the siting of a public park, and due to design requirements. As detailed in the MHPA equivalency analysis in the FEIR Section 4.4.6, the proposed Boundary Line Adjustment (BLA) would potentially result in a reduction of habitat value and covered species, but would maintain linkages and functions, configurations, ecotones, and other species populations. Overall, the project would reduce the amount of Tier II habitat and increase the Tier IIIb habitat. As discussed above under sensitive biological resources, the project would significantly impact coastal California gnatcatcher habitat, San Diego goldenstar, San Diego barrel cactus, and variegated dudleya located within the MHPA. Since the BLA under either scenario would potentially reduce the preserve value relative to the adopted MHPA, project impacts to the MHPA would be significant.

Facts in Support of Finding

To ensure that the proposed BLA would result in a preserve that is functionally equivalent to the adopted MHPA, measures BIO-1 (Annexation Scenario) or BIO-13 (No Annexation Scenario), BIO-2, BIO-4, and BIO-5 (Annexation Scenario) or BIO-14 (No Annexation Scenario), and BIO-20 shall be implemented. As indicated above, the habitat mitigation will be provided in accordance with the LDC Biology Guidelines.

Sensitive plant species shall be translocated to suitable areas within the MHPA and, if translocation is not feasible, mitigated at a ratio to ensure adequate preservation within the MHPA. To maintain the habitat value within the MHPA, the project shall complete non-native grassland restoration to native grassland (uptiering).

Rationale and Conclusion

Implementation of mitigation measures BIO-1 (Annexation Scenario) or BIO-13 (No Annexation Scenario), BIO-2, BIO-4, and BIO-5 (Annexation Scenario) or BIO-14 (No Annexation Scenario), and BIO-20 will reduce impacts associated with the Annexation Scenario BLA to below a level of significant. As indicated above, the habitat mitigation ratios shall be provided in accordance with the LDC Biology Guidelines. The No Annexation Scenario will also complete the coastal sage scrub restoration plan and associated performance criteria for temporary impacts. Sensitive plant species populations within the MHPA will be maintained with the implementation of the project through the translocation and preservation mitigation. Translocation and preservation shall proceed in accordance with translocation plans (see Appendixes B-3, B-4, B-7, and B-8) and associated performance criteria. Implementation of these mitigation measures is assured through their incorporation into the project's MMRP.

A native grassland restoration plan (Appendix B-10) has been prepared to address the Annexation Scenario and No Annexation Scenario potential MHPA habitat value loss. As detailed in this plan, restoration of the non-native grassland on-site to native grassland will be achievable based on the site, proposed preparation, and proposed maintenance and monitoring. The site likely supported native perennial grasslands previously and the soils present are suitable for native grasslands. The native grassland restoration plan includes performance criteria, which includes the main criteria of achieving 90 percent cover relative to the reference sites in five years. The restoration will involve monitoring and maintenance to ensure success. With the implementation of the plan, the project (both Annexation Scenario and No Annexation Scenario) will result in increased habitat value relative to the existing MHPA, and the BLA impact will be reduced to below a level of significance. Implementation of this mitigation is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 4.4.6

Land Use Adjacency Guidelines

Potentially Significant Effect

The project has been designed to be consistent with the Land Use Adjacency Guidelines. However, without conditioning the project to be consistent with the Land Use Adjacency Guidelines contained in San Diego's MSCP Subarea Plan, the project could potentially result in significant indirect impacts to the MHPA.

Facts in Support of Finding

Mitigation measure BIO-21 requires the project be conditioned to be consistent with the Land Use Adjacency Guidelines. This includes conditions related to drainage, toxics, lighting, noise, barriers, invasive plants, brush management for fire hazards, and grading/land development.

Rationale and Conclusion

While the project would conform to the MSCP Subarea Plan Land Use Adjacency Guidelines, measure BIO-21 will ensure that the project would be consistent. Thus, the project will have no impact related to consistency with the MSCP Subarea Plan Land Use Adjacency Guidelines with the implementation of measure BIO-21. Implementation of this mitigation measure is assured through its incorporation into the project's MMRP. **Reference**: FEIR Section 4.4.6

Draft Vernal Pool Management Plan

Potentially Significant Effect

Consistent with San Diego's draft Vernal Pool Management Plan (VPMP), both the Annexation and No Annexation Scenarios include management strategies to preserve the vernal pools on-site. As the San Diego VPMP is not final and may be updated prior to implementation of the project's VPMP, there is potential for the project's VPMP to conflict with the final San Diego VPMP. This potential conflict would be significant.

Facts in Support of Finding

To prevent any potentially significant inconsistencies with any revisions made to the draft VPMP, BIO-22 requires the final project VPMP shall be reviewed for consistency with the final San Diego VPMP prior to implementation.

Rationale and Conclusion

While the project would conform with the San Diego draft VPMP, this measure will ensure that the project would be consistent with any made changes to the draft VPMP between the preparation of this document and project implementation. Thus, the project will be consistent with the San Diego and USFWS Planning Agreement, and the draft VPMP with the implementation of measure BIO-22. Implementation of this mitigation measure is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 4.4.6

BIOLOGICAL RESOURCES (UNEXPLODED ORDNANCE)

Sensitive Biological Resources

Potentially Significant Effect

Above-ground and subsurface ordnance clearance will be performed by the USACE within the project site as part of a geophysical investigation that will include mobile and advanced ground-based electromagnetic equipment that avoids brush removal. The investigation will be performed in phases, with the first phase to be conducted at the project site using both the EM-61 and "Metal Mapper" geophysical assessment systems.

The EM-61 system is the industry's standard technology for unexploded ordnance (UXO) geophysical investigations, and the "Metal Mapper" system is next-generation technology that will allow USACE to better differentiate between UXO from miscellaneous and harmless metal-containing debris. It is anticipated that the Metal Mapper technology will reduce the amount of investigatory "digs" needed to confirm the presence or absence of UXO based upon the geophysical data. Both the EM-61 and Metal Mapper systems will be used in combination at the project site. Once all physically accessible areas of the project site have been geophysically investigated, the USACE will evaluate the data, identify suspected UXO, remove any UXO, and continue its investigation in other areas of the East Elliott area outside the project site. The California Department of Toxic Substances Control (DTSC) is providing regulatory oversight to USACE's UXO investigation and with respect to related hazardous materials issues.

The USACE geophysical investigations could result in secondary effects to biological resources. The USACE investigation of the project site commenced on November 28, 2012, and approximately 50 percent of the development footprint acreage has been surveyed by USACE through March 1, 2013, at which time the gnatcatcher breeding season required a seasonal discontinuance of the geophysical investigation until the breeding season concludes in the fall and the investigatory work can re-start in September 2013.

No surface or subsurface UXO has been found at the project site through March 2013; however, the extent and location of UXO, if any, remains unknown and therefore impact details are unknown until the completion of the investigation. Once USACE completes its geophysical investigation, it will prepare a Remedial Investigation/Feasibility Study and undertake the planning necessary to remove any UXO that may be located within the project site and/or outside the project site.

Potential impacts could occur to any sensitive habitats and species located on-site. The project site contains the following sensitive habitats: non-native grassland, native grassland, coastal sage scrub, coastal and valley freshwater marsh, emergent wetland, and vernal pools. UXO removal impacts could occur to San Diego barrel cactus, variegated dudleya, San Diego goldenstar, Robinson's peppergrass, San Diego fairy

shrimp, coastal California gnatcatchers, nesting raptors and other nesting birds. UXO clearance impacts may also impact jurisdictional waters, although steps have been taken during the USACE investigation to avoid impacts to sensitive areas, plants and species.

Facts in Support of Finding

Mitigation BIO-23 requires a draft Removal Action Work Plan (RAWP) be prepared by a qualified contractor that identifies methods to minimize UXO clearance activity impacts to biological resources. USACE is preparing all required work plans and remediation studies. USACE's mitigation includes completing removal activities outside of the bird nesting season or completing nest surveys and, as appropriate, implementing nest avoidance measures. The measures also require completion of proposed biological restoration, creation, or translocation activities after site clearance. A USACE biologist has been present to identify sensitive biological resources so proper avoidance or mitigation in accordance with the LDC Biology Guidelines can be implemented.

Rationale and Conclusion

The measure BIO-23 provides sensitive biological resource avoidance measures and, as necessary, mitigation to reduce biological resource impacts from UXO clearance activities to below a level of significance. Due to the nature of UXO clearance, it is not possible to quantify impacts prior to clearance, if any clearance is required. The mitigation sets up UXO clearance requirements to avoid significant biological impacts and, if unavoidable, methods to mitigate impacts to below a level of significance. Implementation of these mitigation measures is assured through their incorporation into the project's MMRP.

Reference: FEIR Section 4.4.7

CULTURAL RESOURCES (PREHISTORIC/HISTORIC RESOURCES)

Potential Unknown Subsurface Resources

Potentially Significant Effect

The site investigation and site record searches for the proposed project site indicate that there are five previously recorded prehistoric/archeological resources present on the site. Two of these sites were determined to not be cultural resource sites and two others were determined to be less than significant. The fifth site would be preserved in open space. Nonetheless, the FEIR acknowledges that grading or UXO clearance for the proposed project could result in significant impacts to currently unknown and buried prehistoric/archaeological resources on-site.

Facts in Support of Finding

The proposed project's potentially significant prehistoric/archaeological impacts will be mitigated to below a level of significance with implementation of the mitigation measure CUL-1 identified in Section 4.5.3.3 of the FEIR. Implementation of this mitigation measure requires that, prior to any construction permits, the City must verify that the requirements for Archaeological Monitoring and Native American monitoring have been noted on the appropriate construction plans. The qualified Archaeologist and Native American Monitor shall attend any grading/excavation related preconstruction meetings to make comments and/or suggestions concerning the archaeological monitoring program. Implementation of this mitigation measure requires the preparation of a monitoring plan and the presence of the Archaeological Monitor and Native American Monitor during grading/excavation/trenching activities that could result in impacts to archaeological resources as identified in the monitoring plan. Included in this mitigation measure is the requirement that the Archeological Monitor document field activity via the Consultant Site Visit Record (CSVR). If a discovery is made, the monitors shall divert construction activities in the area of discovery and immediately notify the resident engineer and the principal investigator, who would notify the mitigation monitoring coordinator at the City. After following the identified protocol to determine significance, either a Archaeological Data Recovery Program (ADRP) shall be implemented for significant resources, or less than significant artifacts will be collected, curated, and documented in the Final Monitoring Report. While not anticipated to be located, human remain discovery requires that work stop in that area and the procedures as set forth in the California Public Resources Code (Sec. 5097.98) and State Health and Safety Code (Sec. 7050.5) are followed. The mitigation outlines final reporting requirements and, as necessary, curation requirements in accordance with the City's Historical Resources Guidelines. The Notice of Completion and/or release of the Performance Bond shall not be completed until a copy of the approved Final Monitoring Report (with Acceptance Verification from the curation institution as appropriate) is submitted to the City mitigation monitoring coordinator. Additional details of this mitigation measure are listed in Section 4.5.3.3 of the FEIR.

Rationale and Conclusion

These individual actions making up the mitigation measure CUL-1 identified in Section 4.5.3.3 of the FEIR assure the recording and recovery of important prehistoric/ archaeological information which may otherwise be lost during construction of the proposed project. The requirement for an archaeological monitor present for all grading activities, along with specified processes, assures that grading will be halted or diverted should any discovery be made. A determination of significance cannot be made at this time for buried prehistoric or archeological resources because the discovery of any such prehistoric or archeological resources has not occurred and will not occur, if at all, until such time as the project grading occurs. As discussed above, the site investigation indicates that there are no known significant prehistoric or archeological resources

present within the impact area. In the event that a discovery of prehistoric or archeological resources occurs during grading for the proposed project, the determination of significance will be made consistent with City and State standards and the mitigation measures outlined in the FEIR will be implemented. Because the discovery of any buried prehistoric or archeological resources will not occur until the grading for project construction is underway, it is not feasible to pursue preservation in place as a mitigation measure in the event of the discovery of any such significant resources. These mitigation measures will reduce potentially significant impacts to archeological resources to a less than significant level. Implementation of this mitigation measure is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 4.5.3

Reference: FEIR Section 4.5.3

Preservation of Cultural Site in Open Space

Potentially Significant Effect

Site CA-SDI-10054 is located within the proposed open space area in the City's MHPA. Per San Diego's Historical Resources Guidelines, "... indexing of the subsurface of the site is necessary to provide baseline information for the proper management of the preserved resource." Thus, without indexing, site CA-SDI-10054 would not be considered adequately preserved and potentially significant impacts could occur.

Facts in Support of Finding

CUL-2 requires CA-SDI-10054 shall be tested and indexed in accordance with the San Diego Historical Resource Guidelines. The indexing program shall include steps which shall be completed by a qualified archeologist prior to issuance of a grading permit, such as surface collection, site test pits, analysis of recovered materials, radiocarbon dating, and a final report in accordance with the San Diego Archaeological Resource Management Report format. Refer to FEIR Section 4.5.3.3 for the complete CUL-2 mitigation measure.

Rationale and Conclusion

Mitigation CUL-2 will provide sufficient information to establish a general finding with regard to the quantity, quality, and variety of the archaeological materials that are present at this location and allow for the placement of this resource into the developing model of site settlement and chronology for the East Elliott region. Thus, the potential impact to site CA-SDI-10054 will be reduced to below a level of significance with the implementation of CUL-2. Implementation of this mitigation measure is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 4.5.3

HUMAN HEALTH/PUBLIC SAFETY/HAZARDOUS MATERIALS (UNEXPLODED ORDNANCE)

Unexploded Ordnance

Potentially Significant Effect

The project site lies within the southeast corner of the former Camp Elliott, a 15,000-acre World War II-era Marine Corps training facility located east of MCAS Miramar that closed in the 1960s but included firing ranges and a tank training course. Shells and ordnance fragments have been found in several locations in East Elliott, generally outside of the project area but in the generally vicinity of the Sycamore Landfill and other known target areas. Due to the potential presence of above-ground or subsurface UXO at the project site, the project would result in a significant risk to health safety to workers, residents, or visitors.

Facts in Support of Finding

Under the direction of the USACE, and in consultation with California DTSC, this UXO safety risk shall be remediated through proper removal actions. Mitigation measure HAZ-1 requires the preparation and implementation of a RAWP with a Health and Safety Plan by a qualified contractor to ensure proper handling of the removal of UXO. The RAWP performance criteria listed in the mitigation include the notification of nearby residences and school, use of a contractor with highly specialized and trained personnel, use of appropriate detection equipment, identification of located UXOs, securing the area and evacuation of non-essential personnel during UXO detonation, use of remote detonation, sandbags, water, and a containment system to reduce detonation impacts, and other requirements detailed in FEIR Section 4.6.6.3.

Rationale and Conclusion

Implementation of the mitigation measure HAZ-1 will ensure proper UXO removal in accordance with regulations to reduce safety risk impacts associated with UXO to a level that is less than significant. Implementation of this mitigation measure is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 4.6.6

LAND USE (ENVIRONMENTAL PLANS)

MSCP

Potentially Significant Effect

As discussed above under Biological Resources, the project would potentially impact MHPA biological resources in a manner that would conflict with the MSCP. The proposed BLA associated with the project would not result in a preserve that is

functionally equivalent to the adopted MHPA, as there would be a potential overall loss of habitat value.

Facts in Support of Finding

To mitigate the project MHPA BLA inconsistency with the MSCP, mitigation measure BIO-20 identified in FEIR Section 4.4.6.3 shall be implemented. This measure consists of the restoration of non-native grassland to native grassland to ensure the MHPA preserve with the proposed BLA is functionally equivalent to the existing MHPA:

Rationale and Conclusion

With the implementation of biological resource mitigation BIO-20 (Section 4.4.6.3), the project will be consistent with the MSCP and the potential plan inconsistency impact will be reduced to below a level of significance. Implementation of this mitigation measure is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 4.4.6

NOISE (NOISE EXPOSURE, STATIONARY SOURCE)

Noise Exposure

Potentially Significant Effect

Due existing and future traffic, exterior noise levels at proposed residences along Mast Boulevard are projected to exceed San Diego's 65 Community Noise Equivalent Level (CNEL) compatibility threshold at proposed residences. This noise level would result in residential interior noise levels potentially exceeding San Diego's 45 CNEL interior noise threshold as well. These noise exposure impacts to proposed residences would be potentially significant.

Facts in Support of Finding

The proposed project's potentially significant impacts associated with exposure to increased traffic noise will be mitigated to below a level of significance with implementation of the mitigation measures NOS-1 and NOS-2 identified in Section 4.10.4.3 of the FEIR. Mitigation measure NOS-1 shall require 3- to 4-foot-high noise barriers along the southern boundary (see FEIR Figure 4.10-3). This requirement shall be incorporated into the building plans prior to the issuance of building permits. Mitigation measure NOS-2 requires the preparation of a detailed acoustical analysis with measures, such closed windows with ventilation or air conditioning provided, to ensure that proposed residences interior habitable room noise levels would be below the 45 CNEL standard.

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Rationale and Conclusion

The mitigation measures identified in Section 4.10.4.3 of the FEIR assure that interior noise and exterior noise will be compatible with the proposed residential units. The requirement for an acoustical analysis prior to construction assures that steps are taken to confirm that interior noise levels are acceptable, or that steps are taken to reduce excessive noise levels. Noise walls ensure residential exterior usable space areas would be compatible with outdoor residential uses. Through this mitigation measure, potentially significant impacts associated with noise exposure will be reduced to less than significant. Implementation of this mitigation measure is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 4.10.4

Stationary Source [No Annexation Only]

Potentially Significant Effect

The topography of the project site prevents gravity service directly to the City's interceptor. Therefore, under the No Annexation Scenario, a new private sewer lift station will be required at the corner of Street A and the emergency access road. The pump station will consist of a 28-foot-by-25-foot building of block wall construction housing two 25-horsepower pumps. Noise generated by the sewer lift station could result in potential noise impacts to future residents of the proposed project. Impacts from the sewer lift station would be considered potentially significant.

Facts in Support of Finding

To mitigate the potential stationary noise impact from the sewer lift station to proposed residences, the project shall implement measure NOS-3. As detailed in Section 4.10.5.3b, this measure requires the lift station be designed with noise containment features to reduce noise levels to below 40 dB(A) L_{eq} at the property line per San Diego Municipal Code 59.5.0401. To ensure the lift station measures will achieve this performance criteria, the mitigation requires the preparation of an acoustical study prior to building permit issuance.

Rationale and Conclusion

Based on noise containment features at other sewer lift stations in the San Diego, there is substantial evidence to support that it is feasible to design noise containment systems for sewer lift stations that will achieve the 40 dB(A) L_{eq} performance standard. Implementation of mitigation measure NOS-3 will reduce impacts from the sewer lift station to a level below significant for the No Annexation Scenario. Implementation of this mitigation measure is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 4.10.5

PALEONTOLOGICAL RESOURCES

Potential Subsurface Paleontological Resources

Potentially Significant Effect

Because the site contains formations with high sensitivity potential for paleontological resources (e.g., Friars and Stadium Conglomerate Formations), project grading could potentially destroy fossil remains, resulting in a significant impact to paleontological resources.

Facts in Support of Finding

The proposed project's potentially significant impacts to paleontological resources will be mitigated to below a level of significance with implementation of the mitigation measure identified in Section 4.11.3.3 of the FEIR. Implementation of this mitigation measure PAL-1 shall require, prior to the issuance of any construction permit the Assistant Deputy Director (ADD) of the environmental division to verify that the requirements for paleontological monitoring have been noted on the appropriate construction plans. Thereafter, letters of qualifications of all persons involved in the paleontological monitoring program must be submitted to the Mitigation Monitoring Coordinator. This mitigation measure requires that, prior to the start of construction, the following occurs: an updated site-specific records search, identification of expectations and probabilities of discovery, and a preconstruction meeting intended to include a discussion of the Paleontological Monitoring program. The Principal Investigator is required to prepare a Paleontological Monitoring Exhibit (PME) based on the preceding information and provide a construction schedule to the Mitigation Monitoring Coordinator indicating when and where monitoring will occur.

The monitor will be required to be present full time during earthwork activities as identified on the PME. In the event of a discovery, trenching activities in the area of discovery is required to stop and the monitor to immediately notify all appropriate parties as detailed in the FEIR including the Mitigation Monitoring Coordinator. The resource is required to be studied so a determination of significance can be made. If the resource is significant, the Principal Investigator is required to submit a Paleontological Recovery Program and obtain written approval from the Mitigation Monitoring Coordinator. The Principal Investigator shall submit a letter to the Mitigation Monitoring Coordinator indicating that the resource will be collected, curated, and documented in the Final Monitoring Report before ground disturbing activities in the area of discovery will be allowed to resume.

Upon completion of construction, a Draft Monitoring Report (even if negative), is required to be prepared in accordance with the Paleontological Guidelines which describes the results, analysis, and conclusions of all phases of the Paleontological Monitoring Program (with appropriate graphics) to the Mitigation Monitoring Coordinator. Additional details are included in the FEIR; however, it should be noted that the

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Principal Investigator is responsible for recording any significant or potentially significant fossil resources encountered and for ensuring that all fossil remains collected are cleaned and cataloged.

Rationale and Conclusion

These individual actions making up the mitigation measure identified in Section 4.11.3.3 of the FEIR assure the recording and recovery of important paleontological information which may otherwise be lost during construction of the proposed project. The requirement for a monitor to be present for all construction activities, along with the specified processes, assures that grading will be halted or diverted should any discovery be made. Implementation of the mitigation measure assures that significance testing occurs right away and that important discoveries are reported and/or collected. A determination of significance of buried paleontological resources cannot be made at this time because the discovery of any such paleontological resources has not occurred and will not occur, if at all, until such time as the project grading occurs. In the event that a discovery of paleontological resources occurs during grading for the proposed project. the determination of significance will be made consistent with City and State standards. Because the discovery of any paleontological resources will not occur until the grading for project construction is underway, it is not feasible to pursue preservation in place as a mitigation measure in the event of the discovery of any such significant resources. Through this mitigation measure potentially significant impacts to paleontological resources will be reduced to less than significant. Implementation of this mitigation measure is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 4.11.3

TRANSPORTATION/CIRCULATION (TRAFFIC CIRCULATION)

Potentially Significant Effect

Mast Boulevard, between the SR-52 northbound ramps and West Hills Parkway, would operate at unacceptable levels under existing, near-term and year 2030 conditions plus project conditions. Since the addition of project traffic would cause the volume to capacity ratio to increase over San Diego's threshold in all analysis scenarios, the project would have a significant direct and cumulative impact at this segment.

Mast Boulevard at West Hills Parkway (near-term), Mast Boulevard at West Hills High School (west access; all analysis scenarios), and Mission Gorge Road at Carlton Hills Boulevard (near-term and year 2030) intersections would operate at unacceptable LOS E or F. The addition of project traffic would cause traffic conditions to exceed San Diego's threshold at the Mast Boulevard at West Hills Parkway (near-term), and Mast Boulevard at West Hills High School (west access; all analysis scenarios). Thus, the project would have a significant direct/cumulative impact to Mast Boulevard at West Hills High School (west access) and a significant direct impact to Mast Boulevard at West Hills Parkway.

Facts in Support of Finding

For both scenarios, there is an expected capacity deficiency and significant (direct and cumulative) impact to the segment of Mast Boulevard between the SR-52 northbound ramps and West Hills Parkway.

Mitigation measure TRF-1 detailed in FEIR Section 4.12.3.3 will be implemented prior to issuance of occupancy permits to mitigate this potential impact and the direct intersection impact at Mast Boulevard and West Hills Parkway. This measure requires the widening of Mast Boulevard (eastbound) between the SR-52 northbound ramps and West Hills Parkway from four lanes to five the provision of a raised median along this segment, and signal modifications at the Mast Boulevard and West Hills Parkway intersection to account for the new lane provided.

To mitigate the direct and cumulative traffic impacts at the intersection of Mast Boulevard and West Hills High School (West Access), TRF-2 shall be implemented. This measure requires a traffic signal at the West Hills High School (West Access) and Mast Boulevard intersection be installed prior to the issuance of building permits.

Rationale and Conclusion

Implementation of mitigation measure TRF-1 will increase capacity to 45,000 ADT and improve the LOS of Mast Boulevard between the SR-52 northbound ramps and West Hills Parkway to an acceptable LOS D under the existing plus project, near-term plus project and year 2030 plus project conditions. TRF-1 will also improve the Mast Boulevard at West Hills Parkway intersection to acceptable LOS C in the near-term plus project condition. Mitigation measure TRF-2 will improve LOS at the intersection of West Hills High School (West Access) and Mast Boulevard to an acceptable LOS A in the existing plus project condition, and acceptable LOS B in the near-term plus project and year 2030 plus project conditions. As such, all Annexation Scenario and No Annexation Scenario traffic impacts will be reduced to a less than significant level after mitigation. Implementation of these mitigation measures is assured through their incorporation into the project's MMRP.

Reference: FEIR Section 4.12.3

PUBLIC FACILITIES AND SERVICES (LIBRARIES - CUMULATIVE)

Library – Cumulative [No Annexation Scenario Only]

Potentially Significant Effect

Due to the projects location on the edge of San Diego, the project would be primarily serviced through the Serra Cooperative Library System. In accordance with the San Diego Significance Thresholds (San Diego 2011), project applicants are required to make a fair share contribution to the cooperative's facilities.

Facts in Support of Finding

SER-2 will require payment of an ad hoc fee in accordance with the San Diego Significance Determination Thresholds. This per residential unit fee, paid prior to building permit issuance, would be established by the East Elliott Public Facilities Financing Plan (PFFP).

Rationale and Conclusion

With the implementation of SER-2, the project's impacts to library service systems will be less than cumulatively considerable. The payment of the ad hoc fee would finance library equipment and personnel needed to service the No Annexation Scenario. As such, the cumulative library impact will be reduced to below a level of significance. Implementation of the mitigation measure is assured through its incorporation into the project's MMRP.

Reference: FEIR Section 7.2.13

B. Findings Regarding Mitigation Measures Which are the Responsibility of Another Agency (CEQA §21081(a)(2)) and CEQA Guidelines §15091(a)(2))

The City, having reviewed and considered the information contained in the Final EIR, finds pursuant to CEQA §21081(a)(2) and CEQA Guidelines §15091(a)(2) that there are no changes or alterations which could reduce significant impacts that are within the responsibility and jurisdiction of another public agency.

C. Findings Regarding Infeasible Mitigation Measures (CEQA §21081(a)(3) and CEQA Guidelines §15091(a)(3)

The City, having reviewed and considered the information contained in the FEIR and the Record of Proceedings, and pursuant to Public Resource Code §21081(a)(3) and State CEQA Guidelines §15091(a)(3), finds that specific economic, legal, social, technological, or other considerations, including considerations of the provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or alternatives identified in the FEIR (Project No. 146803/SCH No. 2008061058) regarding Landform Alteration/Visual Quality/Neighborhood Character (Landform Alteration, Public Views) and Greenhouse Gas (GHG Emissions, GHG Plans Consistency) impacts, as described below:

While all feasible mitigation measures are proposed, these impacts have the potential to remain significant and unmitigated should the mitigation measures fail to be implemented. Therefore, they are appropriately categorized under this finding.

LANDFORM ALTERATION/VISUAL QUALITY/ NEIGHBORHOOD CHARACTER (LANDFORM ALTERATION)

Potentially Significant Effect

Both the Annexation and No Annexation Scenarios would encroach into 15 percent of the steep slope acreage on-site, which exceeds the encroachment allowance, as no encroachment into steep slopes would be permitted under the ESL. Thus, supplemental findings must be made in support of the ESL deviation. In addition, both the Annexation Scenario and the No Annexation Scenario would result in the construction of a retaining wall that exceed the 6-foot height and 50-foot length significance criteria. As such, under San Diego thresholds, there would be a significant impact associated with landform alteration.

The No Annexation Scenario would result in additional landform impacts over the Annexation Scenario due to the construction of a 1.76-million-gallon reservoir and the additional manufactured slope needed to accommodate the proposed water and sewer lines.

Facts in Support of Finding

The proposed project incorporates methods of reducing the impact, such as setbacks. To further reduce the visual landform alteration impacts of the project, mitigation measure VIS-1 will be implemented. This measure requires contour grading of manufactured slopes to be shown on the grading plans prior to issuance of a grading permit. This measure also requires landscaping techniques using plant material of varying heights in conformance with San Diego's Landscape Regulations and Manual to create an undulated slope appearance. These measures will reduce the visual impact of the proposed grading and retaining walls.

Rationale and Conclusion

Even with the design features incorporated in the proposed project and implementation of VIS-1, development in this location will require substantial landform alteration and impacts will remain significant and unmitigated. There is no feasible method to further reduce grading to avoid ESL slopes or eliminate the proposed retaining wall. As the proposed retaining wall will be in excess of San Diego's threshold (over 6 feet tall and 50 feet long) with the implementation of mitigation, this landform alteration impact would remain significant.

Reference: FEIR Section 4.2.3

LANDFORM ALTERATION/VISUAL QUALITY/NEIGHBORHOOD CHARACTER (PUBLIC VIEWS)

Potentially Significant Effect

While Mast Boulevard is not a designated scenic view corridor, it is considered a public viewing area that provides views of open space hillsides, which are significant visual resources per the General Plan and Community Plan. Both the Annexation and No Annexation Scenarios' residential units and landscaping would block the majority of the view of this open space from Mast Boulevard. Considering the scale of the view blockage, in accordance with San Diego's Significance Determination Thresholds, the proposed project view blockage impacts would be significant.

Facts in Support of Finding

The proposed project incorporates methods of reducing the impact of the proposed structures to public views, such as landscaping and setbacks. However, due to the landform, development will remain visible and will impact views of open space from Mast Boulevard. No feasible mitigation is available to avoid the significant view impacts of development at this site.

Rationale and Conclusion

Even with the design features incorporated in the proposed project, development in this location will be visible from public views and would block public views of open space. Due to the lower elevation of the Mast Boulevard roadway relative to the development pads, reduction of building height and use of lower profile landscaping will not significantly reduce the open space view blockage impact. The No Annexation Scenario and several project alternatives will reduce the view blockage through a reduction of homes along Mast Boulevard; however, this impact will remain significant. Scenic value along Mast Boulevard will be significantly reduced through the implementation of the project. Thus, project impacts will remain significant and unmitigated.

Reference: FEIR Section 4.2.4

GREENHOUSE GAS (GHG EMISSIONS)

Potentially Significant Effect

The GHG-reducing design features and adopted regulations for the Annexation and No Annexation Scenarios equate to a 30.2 percent reduction in BAU emissions and therefore meet San Diego's interim threshold of 28.3 percent reduction relative to BAU so long as the state is able to implement the LCFS program. The project would only achieve a 25.6 percent reduction in BAU emissions without reliance on the state's implementation of the LCFS program, which is currently under judicial review by the 9th Circuit Court of Appeals. Should the LCFS be invalidated, the project would not meet San Diego's 28.3 percent reduction relative to BAU, the project would not meet the City's interim threshold, and the impacts would be significant. Accordingly, the City is making the conservative assumption that the LCFS program is not in effect and has categorized the project's GHG impacts as significant and unmitigated. The City finds that there are several social and other considerations that make it infeasible to adopt further GHG-reducing measures, and, therefore, for the reasons identified herein and in the Statement of Overriding Considerations, the City finds the significant unmitigated impacts acceptable.

Facts in Support of Finding

As identified in the EIR, the proposed project incorporates methods of reducing GHG emissions through project design features which would result in increased energy and water use efficiencies that exceed the standards in Title 24 of the Building Code and the California Green Builder Program. The project is 35 percent more energy efficient than BAU and 20 percent more water efficient than BAU. It is 20 percent more energy efficient than 2008 Title 24 and 25 percent more energy efficient than 2005 Title 24. It may be technically feasible to increase the project's GHG reductions further, through even more enhanced green building design including, but not limited to, installation of on-site renewable energy, water-reuse/grey water systems for irrigation, operational waste recycling programs, advanced glazing and insulation materials use, and use of alternate HVAC systems, however, there are several social and other considerations that make these additional measures infeasible including the following:

1. City Council Policy 600-27 offers a voluntary incentive for an applicant to meet enhanced green building design levels in exchange for expedited permit processing. Here, the applicant elected not to enroll in the expedited permit processing program and did not receive the benefit of expedited permit processing. Accordingly, it would conflict with these City policies for City to impose enhanced green building design features on the applicant in an effort to further mitigate GHG emissions. (http://docs.sandiego.gov/councilpolicies/cpd_600-27.pdf.

- 2. As noted on page CE-7 of the General Plan, more than half the region's GHG emissions come from vehicle emissions. Local governments control vehicle emissions through locating development near transit centers and existing higher density developed areas. Through the proposed project, the City is controlling vehicle emissions by clustering the residential development planned for East Elliott Community Planning Area into the project site near existing development in Santee and a bus route. However, the City cannot control the carbon levels in vehicle fuel or force auto manufacturers to construct more fuel efficient vehicles. Such programs are within the exclusive power and control of the state and federal government. Statewide, the transportation sector/vehicle emissions are the largest contributor to GHG levels at 38 percent while commercial and residential buildings combined account for only 9 percent . (CARB Scoping Plan at p. 11 (2008); http://www.arb.ca.gov/cc/scopingplan/document/ adopted scoping plan.pdf). It would also be a poor use of resources to shift the burden to the local government and the applicant because the state has the ability to reform the Low Carbon Fuel Standard to overcome the legal obstacles that are the subject of the 9th Circuit Court of Appeals case by weighting the carbon content of in-state and out-of-state fuels the same. Accordingly, if the 9th Circuit were to overturn the LCFS program, there is little reason to believe the state would not reform the program to continue to achieve the GHG reduction benefits that come from low carbon fuels.
- 3. Another consideration is that City does not have an "adopted" GHG threshold, but is using an "interim" approach based on CARB's 2008 Scoping Plan that is the basis for the 28.3 percent BAU GHG threshold. That threshold was established at a time when the state projected higher economic growth. In 2011, CARB revised the Scoping Plan to account for lower projected GHG-emissions from lower projected economic growth in the State. (2011 Scoping Plan, Attachment D Final Supplement to AB 32 Scoping Plan Functional Equivalent Document, pp. 10-11, and 20.) Therefore, while the City's GHG interim significance threshold remains 28.3 percent, among the considerations the City is permitted to make in determining whether additional mitigation is feasible for projects such as Castlerock that come close to the 28.3 percent threshold, despite implementing several substantial GHG-reducing energy efficiency and water conservation measures, is that the City's 28.3 percent BAU interim threshold may be conservatively high because it does not take into account the state's reduced economic growth projections. The project has complied with the interim guidelines by performing the required GHG analysis in the interim. The City further notes that when it comes to establishing significance thresholds, the City Significance Determination Thresholds guidelines affirms that "They are not intended to be stand alone policies and are to be used in conjunction with commonly accepted

professional standards, judgments, and practices. These guidelines should be updated when necessary in response to changes in CEQA, case law, and refinement of recognized scientific analysis of impact thresholds. The City of San Diego has been using these thresholds since 1991 and has provided regular updates. Section 15064:7 of the CEQA Guidelines encourages public agencies to develop and publish such analytical tools. These thresholds include information on 19 environmental issues as listed in and to be used in conjunction with the Initial Study Checklist. They provide technical guidance in evaluating the potential significance of a project's environmental impact and provide a consistent and objective basis for determining the level of impacts. They also recognize that the level of impacts depend upon a multitude of factors such as project setting, design, construction, etc. The determination of whether a project may have a significant effect on the environment calls for careful judgment on the part of the agency involved, based to the extent possible on scientific and factual data. An ironclad definition of a significant impact is not possible because the significance of an activity may vary with the setting. For example, an activity which is not significant in an urban area may be significant in a rural area (CEQA Guidelines Section 15064)." The same judgment the City exercises in establishing whether the context of the project calls for a different significance conclusion than the City's published significance standards is the judgment the City exercises when deciding whether it is good policy to require additional mitigation from a project that comes close to meeting such standards, yet, due to the use of the 2008 Scoping Plan as a precaution against pending litigation against the state's Low Carbon Fuel Standard, is still significant and unmitigated.

Another consideration is that an agency may also decline to adopt a 4. mitigation measure that will not provide substantial additional mitigation beyond the measures that it does adopt. Citizens for Open Gov't V. City of Lodi (2012) 205 Cal. App. 4th 296, 323; San Franciscans for Reasonable Growth v. City & County of San Francisco (1989) 209 Cal. App. 3d 1502, 1519. In addition, mitigation is provided where it "substantially lessens", not just "avoids" a significant environmental effect. (Pub. Res. Code section 21002; 14 C.C.R. section 15091(a)(1).) An agency may find that it does not need to take further steps to mitigate an impact where mitigation measures substantially lessen the significant impact. Here, mitigation is provided at 25.6 percent BAU (assuming the LCFS program is not implemented), which is 2.7 percent short of the City's conservative 28.3 percent BAU threshold. Accordingly, the City finds mitigation that "substantially lessens" the project's GHG impacts has been provided.

Rationale and Conclusion

The project includes significant GHG-reducing features. As previously indicated in these findings, with the implementation of the LCFS program, the project's GHG impacts are below a level of significance. However, the project would not meet the City's conservative threshold without application of the LCFS. Given the uncertainty related to the legal status of the LCFS, in order to conserve City resources, should the LCFS program be overturned by the courts, the City has categorized the impact as significant and unmitigated. The City further finds that while it may be technically and economically possible to increase the project's GHG reductions further, through more enhanced green building design including, but not limited to installation of on-site renewable energy, water-reuse/grey water systems for irrigation, operational waste recycling programs, advanced glazing and insulation materials use, use of alternate HVAC systems, and such, due to social and other considerations described above, these measures are not feasible. Therefore, in a circumstance where the LCFS program is overturned, as evaluated against the San Diego 28.3 percent BAU reduction goal, Project impacts would remain significant and unmitigated.

Reference: FEIR Section 4.9

GREENHOUSE GAS (GHG PLAN CONSISTENCY)

Potentially Significant Effect

In a circumstance where the LCFS program is determined not to comply with the law, as evaluated per San Diego's current interim GHG guidelines (i.e., the 28.3 percent reduction relative to BAU threshold), neither the Annexation Scenario nor the No Annexation Scenario would achieve the target reduction in the absence of credit for the LCFS. Therefore, in such a circumstance, while the project is consistent with many of the General Plan Greenhouse Gas policies, the project would not be consistent with the goals and strategies set forth in San Diego current interim GHG guidelines aimed at reducing GHG emissions from land use and development.

Facts in Support of Finding

The project would participate in the CALGreen program and includes features to reduce greenhouse gas emissions consistent with many of the City's applicable plans and policies. These features are incorporated into the project. With the inclusion of these features, the project would meet San Diego and state GHG reduction levels but would not meet San Diego's GHG reduction threshold of significance in the absence of applying credit for implementation of the LCFS program. Providing mitigation beyond those features would not be feasible due to the reasons stated in the previous Facts in Support of Finding Greenhouse Gas (GHG Emissions) (see above). Thus, in a circumstance where the LCFS program is determined not to comply with the law, the project's inconsistency with the San Diego interim threshold would cause the project's consistency with the City's GHG reduction plan to remain significant and unmitigated.

Rationale and Conclusion

The project would be conditioned to include GHG-reducing features. However, even with these features, the project would not meet the City's threshold without application of credit for implementation of the LCFS program. Given the uncertainty related to the legal status of the LCFS, the City has taken a conservative approach and categorized the project's consistency with the City's GHG reduction plans significant and unmitigated. While it may be economically and technically possible to increase the project's GHG reductions further, through more enhanced green building design such as installation of on-site renewable energy, water-reuse/grey water systems for irrigation, operational waste recycling programs, advanced glazing and insulation materials use, use of alternate HVAC systems, and such, they are infeasible for the reasons stated in the Facts Supporting Infeasibility Finding Greenhouse Gas (GHG Emissions). Therefore, in a circumstance where the LCFS Program is overturned, as evaluated against the San-Diego interim thresholds 28.3 percent BAU reduction standard, the project's consistency with the City's GHG reduction plan remains significant and unmitigated.

Reference: FEIR Section 4.9

D. Findings Regarding Alternatives Considered and Rejected

Pursuant to CEQA Guidelines §15126.6, the range of potential alternative to the proposed project shall include those that could feasibly accomplish most the basic objectives of the project and could avoid or substantially lessen one or more of the significant effects. The EIR should briefly describe the rationale for selecting the alternatives to be discussed. The EIR should also identify any alternatives that were considered by the lead agency, but were rejected as infeasible during the scoping process and briefly explain the reasons underlying the Lead Agency's determination. Additional information explaining the choice of alternative may be included in the administrative record. Among the factors that may be used to eliminate alternatives from detailed consideration in an EIR are (i) failure to meet most the basic project objectives, (ii) infeasibility, or (iii) inability to avoid significant environmental impacts.

Alternatives considered but rejected include the No Mast Boulevard Traffic Impact Alternative, No Traffic Impact Alternative, and Alternate Location Alternative. The No Mast Boulevard Traffic Impact Alternative would require a reduction of units to 68 to eliminate the project impact at Mast Boulevard. The No Traffic Impact Alternative would reduce units further to 20 to 30 units to avoid all project traffic impacts. The No Mast Boulevard Traffic Impact Alternative and No Traffic Impact Alternative would not meet the majority of the main project goals and were therefore rejected. The Alternative Location Alternative was dismissed because no other site(s) under the applicant's ownership in the East Elliott area would be able to provide a development that would meet the majority of the project objectives. The sites under the applicant's ownership are located within the MHPA, have limited development potential and development on those parcels would likely result in increased environmental compared to the proposed project. Other sites not under the ownership of the applicant would not be reasonably

acquired and, therefore, would not be feasible alternatives. Also, no other residentially zoned land exists in the East Elliott area.

E. Findings Regarding Alternatives Considered In EIR

The FEIR examined four alternatives: No Project (No Development) Alternative; Reduced Grading Alternative; Densification Alternative; and Wetland Avoidance Alternative. These project alternatives are summarized below, along with the findings relevant to each alternative.

Because the proposed project could cause one or more unavoidable significant environmental effects the City must consider the feasibility of alternatives to the proposed project, evaluating whether these alternatives could avoid or substantially lessen the proposed project's unavoidable significant environmental effects while achieving most of its objectives. The project includes many basic objectives identified above in section II. D. of these Findings and all the alternatives analyzed (except the CEQA-required No Project Alternative) meet most of the basic objectives, but the following six objectives are the primary objectives:

- 1. Provide residential development that is consistent with the location and the goals and objectives of the adopted Community Plan, San Diego's General Plan, Mission Trails Design Guidelines, and MSCP. This includes providing approximately 500 residential units with necessary infrastructure and MTRP access and open space consistent with the MSCP.
- 2. Provide new residential development which is consistent with existing residential development patterns in the surrounding area.
- 3. Implement "smart growth" principles through the provision of new housing in a location in proximity to existing infrastructure and services.
- 4. Provide a variety of housing types which can provide suitable housing for different segments of income levels of the population and that would help San Diego and the region meet its housing goals.
- 5. Provide primary access to the site from a four-lane major roadway and regional access via the state highway system. Avoid traffic impacts on adjacent residential streets.
- 6. Maximize tax revenues and job creation.

Social Infeasibility/Other Considerations

Under CEQA, "[i]t is the policy of the state that public agencies should not approve projects as proposed if there are feasible alternatives or feasible mitigation measures available which would substantially lessen the significant environmental effects of such projects . . . The Legislature further finds and declares that in the event specific economic, *social*, *or other conditions* make infeasible such project alternatives or such mitigation measures, individual projects may be approved in spite of one or more significant effects thereof." (Pub. Resources Code, §21002; *emphasis added*.) Moreover, CEQA defines "feasible" as "capable of being accomplished in a successful

manner within a reasonable period of time, taking into account, economic, social, legal, and technological factors." (CEQA Guidelines § 15364; emphasis added.)

As indicated by the case law below, alternatives and mitigation measures may be determined infeasible on the grounds that they conflict with City policy or the project's stated goals and objectives.

In California Native Plant Soc'y v City of Santa Cruz (2009) 177 Cal. App. 4th 957, 1001, the court recognized that an agency's determination whether to reject-the alternatives discussed in the EIR, and approve the proposed project, allows the agency to weigh policy considerations. The City of Santa Cruz found the alternatives infeasible because they would not accomplish its policy goals of promoting transportation alternatives and access to persons with disabilities. The court concluded that CEQA language allowing the agency to determine infeasibility based on social and other considerations demonstrates that an agency can find an alternative infeasible because it is undesirable as a matter of policy. See also Defend the Bay v. City of Irvine (2004), 119 Cal. App. 4th 1261, (upholding City's finding that it was infeasible to impose on-site and off-site mitigation measures for project's impact to 3,100 acres of prime farmland because it would "impede the City from achieving its General Plan goals and objectives for housing and improving the existing jobs/housing imbalance in the City"). See also Cherry Valley Pass Acres and Neighbors v. City of Beaumont Sunny Cal Egg Poultry Company (2010), 190 Cal. App. 4th 316 (upholding findings of infeasibility for mitigating loss of agricultural resources due to economic and social infeasibility).

In Sierra Club v County of Napa (2004) 121 Cal, App. 4th 1490, 1503, the Court held that the project applicants' letter demonstrating that project could not be reconfigured to accommodate impact-reducing alternative was sufficient to support finding of infeasibility.

In Association of Irritated Residents v County of Madera (2003) 107 Cal. App. 4th 1383, 1401, the Court held evidence that a reduced-size project would not fully meet project objectives to enhance profits, and might not be economically viable, was sufficient to support infeasibility finding.

Finally, in Sequoyah Hills Homeowners Ass'n v City of Oakland (1993) 23 Cal. App. 4th 704, 715, the Court held that the project applicant's comments, based on market surveys, that lower density project would be inconsistent with objective of providing least expensive single-family housing in area supported infeasibility finding.

Pursuant to Section 15091(a)(3) of the CEQA Guidelines, this criterion is applicable when there is evidence that social and/or other issues render alternatives infeasible. Specifically, for the proposed project social and other infeasibility can include, but are not limited to, the following conditions: (a) the alternatives conflict with General Plan. East Elliott Community Plan (EECP), and/or other related land use plan and design goals and policies; (b) the alternatives conflict with stated project goals and objectives; and (c) the alternatives cannot be implemented within a reasonable period of time.

Finding for All Alternatives

The City, having reviewed and considered the information contained in the FEIR and the Record of Proceedings, and pursuant to Public Resource Code §21081(a)(3) and State CEQA Guidelines §15091(a)(3), hereby finds that specific economic, legal, social, technological, or other considerations, including considerations of the provision of employment opportunities for highly trained workers, make infeasible the project alternatives identified in the FEIR as described below. More, specifically, based upon the administrative record for the project, the City makes the following findings concerning the alternatives to the proposed project:

NO PROJECT (NO DEVELOPMENT) ALTERNATIVE

Summary Description of Alternative

The No Project (No Development) Alternative addresses the situation that would occur if the proposed project did not go forward and the project site remained in its existing condition.

Rationale for Selecting this Alternative for Analysis

This alternative was selected for analysis because it allows decision makers to compare the impacts of approving the project with the impacts of not approving the project and is required to be analyzed and considered pursuant to CEQA Guidelines Section 15126.6(e)(3)(B).

Potentially Significant Effects and Grounds for Infeasibility

Under this alternative, the project site would remain in its current undeveloped condition. Continued use of the project site in its existing condition would result in no significant impacts, except impacts to biology from continued off-road vehicle trespass. However, this alternative would not meet the basic or the most important project objectives or provide the same level of land use benefits as the proposed project. Therefore, the grounds for infeasibility are that it conflicts with the City's social and other considerations.

Facts in Support of Finding

While adoption of the No Project (No Development) Alternative would avoid the proposed project's significant impacts, the majority of the project objectives would not be attained. Specifically, it would not provide a residential development consistent with the applicable land use plans and adjacent area, provide a variety of housing types to meet housing goals, accomplish the smart-growth principles through the provision of pedestrian-friendly access between residential units and open space areas, or maximize tax revenues and job creation. No site access would be provided under this

alternative. Since this alternative would not meet most of the project objectives, the No Project (No Development) Alternative would be considered infeasible.

Reference: FEIR Section 9.2

REDUCED GRADING ALTERNATIVE

Summary Description of Alternative

The Reduced Grading Alternative would reduce the graded acreage from approximately 108 acres to 94 acres and avoid encroachment into steep slopes on the project site, which would substantially reduce the development footprint. The Reduced Grading Alternative would reduce the number of dwelling units from a maximum of 430 to approximately 200 units (a 54 percent reduction). All of the units under this alternative would be detached single-family homes on single-family lots. Because providing direct project access via Mast Boulevard would require grading of steep slopes, this alternative would provide access through the City of Santee via Moana Kia Lane from Medina Drive. The design changes associated with the Reduced Grading Alternative include: (1) avoidance of steep slopes; (2) reduction in the number of single-family units to 200 units; (3) single-family units along Mast Boulevard in place of green court; (4) elimination of dedicated parkland; and (5) access via Moana Kia Lane in Santee.

Rationale for Selecting this Alternative for Analysis

This alternative was selected for analysis because some comments received following the Notice of Preparation indicated concerns regarding the project's direct access to Mast Boulevard, and the project's compliance with the City of San Diego's ordinances protecting hillsides and the MHPA. Some commenters supported no development or reduced density development. As the no project alternative already analyzed the no development alternative, the reduced grading alternative provided a means to allows decision makers to compare the impacts of approving the project with the impacts of approving a reduced density project.

Potentially Significant Effects and Ground for Infeasibility

Due to its substantially reduced footprint, greater open space preservation, reduced grading requirements and fewer number of dwelling units, this alternative would result in a reduction in impacts as compared to the project in regard to the following issues: land use, landform alteration/visual quality; air quality; biological resources; cultural resources; health, safety and hazardous materials; hydrology and water quality; geology and soils; greenhouse gas emissions; noise; paleontological resources; transportation/circulation; and public facilities and services. The Reduced Grading Alternative would not, however, avoid the project's significant, unmitigable impacts associated with visual quality or greenhouse gases. Upon further analysis, it was determined that this alternative would meet most of the basic project objectives, it would not meet some of the primary project objectives nor would the project avoid two

significant unmitigable project impacts. Therefore, the grounds for infeasibility are that it conflicts with the project's social and other goals, would not meet most of the project objectives, and would not avoid all of the project's significant unmitigated impacts.

Facts in Support of Finding

The Reduced Grading Alternative would only partially meet objective 1 through the provision of some housing in the location identified in the Community Plan and provide access to the MTRP open space consistent, however the number of units provided by this alternative would be much lower than (i.e., less than half) the number specified by the Community Plan. The Reduced Grading Alternative would achieve important objective 2 through the provision of low-density, single-family housing, similar to the surrounding land use patterns. The objective 3, which calls for the implementation of "smart growth" principles, would be partially met because the Reduced Grading Alternative would provide bike and pedestrian access to the open space areas promoting a pedestrian-friendly environment, but overall it would not meet objective 3 because with only 200 single-family units, the Reduced Grading Alternative does not provide the density or variety of housing and uses typically associated with "smart growth." Likewise, this alternative would not meet objective 4 (a variety of housing types), or objective 5 (primary access from a 4-lane major roadway). Because this project would access the general system of streets through the City of Santee via Moana Kia Lane from Medina Drive, it would not meet the project objective of minimizing traffic impacts on adjacent residential streets. Objective 6 calling for maximization of tax revenue would not be meet because the property tax revenues from 200 single family homes would be less than the tax revenues created by constructing the proposed project's approximately 422 to 430 units. Important objective 6 calling for maximization of jobs would not be meet because the direct and indirect jobs created from 200 single-family homes would be less than the jobs created by constructing the proposed project's approximately 422 to 430 units.

The Reduced Grading Alternative would meet the objective of coordinating public facilities and infrastructure of various districts in the region. It would also meet the objective of reducing the risk of wildfires by implementing a brush management program. In summary, this alternative was proper to study because it met many of the project objectives, however, this alternative would only fully meet one objective and partially meet two objectives that are most important to the City, while not meeting three objectives that are most important to the City. Accordingly, as the project alternative would not fully meet most of the project objectives, this alternative is considered infeasible.

Reference: FEIR Section 9.3

DENSIFICATION ALTERNATIVE

Summary Description of Alternative

This alternative reduces landform alteration, while maintaining the number of units proposed under the project. The Densification Alternative would account for 400 units (a 7 percent reduction) over 85 acres (a 22 percent reduction). The housing mix proposed under this alternative would consist of 210 multi-family and 190 single-family residential dwelling units. Because providing direct project access via Mast Boulevard would require grading of steep slopes; this alternative would require the provision of access via the City of Santee (Moana Kia Lane). The design changes associated with this alternative include: (1) conversion of the small-lot green court development area at Mast Boulevard to 210 multi-family homes; (2) reduction in the number of single-family units to 190; (3) avoidance of steep slopes; (4) a public park would be provided in the northern portion of the site; and (5) access would be provided from Santee, via Moana Kia Lane.

Rationale for Selecting this Alternative for Analysis

This alternative was selected for analysis because some comments received following the Notice of Preparation indicated concerns regarding the project's direct access to Mast Boulevard, and the project's compliance with the City of San Diego's ordinances protecting hillsides and the MHPA. As the no project alternative already analyzed the no development alternative and the reduced grading alternative analyzed a reduced density alternative, this densification alternative provides a means to allow decision makers to compare the impacts of approving the project with the impacts of approving a slightly smaller, but more dense project on a smaller development footprint.

Potentially Significant Effects and Grounds for Infeasibility

The Densification Alternative would reduce the landform alteration impacts by reducing grading, but may increase visual quality impacts associated with views and bulk and scale, due to the addition of multi-family dwelling units. By reducing the development footprint and required grading, preserving more undisturbed open space, and slightly reducing the number of dwelling units, impacts would be reduced as compared to the project in regard to the following issues: land use, visual quality (landform alteration); air quality; biological resources; cultural resources; health, safety and hazardous materials; hydrology and water quality; geology and soils; greenhouse gas emissions; noise; paleontological resources; transportation/circulation; and public facilities and services. Significant and unmitigated project impacts to visual quality (landform alteration and views) and greenhouse gases would also be significant and unmitigated under this alternative. Due to the inclusion of multi-family homes and increased density, this alternative would increase impacts related to views, bulk and scale, and conformity with development patterns in the area. Upon further analysis, it was determined this

although this alternative would meet most of the basic project objectives, it would not meet some of the project objectives. In addition, it would increase other environmental impacts, including visual quality and neighborhood character impacts. Therefore, the grounds for infeasibility are that it conflicts with the project's goals and may result in an increase in visual quality impacts when compared to the proposed project, while not avoiding other project impacts.

Facts in Support of Finding

The Densification Alternative would meet most of the basic project objectives. The Densification Alternative would meet the objective of coordinating public facilities and infrastructure of various districts in the region. It would also meet the objective of reducing the risk of wildfires by implementing a brush management program. With 400 units (20 percent below the maximum allowed in the Community Plan), the project would meet the goal of developing approximately 500 units allowed in the Community Plan. This alternative would provide residential units near infrastructure and services consistent with the applicable land use plans (objectives 1 and 3). While this alterative would provide a variety of housing types consistent with objective 4, the provision of dense multi-family units would not be consistent with residential development patterns in the surrounding area (objective 2). Objective 5 (primary access from a four-lane major roadway and avoiding traffic impacts on adjacent residential streets) would also not be met because this project would access the general system of streets through the City of Santee via Moana Kia Lane from Medina Drive thus impacting adjacent residential streets. Objective 6 calling for maximization of tax revenue would not be meet because the property tax revenues from 400 units would be less than the tax revenues created by constructing the proposed project's approximately 422 to 430 units. Objective 6 calling for maximization of jobs would not be meet because the direct and indirect jobs created from 400 units would be less than the jobs created by constructing the proposed project's approximately 422 to 430 units. While this alternative would meet most of the basic project objectives, it may increase visual quality impacts without substantially reducing significant project impacts and only meets half of the objectives the City considers most important. For these reasons, this alternative was considered infeasible.

Reference: FEIR Section 9.4

WETLAND AVOIDANCE ALTERNATIVE

Summary Description of Alternative

The Wetland Avoidance Alternative would reduce the amount of graded acreage from approximately 108 acres under the project to 90 acres and the number of dwelling units from a maximum of 430 to approximately 265 single-family units (a 38 percent reduction). Under the proposed project, approximately 0.07 acre of jurisdictional wetlands and 0.40 acre of non-wetland waters/streambed would be impacted on-site. The Wetland Avoidance Alternative would avoid these jurisdictional impacts by reducing grading and incorporating bridges. Project site access would be provided by a right

in/out driveway on Mast Boulevard as well as a connection to the existing residential area just east of the project site via Grass Valley Lane.

Rationale for Selecting this Alternative for Analysis

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This alternative was selected for analysis because some comments received following the Notice of Preparation indicated concerns regarding the project's compliance with the City of San Diego's ordinances protecting wetland and drainages and pursuant to wetland permitting requirements. As the no project alternative already analyzed the no development alternative, the reduced grading alternative analyzed a reduced density alternative, and the densification alternative analyzed more dense project on a smaller footprint, this Wetlands Avoidance Alternative provides a means to allow decision makers to compare the impacts of approving the project with the impacts of approving a project with no impact on jurisdictional wetland resources.

Potentially Significant Effects and Grounds for Infeasibility

Due to its substantially reduced footprint, greater open space preservation, reduced grading requirements and fewer number of dwelling units, this alternative would result in a reduction in impacts as compared to the project in regard to the following issues: land use, landform alteration/visual quality; air quality; biological resources; cultural resources; health, safety and hazardous materials; hydrology and water quality; geology and soils; greenhouse gas emissions; noise; paleontological resources; transportation/circulation; and public facilities and services. The Wetland Avoidance Alternative would not, however, avoid the project's significant, unmitigable impacts associated with visual quality and greenhouse gases. Upon further analysis, it was determined that although this alternative would meet most of the basic project objectives, it would not meet some of the project's primary objectives. Therefore, the grounds for infeasibility are that it conflicts with the Community Plan goal of developing approximately 500 units in this location.

Facts in Support of Finding

The Wetlands Avoidance Alternative would meet most of the basic project objectives. The Wetlands Avoidance Alternative would meet the objective of coordinating public facilities and infrastructure of various districts in the region. It would also meet the objective of reducing the risk of wildfires by implementing a brush management program. The Wetlands Avoidance Alternative would partially meet objective 1 through the provision of some housing in the location identified in the Community Plan and provide access to the MTRP open space consistent, however the number of units provided by this alternative would be much lower than (i.e., a little more than half) the maximum number specified by the Community Plan so it does not contain the density or variety typical of a "smart growth" community. Since this alternative would provide just a little more than half the units called for, this alternative only partially meets objectives

1 and 3. The provision of single-family homes would be consistent with the surrounding development (objective 2). This alternative would not provide a variety of housing types (objective 4). Objective 5 (primary access from a four-lane major roadway and avoiding traffic impacts on adjacent residential streets) would also not be met because this project would access the general system of streets through the City of Santee via Grass Valley Lane thus impacting adjacent residential streets. Project site access would also be provided by a right in/out driveway on Mast Boulevard, but this is not primary access from a four-lane major roadway.

Objective 6 calling for maximization of tax revenue would not be met because the property tax revenues from 265 units would be less than the tax revenues created by constructing the proposed project's approximately 422 to 430 units. Objective 6 calling for maximization of jobs would not be met because the direct and indirect jobs created from 265 units would be less than the jobs created by constructing the proposed project's approximately 422 to 430 units. While this alternative would meet most of the basic project objectives, it only meets one of the project's objectives and only partially meets two of the other project objectives and is inconsistent with the Community Plan. For these reasons, this alternative was considered infeasible. It is noted that this alternative would substantially increase costs by including several bridges while reducing revenue due to decreased units, and may not be financially feasible. However, the grounds for infeasibility are based upon social and other considerations, not economic infeasibility.

Reference: FEIR Section 9.5

VII. STATEMENT OF OVERRIDING CONSIDERATIONS

Pursuant to CEQA Guidelines Section 15093, CEQA requires the decision-making agency to balance, as applicable, the economic, legal, social, technological, or other benefits, including region-wide or statewide environmental benefits, of a proposed project against its unavoidable environmental risks when determining whether to approve the project.

If the specific economic, legal, social, technological, or other benefits, including considerations for the provision of employment opportunities for highly trained workers outweigh the unavoidable adverse environmental effects, the adverse environmental effects may be considered acceptable pursuant to Public Resources Code section 21081.

CEQA further requires that when the lead agency approves a project which will result in the occurrence of significant effects which are identified in the final EIR but are not avoided or substantially lessened, the agency shall state in writing the specific reasons to support its action based on the Final EIR and/or other information in the record.

Pursuant to Public Resources Code Section 21081(b) and Guidelines Section 15093, the City has balanced the benefits of the proposed project against unavoidable adverse impacts to visual resources associated with the project and has adopted all feasible

mitigation measures with respect to these significant and unavoidable impacts, and that no additional feasible mitigation is available to further reduce significant impacts.

The City also has examined alternatives to the proposed project, which are rejected based on the fact that they would not meet some or all of the identified project objectives, would not avoid or substantially reduce certain project-related environmental impacts, and/or would potentially result in significant impacts in addition to those associated with the project.

Courts have upheld overriding considerations that were based on a variety of policy considerations including, but not limited to new jobs, stronger tax base, and implementation of an agency's economic development goals; growth management policies, redevelopment plans; the need for housing and employment, conformity to community plan, and provision of construction jobs. See *Towards Responsibility in Planning v. City Council* (1988) 200 Cal App. 3d 671; *Dusek v. Redevelopment Agency* (1985) 173 Cal App. 3d 1029; *City of Poway v. City of San Diego* (1984) 155 Cal App. 3d 1037; *Markley v. City Council* (1982) 131 Cal App. 3d 656.

Each of the separate benefits of the proposed project, as stated herein, is determined to be, unto itself and independent of the other project benefits, a basis for overriding all unavoidable adverse environmental impacts identified in these Findings and justifies the project's approval, so that if a court were to set aside the determination that any particular benefit(s) will occur, the City Council hereby determines that it would stand by its determination that the remaining benefits are sufficient to warrant the project's approval.

The City, after balancing the specific economic, legal, social, technological, and other benefits of the proposed project, has determined and expressly finds that the unavoidable adverse environmental impacts to landform alteration/visual quality/neighborhood character (landform alteration, public views) are considered "acceptable" due to the following specific considerations which outweigh the unavoidable adverse environmental impacts of the proposed project:

A. Regional Economic Prosperity

- The project will include revitalization of an underutilized property to ensure future economic vibrancy. The resulting project will function as an integrated community with a single aesthetic concept and participate in the Green Builders Program consistent with smart growth concepts.
- The project will help implement the policies of the Economic Prosperity Element of the City's General Plan by providing workforce housing accessible to employment areas and a high-quality, convenient lifestyle necessary to attract skilled employees.

- By building on a site designated for development and retaining open space consistent with the MSCP, the project adds needed housing to the region while preserving other lands for open space.
- The proposed project will create a substantial number of jobs, providing all levels of construction employment opportunities. Other jobs related to maintenance of the proposed homes and infrastructure would also be generated. The total construction cost for the project is estimated at \$156,089,453 million, which will benefit the regional economy through increased employment opportunities in construction and related industries. Specifically, it is estimated that approximately 648 "development specific" jobs would be created in the construction trades for the region (DPF&G³ 2013).
- In addition to the 648 construction jobs, the project will benefit the region by creating an estimated 2 new public safety jobs, 8 new teaching jobs, 5 new ancillary jobs (i.e. home maintenance-related jobs), and 544 jobs from workforce growth from new residents for a total of 559 jobs (DPF&G⁴2013).
- Through the creation of these new jobs and improved property values, the project will increase the tax base in the City and County.
- In addition, the project's work force growth creates new opportunities local business to provide goods and services including, but not limited to, food and beverage, retail, parking, marketing and advertising in the region.

B. Biological Benefits

- In the existing condition, the vernal pools and sensitive habitats are at risk of damage because third parties trespass the land for off-roading and other purposes. The project would protect approximately 95 acres of habitat by adding it to the MHPA, where it would be subject to the protections of a conservation easement restricting such uses.
- The City of San Diego would receive 90 acres of the open space land without having to pay fair market rates to purchase ownership of the lands. In addition, Pardee will provide a funding mechanism to manage the vernal pool lands and preserve them in perpetuity.

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³DPF&G's calculations were based on 430 homes. The No Annexation Scenario's 422 homes would generate slightly smaller construction costs and jobs.

⁴ DPF&G's calculations were based on 430 homes. The No Annexation Scenario's 422 homes would generate slightly smaller construction costs and jobs.

• The proposed MHPA boundary line adjustment would ultimately improve the habitat value in the MHPA.

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The 95 acres of open space includes various regionally important sensitive habitats and species, such as coastal sage scrub, native grasslands, vernal pools, coastal California gnatcatcher, and San Diego barrel cactus. The preservation and protection of these resources will be of regional benefit.

C. Recreational Benefits

- The proposed project provides a multi-use trail that would further connect the community to Mission Trails Regional Park. This trail would accommodate bicyclist, pedestrian, and equestrian uses, and include a trail head. The trail would be accessible by the public and a benefit to the regional park system.
- The project includes sidewalks and roadways within the development that will be available for pedestrian and bicyclist recreational use.
- The proposed project will provide a 4-acre public park (3 acres usable) and up to 0.64 acre (up to 0.49 acre usable) of pocket parks.

D. Housing Benefits

- To provide a variety of housing options consistent with the surrounding community and the City's General Plan Housing Element, the project provides single-family homes on single lots and single-family homes on shared lots.
- The proposed single-family homes on single lots will provide needed move-up housing opportunities to the community. This would allow for existing residents to move-up within their existing community instead of moving to a new community. The project will provide increased housing adjacent an already urbanized area with bus routes and employment opportunities, thus integrating and coordinating transportation and land uses. It also integrates the residential project with the open space trail system promoting a pedestrian friendly community. The project assists in the implementation of San Diego's General Plan City of Villages strategy and regional smart growth principles.
- According to the SANDAG 2010-2020 Regional Housing Needs Assessment (RHNA), it is currently forecast that the region will build 125,000 housing units but will need 161,980 housing units. Thus, the provision of up to 430 homes would benefit the region.

E. Social Benefits/Implementation of Applicable Planning Goals, Policies and Objectives

- The proposed project will construct a multi-use public trail along the southern and eastern project boundary providing safe non-vehicular access to and through the site.
- The project includes a public park on-site. The park would be available to future residents of the development as well as other existing residents in the community.
- The project design and components will guide physical development toward a desired image that is consistent with the social, economic and aesthetic values of the City through its consistency with the following guiding principles, goals, and policies of the City's General Plan and East Elliott Community Plan:
 - A. Provides residential, park, open space, and recreation uses as designated in the Land Use Element.
 - B. Provides a variety of several housing types to promote Land Use Element's goal of providing balanced neighborhoods.
 - C. Provides interior streets, improvements to Mast Boulevard, sidewalks, and a multi-use trail that connects to a larger trail system and is located near a bus route to promote the Mobility Element's goal of a balanced, multi-modal transportation network.
 - D. Provides single-family and green court residential units adjacent to existing residential development in Santee on its east side and approximately 95 acres of conserved open space adjacent to partially unconserved open space on its west side along with landscaping and brush management plans that use native plant species all to promote the Urban Design Element goal of integrating new development with the natural landscape and within the framework of an existing community.
 - E. To be consistent with the Economic Prosperity Element, the project provides housing to support the workforce for the area employment centers, provide construction job opportunities, and does not displace land set aside for an employment use.
 - F. To be consistent with the Public Facilities, Services, and Safety Element, the project provides resources and/or constructs facilities necessary to provide for school/educational, library, water, sewer, solid and flood control services. The project features incorporate a

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Fire Protection Plan to enhance safety features of project in this fire hazard zone.

- To be consistent with the Recreational Element, the project G: provides 4.0 gross acres of public parks, 0.64 gross acre of pocket parks with a public recreational use easement, approximately 95 acres of open space land, and a multi-purpose trail system. The open space contribution would protect areas that are not currently protected and are subject to off-roading activities by trespassers. This extensive acreage contribution (approximately 46 percent of the project site) with its trail system improvements provides significant regional recreational resource which is determined to be the functional equivalent of contribution to a regional recreation and aquatics center. Additionally, the public recreational use easement over the pocket parks provides the functional equivalent of a larger public park space as residents and members of the general public can exercise and traverse through its landscaped pathways and recreate on the pocket park lawns.
- H. To be consistent with the various Conservation Element goals, the project implements energy efficiency and water conservation measures through the California Green Builder program and compliance with green building codes. In the Annexation Scenario, it utilizes reclaimed water to irrigate project landscaping. It also implements a waste management plan and complies with state and federal air quality standards. Additionally, it implements storm water best management practices and revegetates graded areas to control runoff, sedimentation, and erosion both during and after construction to protect water quality. It dedicates approximately 46 percent of the project site for newly protected open space and limits impacts to slopes through contour grading, retaining walls, and revegetation techniques.
- I. To be consistent with the Noise Element, the project does not generate significant noise levels and construction noise would comply with the City's Noise Abatement Ordinance. The project also protects future residents from noise levels on Mast Boulevard though construction of residences with noise attenuation features.
- J. To be consistent with the Historic Preservation Element, the project performed a surface survey that concluded none of the historic sites within the development footprint are significant, indexes the historic site within open space, and the project will further protect potential subsurface cultural and paleontological resources during project grading through approved mitigation measures.

- K. To be consistent with the Housing Element, the project adds between 422 and 430 residential units to the area's housing stock using a variety of single family homes and single-family shared lots green court units.
- L. A clean and sustainable environment.
- M. A high aesthetic standard.
- The project design and components will implement the following goals and policies of the East Elliott Community Plan.
 - A. Providing for the orderly development of East Elliott;
 - B. To assure standard public facilities and services commensurate with the proposed project, as well as development of the planning area;
 - C. To provide approximately the maximum 500 residential units (only 14-16 percent less) called for in the community plan;
 - D. To provide development that is sensitive and similar in scale to adjacent development in Santee in terms of the type, lot size and density of development;
 - E. To provide development with architectural styles consistent with the Mission Trails Regional Park and Mission Trails Design District architectural criteria: and
 - F. To fulfill the open space management guidelines.
- The project also will be consistent with other applicable land use plans, including the Multiple Species Conservation Plan, Airport Land Use Compatibility Plan, San Diego Municipal Code zoning, regulations pertaining to Environmentally Sensitive Lands (with approved deviations), and the Mission Trails Design District.

F. Sustainability Benefits

- The project will be located on a site designated for residential development near services, public transit, and existing development.
- The proposed project will include several sustainable building features consistent with the voluntary Sustainable Development goals contained in the General Plan's Conservation Element. Additionally, the project includes green features consistent with the Green Builders Program.

 The project will assist in implementing recommendations of the Mission Trails Design Guidelines.

G. Maximize Efficient Use of the Project Site

The project optimizes the use of the site, which possesses characteristics ideal for locating a residential facility. These characteristics include, but are not limited to a vacant site immediately adjacent to existing residential development with relatively low biological value compared to other parts of East Elliott making it a suitable place to cluster development and to assist the East Elliott Community Planning Area in making a contribution to the region's housing and affordable housing inventory.

H. Annexation Agreement Benefits

- The project benefits that run to San Diego and would occur with both scenarios include the applicant's payment of inclusionary housing fees to San Diego, the dedication of approximately 95 acres of open space for San Diego's use in meeting acreage goals of the MSCP, and the allocation of regional housing credits for San Diego's use in meeting its regional housing allocation quotas.
- San Diego would benefit from the Annexation due to not having to provide public services and avoiding the associated costs of those services to an area of the existing San Diego boundary that is located at a distance to most existing public services.

VIII. CONCLUSION

For the foregoing reasons, the City concludes that the proposed project will result in numerous public benefits beyond those required to mitigate project impacts, each of which individually is sufficient to outweigh the unavoidable environmental impacts of the proposed project. Therefore, the City has adopted these Findings and SOCs.

EXHIBIT B

MITIGATION MONITORING AND REPORTING PROGRAM

GENERAL AND COMMUNITY PLAN AMENDMENT, REZONE, VESTING TENTATIVE MAP WITH PUBLIC RIGHT-OF-WAY AND EASEMENT VACATIONS, SITE DEVELOPMENT PERMIT/ PLANNED DEVELOPMENT PERMIT WITH A MULTIPLE HABITAT PLANNING AREA BOUNDARY LINE ADJUSTMENT, RESOLUTION IN SUPPORT OF ANNEXATION, ESTABLISHMENT OF PUBLIC FACILITIES FINANCING MECHANISMS, POTENTIAL OUT-OF-SERVICE AGREEMENT, PUBLIC RIGHT-OF-WAY, AND UTILITY EASEMENT VACATION, PROJECT NO. 10046

This Mitigation Monitoring and Reporting Program is designed to ensure compliance with Public Resources Code Section 21081.6 during implementation of mitigation measures. This program identifies at a minimum: the department responsible for the monitoring, what is to be monitored, how the monitoring shall be accomplished, the monitoring and reporting schedule, and completion requirements. A record of the Mitigation Monitoring and Reporting Program will be maintained at the offices of the Land Development Review Division, 1222 First Avenue, Fifth Floor, San Diego, CA, 92101. All mitigation measures contained in the Environmental Impact Report No.10046 shall be made conditions of General and Community Plan Amendment, Rezone, Vesting Tentative Map with Public Right-of-Way and Easement Vacations, Site Development Permit/ Planned Development Permit with a Multiple Habitat Planning Area Boundary Line Adjustment, Resolution in Support of Annexation, Establishment of Public Facilities Financing Mechanisms, potential Out-of-Service Agreement, Public Right-of-Way, and Utility Easement Vacation, as may be further described below.

GENERAL

- 1. Prior to issuance of any construction permit, including but not limited to, the first grading permit, demolition plans/permits, and building plans/permits, the Assistant Deputy Director (ADD) Environmental Designee of the Entitlements Division shall verify that the appropriate Mitigation Measures regarding Landform Alteration/Visual Quality/Neighborhood Character; Air Quality; Biological Resources; Historical Resources (Archaeological); Human Health/Public Safety/Hazardous Materials; Noise; Paleontological Resources; Traffic/Circulation; and Public Services have been included on the appropriate construction, grading, and/or building plans, included under the heading "Environmental Mitigation Requirements". In addition, the requirements for a Preconstruction Meeting shall be noted on all construction documents.
- 2. Prior to the commencement of any work, a Preconstruction Meeting (Pre-con) shall be conducted and include the City of San Diego's Mitigation, Monitoring Coordination (MMC) Section, Resident Engineer, Building Inspector, Applicant,

and all qualified monitors for the project (biologist, archaeologist, paleontologist, geologist) and other parties of interest.

A. LANDFORM ALTERATION/VISUAL QUALITY/NEIGHBORHOOD CHARACTER

Both the Annexation and No Annexation Scenarios would encroach into 15 percent of the steep slope acreage on-site, which exceeds the encroachment allowance, as no encroachment into steep slopes would be permitted under the ESL. In addition, both the Annexation Scenario and the No Annexation Scenario would result in the construction of retaining walls that exceed the 6-foot height and 50-foot length significance criteria. Under San Diego thresholds, this is considered a significant impact associated with landform alteration.

The No Annexation Scenario would result in additional landform impacts over the Annexation Scenario due to the construction of a 1.76-million-gallon reservoir and the additional manufactured slope needed to accommodate the proposed water and sewer lines.

Landform Alteration

Prior to issuance of grading permits, for both the Annexation and No Annexation scenarios, the project applicant shall implement the following measures to the satisfaction of the City Engineer:

VIS-1: As a condition of the VTM approval and prior to the issuance of a grading permit for both the Annexation and No Annexation Scenarios, the Mayor's designee shall verify that the grading plans provide contour grading of manufactured slopes. Resident Engineers with San Diego's Department of Engineering and Capitol Projects/Field Engineering shall inspect the grading to ensure conformance with approved grading plans. In addition, landscaping techniques using plant material of varying heights in conformance with San Diego's Landscape Regulations and Manual shall be used in conjunction with contour grading to create an undulated slope appearance.

B. AIR QUALITY

To reduce emissions of ROG, low-VOC content architectural coatings must be used. Thus, prior to issuance of grading or building permits, for both the annexation and no annexation scenarios, the project applicant shall implement the following measures to the satisfaction of the City Engineer:

AIR-1: The applicant shall use exterior and interior coatings with a VOC content of 30 grams per liter or less during construction.

C. BIOLOGICAL RESOURCES

Vegetation Communities

Grading for the <u>Annexation Scenario</u>, both on- and off-site would result in potentially significant impacts to sensitive vegetation communities (coastal sage scrub, grasslands, and jurisdictional waters and wetlands, including vernal pools); sensitive plant species (San Diego barrel cactus, San Diego goldenstar, and variegated dudleya); sensitive wildlife species (California gnatcatcher, San Diego fairy shrimp, birds covered by the MBTA, and raptors).

- Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading or Building, or beginning any construction related activity, project upland impacts shall be mitigated in accordance with the San Diego LDC Biology Guidelines. On-site impacts shall be mitigated through dedication of 13.80 acres of Tier I habitat inside the MHPA, 32.00 acres of Tier II or better habitat inside the MHPA, and 25.41 acres of Tier IIIB or better habitat inside the MHPA (refer to Table 4.4-4). Off-site impacts shall be mitigated through dedication of 0.28 acre of Tier I habitat within the MHPA, 0.13 acre of Tier II or better habitat within the MHPA and 0.42 acre of Tier IIIB or better habitat within the MHPA (Table 4.4-5). Mitigation land shall be provided on-site or in the East Elliott area. Mitigation land shall be conveyed to the City, as described in BIO-4.
- BIO-2: After landslide remediation testing but prior to issuance of permits to remediate any landslides, a final landslide remediation plan shall be prepared and submitted to the City for approval. This plan shall quantify and address remedial grading impacts to sensitive habitats, if any, in accordance with the San Diego Biology Guidelines and shall require habitat revegetation and remediation of the areas impacted by landslide testing and/or stabilization activities at a 1:1 ratio. Performance criteria for the revegetation area shall include 60 percent of the reference site for shrubs and a 50 percent of the reference site for herbaceous cover, with a 75 percent diversity rate relative to the reference site at the end of the five year maintenance and monitoring period.
- BIO-3: Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading or Building, or beginning any construction related activity (except those necessary for geologic testing and/or landslide remediation), the grading plans shall include the following required measures:

Prior to project grading or vegetation clearance activities, the Owner/Permittee shall arrange to schedule a preconstruction meeting to ensure implementation of the MMRP. The meeting shall include the Resident Engineer, Project Biologist, and the City's MMC Section, in addition to owner/permittee or designee and the construction crew. The project biologist shall conduct an educational session at this meeting regarding the need to avoid impacts outside of the approved development area and to protect sensitive flora and fauna (i.e. explain flag system for removal or

retention, limit vegetation removal/demolition areas to fall only outside of sensitive biological areas).

A biological monitor shall be present during any/all construction activities. The project biologist shall supervise the installation of the limit of work fence to protect biological resources and during construction be on-site to prevent any new disturbances to sensitive habitat, plants and animals on-site. Any unforeseen impacts to sensitive biological resources shall be mitigated in accordance with the San Diego LDC and MSCP, to the satisfaction of the City and, as applicable, Resource. Agencies. Prior to the release of the construction bond, a final monitoring report shall be submitted to the City.

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- BIO-4: After all restoration efforts have been signed off and accepted by the City, the on-site MHPA shall be conveyed to the City's MCSP preserve through one of the following:
 - a) Dedication. The Owner/Permittee/Applicant shall convey the mitigation area in fee title to the City, or other conservation entities found acceptable by the City, USFWS, or CDFG through an irrevocable offer of dedication via the Final Maps. Conveyance of any land in fee shall require approval from the Park and Recreation Department Open Space Division Deputy Director and shall exclude detention basins or other stormwater control facilities and manufactured slopes (with the exception of those that might be associated with the potential landslide area; San Diego Biology Guidelines 2002).
 - b) Covenant of Easement. To the extent consistent with MSCP Implementing Agreement, the Owner/Permittee/Applicant must agree to a covenant of easement for the management of the mitigation area in perpetuity, recorded against the title of the property with the USFWS and the CDFG names as third party beneficiaries. Identification of permissible passive activities and any other conditions of the permit must be incorporated into the covenant. (San Diego Biology Guidelines 2002).

Any other method of transfer permitted by the City's MSCP Subarea Plan or Implementing Agreement. To the extent consistent with MSCP Implementing Agreement and to facilitate MHPA conveyance, any non-fee areas located in the MHPA shall be lotted separately, with a covenant of easement, and be maintained in perpetuity by the Owner/Permittee/ Applicant, unless otherwise agreed to by the City. All other on-site areas can be conveyed through any of the above methods.

Sensitive Plants

BIO-5: Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading, or Building, or beginning any construction-related activity on-site, a qualified biologist shall submit final translocation plans for San Diego goldenstar, variegated dudleya and San Diego barrel cactus prepared in

accordance with the San Diego Biology Guidelines for approval by the staffs of Environmental Analysis Section (EAS), MSCP, and applicable Resource Agencies. These plans shall provide for the transplantation of San Diego goldenstar from the 0.04 acre to be impacted by development within the MHPA to suitable areas within the MHPA; the relocation of 1,000 square feet of variegated dudleya within the impact area to suitable areas within the MHPA; and the relocation of 41 individuals of San Diego barrel cacti impacted in the MHPA to suitable areas within the MHPA. The translocation plans shall include (but are not limited to) requirements for site preparation, seed and plant collection, planting methods, maintenance and monitoring, and success criteria. Success criteria shall include:

Variegated dudleya

- The establishment of a self-sustaining population of the translocated species with a minimum survivorship of 80 percent, with 20 percent of the surviving individuals being mature flowering plants in any of the five monitoring years at the translocation site (without supplemental water);
- 2) Less than 10 percent of the translocation and enhancement area shall be covered by exotic weeds at the end of five years; and
- The translocated individuals shall have survived without supplemental watering for at least two years.

San Diego goldenstar

- 1) The establishment of a self-sustaining population of San Diego goldenstar with a minimum survivorship of 80 percent of translocated individuals;
- 2) Fifteen Twenty percent of the surviving individuals will be mature flowering plants in any of the five monitoring years at the translocation site (without supplemental water);
- Prior to the end of the five-year maintenance and monitoring period, the translocated individuals shall have survived without supplemental watering for at least two years; and
- Individuals lost to herbivory or other causes will be replaced with seed grown plants and/or salvaged plants from the impact area outside of the MHPA such that, at the end of five years, 80 percent of the estimated number of individuals present in the impacted area (0.10 acre for the No Annexation Scenario) will be growing at the translocation site.
- 5) The enhancement and restoration of approximately 1.0 acre of the native grassland habitat at the translocation site. In addition, a 100-foot protective buffer will be maintained (i.e., weeded) around the translocation site.

A total of 0 percent coverage by Cal-IPC (2006) High, Moderate, and Alert species and no more than 10 percent of the enhancement site will be covered by exotic weeds at the end of five years.

San Diego barrel cactus

- The establishment of a self-sustaining population of coast barrel cactus with a minimum 1:1 survivorship for either the 41 translocated individuals salvaged from within the MHPA under the Annexation Scenario or the 40 translocated individuals salvaged from within the MHPA under the No Annexation Scenario; and
- 2) Prior to the end of the three-year maintenance and monitoring period, the translocated individuals will have survived without supplemental watering for at least one year.

As plant populations fluctuate from season to season and year to year, a final survey shall be undertaken to identify the individual number or acreage of variegated dudleya, San Diego barrel cacti, and San Diego goldenstar present within the development impact area. Any variegated dudleya, San Diego barrel cacti, or San Diego goldenstar plants found in the final survey within the project development impact area (excluding the San Diego golden star within the potential landslide remediation area) shall be included in the transplantation effort and the final translocation plans.

San Diego goldenstar impacts from potential landslide remediation shall be addressed in the San Diego goldenstar transplantation and landslide remediation plan. After landslide remediation testing but prior to issuance of permits necessary for landslide remediation, a San Diego goldenstar transplantation and landslide remediation plan shall be prepared, if necessary, and approved by the City. This plan shall quantify and address remedial grading impacts to San Diego goldenstar in accordance with the San Diego LDC Biology Guidelines. San Diego goldenstar impacted through landslide remediation activities shall be mitigated through preservation within the East Elliott community in the MHPA. Prior to any needed landslide remediation, a San Diego goldenstar survey shall be completed of the proposed preservation area to verify adequate San Diego goldenstar acreage is available for preservation. Preservation land shall be conveyed to the City via methods indicated in BIO-4.

Sensitive Wildlife

BIO-6: Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading or Building, or beginning any construction related activity, the Mayor (or appointed designee) shall verify that the following project requirements regarding the MBTA are shown on the construction plans:

No clearing, grubbing, grading, or other construction activities shall occur between February 15 and August 15, the bird nesting season, unless a qualified biologist monitors vegetation clearing operations to search for and flag active nests so that they can be avoided.

BIO-7: Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading, or Building, or beginning any construction-related activity, the Mayor (or appointed designee) shall verify that the following project requirements regarding raptors are shown on the construction plans:

No clearing, grubbing, grading, or other construction activities shall occur between February 15 and August 15, the raptor nesting season, unless a qualified biologist completes a pre-construction survey to locate active raptor nests (if any). If active raptor nests are present, no grading or removal of habitat shall take place within 300 feet of active nesting sites during the nesting/breeding season (February 15 through August 15).

BIO-8: Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading, or Building, or beginning any construction related activity, the Mayor (or appointed designee) shall verify that the MHPA boundaries and the following project requirements regarding the coastal California gnatcatcher are shown on the construction plans:

No clearing, grubbing, grading, or other construction activities shall occur between March 1 and August 15, the breeding season of the coastal California gnatcatcher, until the following requirements have been met to the satisfaction of the Mayor:

- A. A qualified biologist (possessing a valid ESA Section 10(a)(1)(A) recovery permit) shall survey those habitat areas within the MHPA that would be subject to construction noise levels exceeding 60 A-weighted decibels [dB(A)] hourly average for the presence of the coastal California gnatcatcher. Surveys for the coastal California gnatcatcher shall be conducted pursuant to the protocol survey guidelines established by the USFWS within the breeding season prior to the commencement of any construction. If gnatcatchers are present, then the following conditions must be met:
 - I. Between March 1 and August 15, no clearing, grubbing, or grading of occupied gnatcatcher habitat shall be permitted. Areas restricted from such activities shall be staked or fenced under the supervision of a qualified biologist; and
 - II. Between March 1 and August 15, no construction activities shall occur within any portion of the site where construction activities would result in noise levels exceeding 60 dB(A) hourly average at the edge of occupied gnatcatcher habitat. An analysis showing that noise generated by construction activities would not exceed 60

dB(A) hourly average at the edge of occupied habitat must be completed by a qualified acoustician (possessing current noise engineer license or registration with monitoring noise level experience with listed animal species) and approved by the Mayor at least two weeks prior to the commencement of construction activities. Prior to the commencement of construction activities during the breeding season, areas restricted from such activities shall be staked or fenced under the supervision of a qualified biologist; or

- Million Mar Marker to Company to III. At least two weeks prior to the commencement of construction activities, under the direction of a qualified acoustician, noise attenuation measures (e.g., berms, walls) shall be implemented to ensure that noise levels resulting from construction activities will not exceed 60 dB(A) hourly average at the edge of habitat occupied by the coastal California gnatcatcher. Concurrent with the commencement of construction activities and the construction of necessary noise attenuation facilities, noise monitoring* shall be conducted at the edge of the occupied habitat area to ensure that noise levels do not exceed 60 dB(A) hourly average. If the noise aftenuation techniques implemented are determined to be inadequate by the qualified acoustician or biologist, then the associated construction activities shall cease until such time that adequate noise attenuation if achieved or until the end of the breeding season (August 16).*Construction noise monitoring shall continue to be monitored at least twice weekly on varying days, or more frequently depending on the construction activity, to verify that noise levels at the edge of occupied habitat are maintained below 60 dB(A) hourly average or to the ambient noise level if it already exceeds 60 dB(A) hourly average. If not, other measures shall be implemented in consultation with the biologist and the Mayor, as necessary, to reduce noise levels to below 60 dB(A) hourly average or to the ambient noise level if it already exceeds 60 dB(A) hourly average. Such measures may include, but are not limited to, limitations on the placement of construction equipment and the simultaneous use of equipment.
- B. If coastal California gnatcatchers are not detected during the protocol survey, the qualified biologist shall submit substantial evidence to the Mayor and applicable Resource Agencies which demonstrates whether or not mitigation measures such as noise walls are necessary between March 1 and August 15 as follows:
 - I. If this evidence indicates the potential is high for coastal California gnatcatcher to be present based on historical records or site conditions, then condition A.III shall be adhered to as specified above.

- II. If this evidence concludes that no impacts to this species are anticipated, no mitigation measures would be necessary.
- BIO-9: Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading, or Building, or beginning any construction-related activity, the applicant shall provide the City with a copy of any required State or Federal permit necessary for the take of San Diego fairy shrimp.
- BIO-10: Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading, or Building, or beginning any constructionrelated activity, a final restoration and management plan for San Diego fairy shrimp shall be completed, reviewed, and approved by the applicable Resource Agencies. This plan shall address the restoration of a minimum of 1,260 square feet of pools (3:1 mitigation ratio) and enhancement of the existing five pools to be preserved. The restoration plan shall identify collection and restoration methodology and activities, outline a monitoring and maintenance program, and include success criteria that must be met before the restoration program is deemed to be complete. Restoration activities shall include recontouring basins and populating the restored basins with appropriate vernal pool species, including San Diego fairy shrimp, from the impacted pools and/or a source approved by the USFWS. Required maintenance activities (e.g., weeding) shall be identified. BMZ-2 shall not be allowed within the vernal pool preserve area or vernal pool restoration area. The area shall be fenced and monitored for 5 years or until success criteria are met, whichever occurs first. Success criteria include:
 - For each of the restored vernal pools, the area of vernal pool vegetation shall be defined for purposes of this section as coincident with the area supporting a combined relative pool species cover of more than 50 percent, measured within 45 days of the disappearance of standing water. In a drought year, this criterion shall be considered to be met if the total relative cover by vernal pool species equals that of the averaged value of control vernal pools having similar hydrological characteristics in that year and if the qualifying area has met this criterion in a previous monitoring year.
 - For each of the restored vernal pools, the total absolute vegetative cover in areas of qualified vernal pool vegetation, not including target weed species, shall equal or exceed 50 percent of the averaged value of control vernal pools having similar hydrological characteristics.
 - The restored vernal pools shall support reproducing populations of a minimum number of vernal pool plant species equivalent to that supported by the control vernal pools. Equivalence is met if (1) the vernal pool species richness value for the restored vernal pools is equal to or greater than the minimum value found in the control vernal pools and (2) the value of vernal pool species richness in the restored vernal pools is equal to or greater than that of the control vernal pools.

- The restored vernal pools shall support populations of at least two vernal pool indicator species, including San Diego fairy shrimp.
- Within each preserved vernal pool, California Invasive Plant Council List High, Moderate, and Alert species shall not be present. Within each restored vernal pool, the relative cover of non-native species shall not exceed five percent.
- At the end of the five-year monitoring program, required native grassland upland cover values in the vernal pool restoration area would be 60 percent of the control site for native grass cover and 50 percent of the control site for herbaceous cover.
- The native grassland within the vernal pool restoration area shall be considered to meet the diversity and composition criteria if 75 percent of its upland plant taxa are shared with the control site after the five-year monitoring period.
- Within the native grassland upland habitat in the vernal pool restoration area, the relative cover of all non-native species shall not exceed an absolute value of 10 percent. Within the extended weed control area, no California Invasive Plant Council List High, Moderate, and Alert species shall be present. Prior to the end of the monitoring period, the restored vernal pools shall demonstrate hydrological patterns of duration, periodicity, and depth of inundation which fall within the range of variation observed in the control vernal pools.

Jurisdictional Waters, Wetlands and Vernal Pools

- Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading, or Building, or beginning any construction related activity on-site, the applicant shall obtain all appropriate USACE permit, CDFG Streambed Alteration Agreement, and RWQCB Water Quality Certification. Mitigation shall proceed according to permitting requirements of the applicable Resource Agencies and shall consist of a minimum 2:1 mitigation ratio of preservation/creation/restoration/ enhancement. The wetland mitigation shall include a minimum 1:1 creation component to ensure no net loss of wetlands. As such, mitigation shall include a minimum of 0.07 acre wetland creation, 0.07 acre wetland preservation/ enhancement, and 0.80 acre of non-wetland preservation within the Santee Subarea watershed (see Table 4.4-7).
- BIO-12: Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading, or Building, or beginning any Construction-related activity on-site, a qualified biologist shall submit a final wetland mitigation plan to the USACE, RWQCB, San Diego (Park and Recreation, EAS, and MSCP),

and CDFG for review and approval. This plan shall be prepared in accordance with the San Diego Biology Guidelines and shall include, at minimum, 0.07 acre of wetland creation. The wetland mitigation plan shall include a performance standard of 90 percent native cover and support 80 percent of the target species within the wetland creation area by the end of the 5 year maintenance and monitoring period. A conceptual wetland mitigation plan has been prepared and is included in Appendix B 6. This plan covers the creation of 0.37 acre of riparian scrub on-site (see Figure 4.4-3), exceeding the wetland creation mitigation component requirement. The project would preserve 0.93 acre of USACE/RWQCB/CDFG jurisdictional habitat, and 0.65 acre of City wetlands on-site, which would exceed the preservation mitigation requirement.

Grading for the <u>No Annexation Scenario</u>, both on- and off-site would result in significant impacts to sensitive vegetation communities (coastal sage scrub, grasslands, and jurisdictional waters and wetlands, including vernal pools); sensitive plant species (San Diego barrel cactus, San Diego goldenstar, variegated dudleya, and San Diego ambrosia); sensitive wildlife species (California gnatcatcher, San Diego fairy shrimp, raptors, least Bell's vireo, and southwestern willow flycatcher).

Vegetation Communities

BIO-13: Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading, or Building, or beginning any constructionrelated activity, project upland impacts shall be mitigated in accordance with the San Diego LDC Biology Guidelines. On-site impacts (including the water tank and access road) shall be mitigated through dedication of 13.82 acres of Tier I habitat inside the MHPA, 33.67 acres of Tier II or better habitat inside the MHPA, and 25.33 acres of Tier IIIB or better habitat inside the MHPA (refer to Table 4.4-8). Off-site impacts from grading on the SDG&E parcel, utility improvements, and Street 'E' shall be mitigated through dedication of 0.28 acre of Tier I habitat within the MHPA, 0.80 acre of Tier II or better habitat within the MHPA and 0.58 acre of Tier IIIB or better habitat within the MHPA (Table 4.4-10). Overall, the project shall provide 14.10 acre of Tier I, 34.47 acres of Tier II or better habitat, and 25.91 acres of Tier IIIB or better habitat. Mitigation land shall be provided on-site or in the East Elliott area. Mitigation land shall be conveyed to the City, as described in measure BIO-4.

Prior to the conveyance of the MHPA open space to San Diego, a coastal sage scrub restoration plan shall be approved by San Diego and the applicable Resource Agencies. The coastal sage scrub restoration plan shall restore 1.25 acre of coastal sage scrub temporarily impacted by infrastructure improvements along Mast Boulevard to pre-impact conditions or better. The restoration sites must achieve 75 percent native species cover and 95 percent native species composition relative to the reference sites at the end of the five year maintenance and monitoring period. Implementation of the plan shall be completed by a qualified habitat restoration

consultant, to be approved by the applicant, applicable Resource Agencies and San Diego.

Mitigation measure BIO-2 indicated under Section 4.4.3.3 shall be implemented by the No Annexation Scenario to reduce potential landslide remediation impacts to sensitive habitat.

To ensure that grading operations do not inadvertently impact sensitive vegetation communities; the applicant shall implement mitigation measure BIO-3 indicated under Section 4.4.3.3. Mitigation measure BIO-4 indicated under Section 4.4.3.3 shall be implemented to convey the on-site portions of the MHPA to the City.

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Sensitive Plants

Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading, or Building, or beginning any construction-related activity, a qualified biologist shall submit final translocation plans for San Diego goldenstar, variegated dudleya and San Diego barrel cactus to the City prepared in accordance with the San Diego Biology Guidelines for approval by the staffs of Environmental Analysis Section (EAS) and MSCP. These plans shall provide for the transplantation of San Diego goldenstar from the 0.10 acre to be impacted by development within the MHPA to suitable areas within the MHPA; the relocation of 1,000 square feet of variegated dudleya within the impact area to suitable areas within the MHPA, and the relocation of 40 individuals of San Diego barrel cacti impacted in the MHPA to suitable areas within the MHPA. The translocation plans shall include (but are not limited to) requirements for site preparation, seed and plant collection, planting methods, maintenance and monitoring, and success criteria. Success criteria shall include:

Variegated dudleya

- (1) The establishment of a self-sustaining population of the translocated species with a minimum survivorship of 80 percent, with 20 percent of the surviving individuals being mature flowering plants in any of the five monitoring years at the translocation site (without supplemental water);
- (2) Less than 10 percent of the translocation and enhancement area shall be covered by exotic weeds at the end of five years; and
- (3) The translocated individuals shall have survived without supplemental watering for at least two years.

San Diego goldenstar

- (1) The establishment of a self-sustaining population of San Diego goldenstar with a minimum survivorship of 80 percent of translocated individuals;
- Twenty percent of the surviving individuals will be mature flowering plants in any of the five monitoring years at the translocation site (without supplemental water);

- (3) Prior to the end of the five-year maintenance and monitoring period, the translocated individuals shall have survived without supplemental watering for at least two years; and
- (4) Individuals lost to herbivory or other causes will be replaced with seed grown plants and/or salvaged plants from the impact area outside of the MHPA such that, at the end of five years, 80 percent of the estimated number of individuals present in the impacted area (either 0.06 acre for the Annexation Scenario or 0.10 acre for the No Annexation Scenario) will be growing at the translocation site.
- (5) The enhancement and restoration of approximately 1.0 acre of the native grassland habitat at the translocation site. In addition, a 100-foot protective buffer will be maintained (i.e., weeded) around the translocation site.
- (6) A total of 0 percent coverage by Cal-IPC (2006) High, Moderate, and Alert species and no more than 10 percent of the enhancement site will be covered by exotic weeds at the end of five years.

San Diego barrel cactus

- (1) The establishment of a self-sustaining population of coast barrel cactus with a minimum 1:1 survivorship for either the 41 translocated individuals salvaged from within the MHPA under the Annexation Scenario or the 40 translocated individuals salvaged from within the MHPA under the No Annexation Scenario.
- (2) Prior to the end of the three-year maintenance and monitoring period, the translocated individuals will have survived without supplemental watering for at least one year.

As plant populations fluctuate from season to season and year to year, a final survey shall be undertaken to identify the individual number or acreage of variegated dudleya, San Diego barrel cacti, or San Diego goldenstar present within the development impact area. Any variegated dudleya, San Diego barrel cacti, or San Diego goldenstar plants found in the final survey within the project development impact area (excluding the San Diego golden star within the potential landslide remediation area) shall be included in the transplantation effort and the final translocation plans.

San Diego goldenstar impacts from potential landslide remediation shall be addressed in the San Diego goldenstar transplantation and landslide remediation plan. After landslide remediation testing but prior to issuance of permits necessary for landslide remediation, a San Diego goldenstar transplantation and landslide remediation plan shall be prepared, if necessary, and approved by the City. This plan shall quantify and address remedial grading impacts to San Diego goldenstar in accordance with the San Diego LDC Biology Guidelines. San Diego goldenstar impacted through landslide remediation activities shall be mitigated through preservation within the East Elliott community in the MHPA. Prior to any needed landslide remediation, a San Diego goldenstar survey shall be

completed of the proposed preservation area to verify adequate San Diego goldenstar acreage is available for preservation. Preservation land shall be conveyed to the City via methods indicated in measure BIO-4.

BIO-15: Prior to the issuance of a Notice to Proceed for any construction permits, such as Demolition, Grading, or Building, or beginning any construction related activity offsite; a USFWS permit shall be obtained and a two-year San Diego ambrosia critical habitat enhancement plan shall be prepared and implemented by a qualified biologist. This plan shall include specific weeding and soil decompaction requirements for project impacts to San Diego ambrosia critical habitat, with the intent to keep the habitat open for potential future San Diego ambrosia establishment. While not anticipated, any San Diego ambrosia located within the temporary impact area shall be flagged by the qualified biologist and avoided, or shall be salvaged and replanted in compliance with the San Diego ambrosia critical habitat enhancement plan. This plan shall be subject to the approval of San Diego and USFWS.

If the off-site improvements are redesigned to avoid impacts to San Diego ambrosia critical habitat and the applicant obtains concurrence from the City and USFWS that the impact would be less than significant, this condition shall be void.

Sensitive Wildlife

Measures BIO-6 to BIO-10 shall be implemented for impacts to nesting birds (including raptors and coastal California gnatcatcher) and San Diego fairy shrimp. The project impact occupied gnatcatcher habitat in the MHPA shall be mitigated through habitat mitigation BIO-13.

The No Annexation Scenario shall implement the following mitigation measures BIO-16 and BIO-17 to address off-site utility improvement impacts to least Bell's vireo and southwestern willow flycatcher:

BIO-16: Prior to the issuance of a Notice to Proceed for any construction permits, such as Demolition, Grading, or Building, or beginning any construction-related activity offsite, the MMC (or appointed designee) shall verify that the following project requirements regarding the least Bell's vireo are shown on the off-site utility improvement plans:

No clearing, grubbing, grading, or other construction activities shall occur between March 15 and September 15, the breeding season of the least Bell's vireo, until the following requirements have been met to the satisfaction of the Mayor:

A. A qualified biologist (possessing a valid ESA Section 10(a)(1)(A) Recovery Permit) shall survey those wetland areas that would be subject to construction noise levels exceeding 60 decibels [dB(a)] hourly average for the presence of least Bell's vireo. Surveys for these species shall be conducted pursuant to the protocol survey guidelines established by the USFWS within the breeding

season prior to the commencement of construction. If the least Bell's vireo is present, then the following conditions must be met:

- I. Between March 15 and September 15, no clearing, grubbing, or grading of occupied least Bell's vireo habitat shall be permitted.

 Areas restricted from such activities shall be staked or fenced under the supervision of a qualified biologist; and
- II. Between March 15 and September 15, no construction activities shall occur within any portion of the site where construction activities would result in noise levels exceeding 60 dB(A) hourly average at the edge of occupied least Bell's vireo habitat. An analysis showing that noise generated by construction activities would not exceed 60 dB(A) hourly average at the edge of occupied habitat must be completed by a qualified acoustician (possessing current noise engineer license or registration with monitoring noise level experience with listed animal species) and approved by the Mayor at least two weeks prior to the commencement of construction activities. Prior to the commencement of any of construction activities during the breeding season, areas restricted from such activities shall be staked or fenced under the supervision of a qualified biologist; or
- III. At least two weeks prior to the commencement of construction activities, under the direction of a qualified acoustician, noise attenuation measures (e.g., berms, walls) shall be implemented to ensure that noise levels resulting from construction activities will not exceed 60 dB(A) hourly average at the edge of habitat occupied by the least Bell's vireo. Concurrent with the commencement of construction activities and the construction of necessary noise attenuation facilities, noise monitoring* shall be conducted at the edge of the occupied habitat area to ensure that noise levels do not exceed 60 dB(A) hourly average. If the noise attenuation techniques implemented are determined to be inadequate by the qualified acoustician or biologist then the associated construction activities shall cease until such time that adequate noise attenuation is achieved or until the end of the breeding season (September 16).

Construction noise monitoring shall continue to be monitored at least twice weekly on varying days, or more frequently depending on the construction activity, to verify that noise levels at the edge of occupied habitat are maintained below 60 dB(A) hourly average or to the ambient noise level if it already exceeds 60 dB(A) hourly average. If not, other measures shall be implemented in consultation with the biologist and the Mayor, as necessary, to reduce noise levels to below 60 dB(A) hourly average or to the ambient noise

level if it already exceeds 60 dB(A) hourly average. Such measures may include, but are not limited to, limitations on the placement of construction equipment and the simultaneous use of equipment.

B. If least Bell's vireo is not detected during the protocol survey, the qualified biologist shall submit substantial evidence to the Mayor and applicable Resource Agencies which demonstrates whether or not mitigation measures such as noise walls are necessary between March 15 and September 15 as follows:

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- I. If this evidence indicates the potential is high for least Bell's vireo to be present based on historical records or site conditions, then condition A.III shall be adhered to as specified above.
- II. If this evidence concludes that no significant impacts to this species are anticipated, no mitigation measures would be necessary.

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BIO-17: Prior to the issuance of a Notice to Proceed for any construction permits, such as Demolition, Grading, or Building, or beginning any construction-related activity offsite, the MMC (or appointed designee) shall verify that the following project requirements regarding the southwestern willow flycatcher are shown on the off-site utility improvement plans:

No clearing, grubbing, grading, or other construction activities shall occur between May 1 and August 30, the breeding season of the southwestern willow flycatcher, until the following requirements have been met to the satisfaction of the Mayor:

- A. A qualified biologist (possessing a valid ESA Section 10(a)(1)(A) Recovery Permit) shall survey those wetland areas that would be subject to construction noise levels exceeding 60 decibels [dB(a)] hourly average for the presence of southwestern willow flycatcher. Surveys for these species shall be conducted pursuant to the protocol survey guidelines established by the USFWS within the breeding season prior to the commencement of construction. If the southwestern willow flycatcher is present, then the following conditions must be met:
 - I. Between May 1 and August 30, no clearing, grubbing, or grading of occupied southwestern willow flycatcher habitat shall be permitted.

 Areas restricted from such activities shall be staked or fenced under the supervision of a qualified biologist; and
 - II. Between May 1 and August 30, no construction activities shall occur within any portion of the site where construction activities would result in noise levels exceeding 60 dB(A) hourly average at the edge of occupied southwestern willow flycatcher habitat. An analysis showing that noise generated by construction activities would not

exceed 60 dB(A) hourly average at the edge of occupied habitat must be completed by a qualified acoustician (possessing current noise engineer license or registration with monitoring noise level experience with listed animal species) and approved by the Mayor at least two weeks prior to the commencement of construction activities. Prior to the commencement of any of construction activities during the breeding season, areas restricted from such activities shall be staked or fenced under the supervision of a qualified biologist; or

III. At least two weeks prior to the commencement of construction activities, under the direction of a qualified acoustician, noise attenuation measures (e.g., berms, walls) shall be implemented to ensure that noise levels resulting from construction activities will not exceed 60 dB(A) hourly average at the edge of habitat occupied by the southwestern willow flycatcher. Concurrent with the commencement of construction activities and the construction of necessary noise attenuation facilities, noise monitoring* shall be conducted at the edge of the occupied habitat area to ensure that noise levels do not exceed 60 dB(A) hourly average. If the noise attenuation techniques implemented are determined to be inadequate by the qualified acoustician or biologist then the associated construction activities shall cease until such time that adequate noise attenuation is achieved or until the end of the breeding season (August 30).

Construction noise monitoring shall continue to be monitored at least twice weekly on varying days, or more frequently depending on the construction activity, to verify that noise levels at the edge of occupied habitat are maintained below 60 dB(A) hourly average or to the ambient noise level if it already exceeds 60 dB(A) hourly average. If not, other measures shall be implemented in consultation with the biologist and the Mayor, as necessary, to reduce noise levels to below 60 dB(A) hourly average or to the ambient noise level if it already exceeds 60 dB(A) hourly average. Such measures may include, but are not limited to, limitations on the placement of construction equipment and the simultaneous use of equipment.

- B. If southwestern willow flycatcher is not detected during the protocol survey, the qualified biologist shall submit substantial evidence to the Mayor and applicable Resource Agencies which demonstrates whether or not mitigation measures such as noise walls are necessary between May 1 and August 30 as follows:
 - I. If this evidence indicates the potential is high for southwestern willow flycatcher to be present based on historical records or site

conditions, then condition A.III shall be adhered to as specified above.

II. If this evidence concludes that no significant impacts to this species are anticipated, no mitigation measures would be necessary.

Jurisdictional Waters, Wetlands and Vernal Pools

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Mitigation for <u>No Annexation Scenario</u> disturbances waters/wetlands that are under the jurisdiction of the USACE, RWQCB, CDFG, and San Diego would entail the following:

- Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading, or Building, or beginning any construction-related activity, the applicant shall obtain the appropriate USACE permit, CDFG Streambed Alteration Agreement, and RWQCB Water Quality Certification. Mitigation shall proceed according to permitting requirements of the applicable Resource Agencies and shall consist of a minimum 2:1 ratio of preservation/creation/restoration/enhancement for permanent impacts (see Table 4.4-13). The 2:1 wetland impact ratio shall include a 1:1 creation component to ensure no net loss of wetlands. Mitigation shall include a minimum of 0.09 acre wetland creation, 0.09 acre wetland preservation/enhancement, and 0.80 acre of non-wetland preservation within the Santee Subarea watershed. Temporary jurisdictional impacts shall be mitigated through restoration of the temporarily impacted area to the existing conditions.
- BIO-19: Prior to the issuance of a Notice to Proceed for a subdivision, or any construction permits, such as Demolition, Grading, or Building, or beginning any construction-related activity, a qualified biologist shall submit a final wetland mitigation plan to the City (Park and Recreation, EAS, and MSCP), and applicable Resource Agencies for review and approval. This plan shall be prepared in accordance with the San Diego Biology Guidelines and shall address a minimum of 0.09 acre of wetland creation. If the off-site utility improvements cannot be designed to avoid jurisdictional areas adjacent to West Hills Parkway bridge, the wetland mitigation plan shall also address 0.43 acre of off-site restoration within the temporary impact area. If the off-site improvements are redesigned to avoid impacts to jurisdictional wetland habitat and the applicant obtains concurrence from San Diego and applicable Resource Agencies that the impact would be less than significant, this condition would be void.

The wetland mitigation plan shall include a wetland creation area performance standard of 90 percent native cover and 80 percent of the target species supported by the end of the five year maintenance and monitoring period. Also, the wetland mitigation plan shall include the following temporary impact restoration area performance standards: (1) 90 percent of the original cover and species diversity shall be achieved at the end of the five maintenance and monitoring period, and (2) the weed cover of the restored site shall be less than five percent for annual weeds and zero percent for perennial weeds at the end of the five maintenance and monitoring period.

The <u>Annexation Scenario</u> would potentially result in significant impacts to the MHPA without the incorporation of mitigation. The proposed BLA associated with the Annexation Scenario would not result in a preserve that is functionally equivalent to the adopted MHPA, as there would be an overall loss of habitat value and covered species. The project would result in a loss of habitat value in the MHPA, as the Annexation BLA would remove coastal sage scrub (Tier II) and replace it with non-native grassland (Tier III). The project would potentially result in significant impacts to the following covered species through habitat loss or reduction in plant populations: coastal California gnatcatcher, San Diego goldenstar, variegated dudleya, and San Diego barrel cactus.

MHPA Adjustment

To ensure that the proposed BLA would result in a preserve that is functionally equivalent to the adopted MHPA, measures BIO 1, BIO-2, BIO-4, and BIO-5 and the following BIO-20 shall be implemented:

BIO-20: Prior to the conveyance of the MHPA open space to San Diego, a native grassland restoration plan shall be approved by San Diego and the applicable appropriate Resource Agencies. The native grassland restoration plan shall restore non-native grassland to native grassland with the intent of ensuring no loss of habitat value occurs as a result of the MHPA boundary line adjustment. Restoration activities shall avoid significant impacts to sensitive plant and animal species. The restoration sites must achieve 90 percent cover relative to the reference sites in five years. Implementation of the plan shall be completed by a qualified habitat restoration consultant, to be approved by the applicant, applicable Resource Agencies and San Diego.

A conceptual native grassland restoration plan has been prepared and is included as Appendix B-10. This plan requires the restoration of 2.79 acres of non-native grassland to native grassland for the Annexation Scenario.

Indirect Effects

In order to ensure consistency with the MSCP Subarea Plan Land Use Adjacency Guidelines, the following measure shall be implemented:

BIO-21:

1. Prior to the issuance of a Notice To Proceed for a subdivision, or any construction permits, such as Demolition, Grading or Building, or beginning any construction related activity on-site, the Assistant Deputy Director (ADD; or designee) shall verify that the project is in compliance with the MSCP Subarea Plan's Land Use Adjacency Requirements and that the following site specific requirements are noted on the grading plans under the heading Environmental Requirements:

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- A. Drainage. Project runoff shall be controlled so that water quality or hydrology impacts to the MHPA do not occur. All drainage from proposed roads and structures associated with the proposed project shall be directed into a storm drain system. Manufactured slope and residential lot runoff in the vicinity of vernal pools shall be controlled to avoid impacts to vernal pools.
- B. Toxics. The project shall not result in the introduction of toxics into the MHPA.
- C. Lighting. All lighting associated with the project shall be shielded and directed away from the MHPA.
- D. Noise. The project shall not increase ambient noise levels in a manner that would result in impacts to biological resources in the MHPA. Excessively noisy uses (i.e. construction) or activities adjacent to breeding areas must incorporate noise reduction measures to reduce noise below 60 dB and/or be curtailed during the general and sensitive bird breeding season (February 1-September 15) per the City and applicable Resource Agency protocol.
- E. Barriers. Where adjacent to the MHPA, the project shall be required to provide barriers (e.g., non-invasive vegetation, rocks/boulders; fences, walls, and/or signage) along the MHPA boundaries to direct public access to appropriate locations and reduce domestic animal predation. The project shall not obstruct any habitat linkages, including wildlife movement between or within any MHPA. Any barriers to prevent human intrusion shall be designed to allow wildlife to continue to pass through if the existing area provides habitat linkage or significant wildlife movement.
- F. Invasives. The project landscape plant palette for areas adjacent to the MHPA shall only include only native and low-fuel plant species. Project landscaping shall not include invasive plants adjacent to the MHPA.
- G. Brush management. No brush management shall occur within the vernal pool preserve. BMZ-1 shall not be allowed within the MHPA. BMZ-2 may be located in the MHPA upon granting of an easement to San Diego (or other acceptable agency). Brush management zones shall not be greater in size than is currently required by San Diego's regulations. The amount of woody vegetation clearing shall not exceed 50 percent of the vegetation existing when the initial clearing is done. Vegetation clearing shall be done consistent with San Diego standards and shall avoid/minimize impacts to covered species to the maximum extent possible. For all new development, regardless of the ownership, the brush management in the BMZ-2 area shall be the responsibility of a homeowners association or other private party.

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Doc. No. 619294

Draft Vernal Pool Management Plan

The following measure shall be implemented to ensure that the project and associated vernal pool plans are consistent with the San Diego VPMP.

BIO-22: In accordance with the San Diego/USFWS Planning Agreement, prior to grading permit issuance, following take authorization from the USFWS, applicant shall submit the project for Substantial Conformance Review (Process 1) to assure the project's final restoration and management plan consistency with the following:

- The then current draft or final Vernal Pool Habitat Conservation Plan;
- The then current preliminary or final Vernal Pool Preserve Areas;
- The restoration, management and monitoring plan identified in measure BIO-10 is consistent with the then current draft Vernal Pool Management Plan;
- The requirement to provide funding in perpetuity for management and monitoring of the vernal pool preserve;
- The then current proposed or final ESL/wetland amendments; and
- The required MSCP conservation covenant of easement has been place over the project's on-site (or any project-related off-site) vernal pool preserve.

The <u>No Annexation Scenario</u> would potentially result in several significant impacts to the MHPA without the incorporation of mitigation. The proposed boundary adjustment associated with the No Annexation Scenario would not result in a preserve that is functionally equivalent to the adopted MHPA. The project would significantly impact sensitive habitat within the MHPA. The project would impact covered species located within the MHPA, and impacts to San Diego goldenstar, variegated dudleya, San Diego barrel cactus, and coastal California gnatcatcher would be potentially significant.

Without conditioning the project to be consistent with the Land Use Adjacency Guidelines contained in the San Diego's MSCP Subarea Plan, the operation of the No Annexation Scenario could potentially result in significant indirect impacts to the MHPA. While the project operation is anticipated to have a less than significant indirect impact to the MHPA, mitigation shall be required to ensure compliance with the MHPA adjacency guidelines.

MHPA Adjustment

The proposed boundary adjustment associated with the No Annexation Scenario would not potentially result in a preserve that is not functionally equivalent to the adopted MHPA. As such, mitigation measure BIO-21 (see above) is required.

Indirect Effects

Mitigation measure BIO-8 and BIO-21 identified above for the Annexation Scenario shall also apply to the No Annexation Scenario. These measures shall ensure no indirect impacts to the MHPA or coastal California gnatcatcher occur.

Additional mitigation, identified as measures BIO-16 and BIO-17 above, would be required under development of the No Annexation Scenario for potential indirect impacts to least Bell's vireo and southwestern willow flycatcher as a result of off-site improvements to the West Hills Parkway Bridge.

Mitigation measures indicated in Section 4.4.3 would mitigate UXO biological impacts within the development footprint and potential landslide remediation area. UXO clearance impacts outside of the project grading footprint would be mitigated through the following measure.

BIO-23: Prior to issuance of a grading permit, either the applicant shall provide documentation to the City of San Diego that the USACE completed subsurface UXO clearance of the entire site, or a RAWP shall be prepared and implemented in accordance with requirements and procedures of the DTSC and San Diego, in consultation with the USACE.

Prior to project UXO clearance activities, a Draft RAWP shall be prepared by a qualified contractor and approved by San Diego, DTSC, the City and USACE. Implementation of the plan may ultimately be completed by the applicant's qualified consultant or USACE. This plan shall minimize UXO clearance activity impacts to biological resources. The UXO removal plan shall include the following measures:

- 1. To avoid impacts to nesting birds protected by the MBTA, UXO activities should take place outside of the nesting season (February 15 through August 15). If UXO activities are to take place during the nesting season, a qualified biologist shall be present during vegetation clearing operations to search for and flag active nests so that they can be avoided.
- 2. Prior to UXO activities, a survey shall be conducted by a qualified biologist to locate active raptor nests (if any). If active raptor nests are present, no UXO activities shall take place within 300 feet of active nesting sites during the nesting/breeding season (February 15 through August 15). The qualified biologist shall flag any active raptor nest located and demarcate the 300-foot buffer area.
- 3. Prior to UXO activities, a survey shall be conducted by a qualified biologist to confirm the presence or absence of the California gnatcatcher and, if found to be present, to locate active nests (if any). If active nests are present, no UXO activity shall take place within 500 feet of active nesting sites during the nesting/breeding season (February 15 through August 15). The qualified biologist shall flag any active California gnatcatcher nest located and demarcate the 500-foot buffer area. Should active nests be abandoned prior to the end of the expected breeding season, UXO activities may continue.
- 4. Subsurface UXO clearance and removal activities shall occur prior to the commencement of any other proposed restoration, creation, or translocation activities.

- 5. A qualified biologist shall attend a pre-UXO clearance meeting with workers. If UXO clearance is to be completed during the bird breeding season, the qualified biologist shall review required nesting avoidance measures. The qualified biologist shall also go over available sensitive habitat (including jurisdictional habitat), plants and wildlife maps, and associated avoidance measures.
- 6. A biologist shall be present during UXO clearance to direct UXO clearance workers to avoid vegetation and drainage alteration impacts within sensitive habitat and jurisdictional areas. If avoidance is not possible, clearance activities within jurisdictional areas shall be delayed until the jurisdictional agency is consulted and any required jurisdictional permitting is completed. The biological monitor shall submit a final monitoring report that identifies any significant biological impacts and associated mitigation. Mitigation shall be provided in compliance with the City's LCD Biological Guidelines.
- 7. Should "detonation in place" or any other UXO removal activities result in disturbance to habitat on-site within the proposed open space, restoration shall be completed with in-kind vegetation, or, if in a proposed restoration area, in accordance with the applicable restoration plan (Appendices B-4, B-5, and B-10). If habitat impacted includes San Diego barrel cactus, variegated dudleya, San Diego golden star and/or Robinson's peppergrass, these plant species shall be replaced at a minimum 1:1 ratio.
- 8. Prior to time the detonation of an UXO is planned, sandbags filled with construction grade sand shall be utilized to tamp the detonation and minimize damage to nearby trees and shrubs. The preparation shall be thoroughly soaked with water and the immediate area watered well to minimize the possibility of secondary fires.

D. HISTORICAL RESOURCES

In order to mitigate the potential for uncovering significant impacts to subsurface archaeological resources, the following conditions of approval shall be placed on the project (applicable to both the Annexation Scenario and No Annexation Scenario).

CUL-1:

- I. Prior to Permit Issuance
 - A. Entitlements Plan Check
 - 1. Prior to issuance of any construction permits, including but not limited to, the first Grading Permit, Demolition Plans/Permits and Building Plans/Permits or a Notice to Proceed for Subdivisions, but prior to the first

preconstruction meeting, whichever is applicable, the ADD Environmental designee shall verify that the requirements for Archaeological Monitoring and Native American monitoring have been noted on the applicable construction documents through the plan check process.

B. Letters of Qualification have been submitted to ADD

1. The applicant shall submit a letter of verification to MMC identifying the Principal Investigator (PI) for the project and the names of all persons involved in the archaeological monitoring program; as defined in the San Diego Historical Resources Guidelines (HRG). If applicable, individuals involved in the archaeological monitoring program must have completed the 40-hour HAZWOPER training with certification documentation.

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- 2. MMC will provide a letter to the applicant confirming the qualifications of the PI and all persons involved in the archaeological monitoring of the project meet the qualifications established in the HRG.
- 3. Prior to the start of work, the applicant must obtain written approval from MMC for any personnel changes associated with the monitoring program.

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II. Prior to Start of Construction

A. Verification of Records Search

- 1. The PI shall provide verification to MMC that a site specific records search (one-quarter mile radius) has been completed. Verification includes, but is not limited to a copy of a confirmation letter from SCIC, or, if the search was in-house, a letter of verification from the PI stating that the search was completed.
 - 2. The letter shall introduce any pertinent information concerning expectations and probabilities of discovery during trenching and/or grading activities.
 - 3. The PI may submit a detailed letter to MMC requesting a reduction to the one-quarter mile radius.

B. PI Shall Attend Precon Meetings

1. Prior to beginning any work that requires monitoring; the Applicant shall arrange a Precon Meeting that shall include the PI, Native American consultant/monitor (where Native American resources may be impacted), Construction Manager (CM) and/or Grading Contractor, Resident Engineer (RE), Building Inspector (BI), if appropriate, and MMC. The qualified Archaeologist and Native American Monitor shall attend any

grading/excavation related Precon Meetings to make comments and/or suggestions concerning the Archaeological Monitoring program with the CM and/or Grading Contractor.

If the PI is unable to attend the Precon Meeting, the Applicant shall schedule a focused Precon Meeting with MMC, the PI, RE, CM or BI, if appropriate, prior to the start of any work that requires monitoring.

2. Identify Areas to be Monitored

- a. Prior to the start of any work that requires monitoring, the PI shall submit an Archaeological Monitoring Exhibit (AME) (with verification that the AME has been reviewed and approved by the Native American consultant/monitor when Native American resources may be impacted) based on the appropriate construction documents (reduced to 11x17) to MMC identifying the areas to be monitored including the delineation of grading/excavation limits.
- b. The AME shall be based on the results of a site specific records search as well as information regarding existing known soil conditions (native or formation).

3. When Monitoring Will Occur

- a. Prior to the start of any work, the PI shall also submit a construction schedule to MMC through the RE indicating when and where monitoring will occur.
- b. The PI may submit a detailed letter to MMC prior to the start of work or during construction requesting a modification to the monitoring program. This request shall be based on relevant information such as review of final construction documents which indicate site conditions such as depth of excavation and/or site graded to bedrock, etc., which may reduce or increase the potential for resources to be present.

III. During Construction

- A. Monitor(s) Shall be Present During Grading/Excavation/Trenching (including UXO clearance Grading/Excavation/Trenching)
 - 1. The Archaeological Monitor shall be present full time during all soil disturbing and grading/ excavation/ trenching activities which could result in impacts to archaeological resources as identified on the AME. The CM is responsible for notifying the RE, PI, and MMC of changes to any construction activities such as in the case of a potential safety concern

within the area being monitored. In certain circumstances Occupational Safety and Health Administration (OSHA) safety requirements may necessitate modification of the AME.

- 2. The Native American consultant/monitor shall determine the extent of their presence during soil disturbing and grading/excavation/trenching activities based on the AME and provide that information to the PI and MMC. If prehistoric resources are encountered during the Native American consultant/monitor's absence, work shall stop and the Discovery Notification Process detailed in Section III.B-C and IV.A-D shall commence.
- 3. The PI may submit a detailed letter to MMC during construction requesting a modification to the monitoring program when a field condition such as modern disturbance post-dating the previous grading/trenching activities, presence of fossil formations, or when native soils are encountered that may reduce or increase the potential for resources to be present.
- 4. The archaeological and Native American consultant/monitor shall document field activity via the Consultant Site Visit Record (CSVR). The CSVR's shall be faxed by the CM to the RE the first day of monitoring, the last day of monitoring, monthly (Notification of Monitoring Completion), and in the case of ANY discoveries. The RE shall forward copies to MMC.

B. Discovery Notification Process

- 1. In the event of a discovery, the Archaeological Monitor shall direct the contractor to temporarily divert all soil disturbing activities, including but not limited to digging, trenching, excavating or grading activities in the area of discovery and in the area reasonably suspected to overlay adjacent resources and immediately notify the RE or BI, as appropriate.
- 2. The Monitor shall immediately notify the PI (unless Monitor is the PI) of the discovery.
- 3. The PI shall immediately notify MMC by phone of the discovery, and shall also submit written documentation to MMC within 24 hours by fax or email with photos of the resource in context, if possible.
- 4. No soil shall be exported off-site until a determination can be made regarding the significance of the resource specifically if Native American resources are encountered.

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C. Determination of Significance

- 1. The PI and Native American consultant/monitor, where Native American resources are discovered shall evaluate the significance of the resource. If Human Remains are involved, follow protocol in Section IV below.
 - a. The PI shall immediately notify MMC by phone to discuss significance determination and shall also submit a letter to MMC indicating whether additional mitigation is required.
 - b. If the resource is significant, the PI shall submit an Archaeological Data Recovery Program which has been reviewed by the Native American consultant/monitor, and obtain written approval from MMC. Impacts to significant resources must be mitigated before ground disturbing activities in the area of discovery will be allowed to resume. Note: If a unique archaeological site is also an historical resource as defined in CEQA, then the limits on the amount(s) that a project applicant may be required to pay to cover mitigation costs as indicated in CEQA Section 21083.2 shall not apply.
 - c. If the resource is not significant, the PI shall submit a letter to MMC indicating that artifacts will be collected, curated, and documented in the Final Monitoring Report. The letter shall also indicate that that no further work is required.

IV. Discovery of Human Remains

If human remains are discovered, work shall halt in that area and no soil shall be exported offsite until a determination can be made regarding the provenance of the human remains; and the following procedures as set forth in CEQA Section 15064.5(e), the California PRC (Sec. 5097.98) and State Health and Safety Code (Sec. 7050.5) shall be undertaken:

A. Notification

- 1. Archaeological Monitor shall notify the RE or BI as appropriate, MMC, and the PI, if the Monitor is not qualified as a PI. MMC will notify the appropriate Senior Planner in the EAS of the Development Services Department to assist with the discovery notification process.
- 2. The PI shall notify the Medical Examiner after consultation with the RE, either in person or via telephone.
- B. Isolate discovery site

- 1. Work shall be directed away from the location of the discovery and any nearby area reasonably suspected to overlay adjacent human remains until a determination can be made by the Medical Examiner in consultation with the PI concerning the provenance of the remains.
- 2. The Medical Examiner, in consultation with the PI, will determine the need for a field examination to determine the provenance.

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3. If a field examination is not warranted; the Medical Examiner will determine with input from the PI, if the remains are or are most likely to be of Native American origin.

C. If Human Remains ARE determined to be Native American

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- 1. The Medical Examiner will notify the Native American Heritage Commission (NAHC) within 24 hours. By law, ONLY the Medical Examiner can make this call.
- 2. NAHC will immediately identify the person or persons determined to be the Most Likely Descendent (MLD) and provide contact information.
- 3. The MLD will contact the PI within 24 hours or sooner after the Medical Examiner has completed coordination, to begin the consultation process in accordance with CEQA Section 15064.5(e), the California Public Resources and Health & Safety Codes.
- 4. The MLD will have 48 hours to make recommendations to the property owner or representative, for the treatment or disposition with proper dignity, of the human remains and associated grave goods.
- 5. Disposition of Native American Human Remains will be determined between the MLD and the PI, and, if:
 - a. The NAHC is unable to identify the MLD, OR the MLD failed to make a recommendation within 48 hours after being notified by the Commission: OR:
 - b. The landowner or authorized representative rejects the recommendation of the MLD and mediation in accordance with PRC 5097.94 (k) by the NAHC fails to provide measures acceptable to the landowner, THEN,
 - c. In order to protect these sites, the Landowner shall do one or more of the following:
 - (1) Record the site with the NAHC;
 - (2) Record an open space or conservation easement on the site;
 - (3) Record a document with the County.

d. Upon the discovery of multiple Native American human remains during a ground disturbing land development activity, the landowner may agree that additional conferral with descendants is necessary to consider culturally appropriate treatment of multiple Native American human remains. Culturally appropriate treatment of such a discovery may be ascertained from review of the site utilizing cultural and archaeological standards. Where the parties are unable to agree on the appropriate treatment measures the human remains and items associated and buried with Native American human remains shall be reinterred with appropriate dignity, pursuant to Section 5.c., above.

e.

D. If Human Remains are NOT Native American

- 1. The PI shall contact the Medical Examiner and notify them of the historic era context of the burial.
- 2. The Medical Examiner will determine the appropriate course of action with the PI and City staff (PRC 5097.98).
- 3. If the remains are of historic origin, they shall be appropriately removed and conveyed to the San Diego Museum of Man for analysis. The decision for internment of the human remains shall be made in consultation with MMC, EAS, the applicant/landowner, any known descendant group, and the San Diego Museum of Man.

4.

V. Night and/or Weekend Work

- A. If night and/or weekend work is included in the contract
 - 1. When night and/or weekend work is included in the contract package, the extent and timing shall be presented and discussed at the precon meeting.
 - 2. The following procedures shall be followed.
 - a. No Discoveries

In the event that no discoveries were encountered during night and/or weekend work, the PI shall record the information on the CSVR and submit to MMC via fax by 8 a.m. of the next business day.

b. Discoveries

All discoveries shall be processed and documented using the existing procedures detailed in Sections III - During Construction, and IV – Discovery of Human Remains. Discovery of human remains shall always be treated as a significant discovery.

c. Potentially Significant Discoveries

If the PI determines that a potentially significant discovery has been made, the procedures detailed under Section III - During Construction and IV-Discovery of Human Remains shall be followed.

- d. The PI shall immediately contact MMC, or by 8 a.m. of the next business day to report and discuss the findings as indicated in Section III-B, unless other specific arrangements have been made.
- B. If night and/or weekend work becomes necessary during the course of construction
 - 1. The CM shall notify the RE, or BI, as appropriate, a minimum of 24 hours before the work is to begin.
 - 2. The RE, or BI, as appropriate, shall notify MMC immediately.
- C. All other procedures described above shall apply, as appropriate.

VI. Post Construction

- A. Preparation and Submittal of Draft Monitoring Report
 - 1. The PI shall submit two copies of the Draft Monitoring Report (even if negative), prepared in accordance with the HRG (Appendix C/D) which describes the results, analysis, and conclusions of all phases of the Archaeological Monitoring Program (with appropriate graphics) to MMC for review and approval within 90 days following the completion of monitoring. It should be noted that if the PI is unable to submit the Draft Monitoring Report within the allotted 90-day timeframe resulting from delays with analysis, special study results or other complex issues, a schedule shall be submitted to MMC establishing agreed due dates and the provision for submittal of monthly status reports until this measure can be met.

- a. For significant archaeological resources encountered during monitoring, the Archaeological Data Recovery Program shall be included in the Draft Monitoring Report.
- b. Recording Sites with State of California Department of Parks and Recreation. The PI shall be responsible for recording (on the appropriate State of California Department of Park and Recre-ation forms-DPR 523 A/B) any significant or potentially significant resources encountered during the Archaeological Monitoring Program in accord-ance with the City's HRG, and submittal of such forms to the SCIC with the Final Monitoring Report.
- 2. MMC shall return the Draft Monitoring Report to the PI for revision or, for preparation of the Final Report.
- 3. The PI shall submit revised Draft Monitoring Report to MMC for approval.
- 4. MMC shall provide written verification to the PI of the approved report.
- 5. MMC shall notify the RE or BI, as appropriate, of receipt of all Draft Monitoring Report submittals and approvals.

B. Handling of Artifacts

- 1. The PI shall be responsible for ensuring that all cultural remains collected are cleaned and catalogued
- 2. The PI shall be responsible for ensuring that all artifacts are analyzed to identify function and chronology as they relate to the history of the area; that faunal material is identified as to species; and that specialty studies are completed, as appropriate.
- 3. The cost for curation is the responsibility of the property owner.
- C. Curation of artifacts: Accession Agreement and Acceptance Verification
 - 1. The PI shall be responsible for ensuring that all artifacts associated with the survey, testing and/or data recovery for this project are permanently curated with an appropriate institution. This shall be completed in consultation with MMC and the Native American representative, as applicable.

- 2. The PI shall include the Acceptance Verification from the curation institution in the Final Monitoring Report submitted to the RE or BI and MMC.
- 3. When applicable to the situation, the PI shall include written verification from the Native American consultant/monitor indicating that Native American resources were treated in accordance with state law and/or applicable agreements. If the resources were reinterred, verification shall be provided to show what protective measures were taken to ensure no further disturbance occurs in accordance with Section IV Discovery of Human Remains, Subsection 5.

D. Final Monitoring Report(s)

- 1. The PI shall submit one copy of the approved Final Monitoring Report to the RE or BI as appropriate, and one copy to MMC (even if negative), within 90 days after notification from MMC that the draft report has been approved.
- 2. The RE shall, in no case, issue the Notice of Completion and/or release of the Performance Bond for grading until receiving a copy of the approved Final Monitoring Report from MMC which includes the Acceptance Verification from the curation institution.
- CUL-2: CA-SDI-10054 shall be tested and indexed in accordance with the San Diego HRGs. The indexing program shall include the following steps which shall be completed prior to issuance of a grading permit:
 - Complete a surface collection of prehistoric materials using a grid-based plotting system.
 - Complete up to 10 STPs in area of positive surface material and in areas with potential subsurface deposit.
 - A qualified biologist shall be consulted during STP location selection and be present during STPs to ensure significant impacts to sensitive habitats (including jurisdictional habitats), sensitive plants and sensitive wildlife are avoided.
 - A qualified UXO consultant shall be present to protect the health and safety of archeological testing, indexing and recovery work.
 - Complete three sample units of one square meter in size.
 - Prepare a site map with locations of collected items, STPs, sample units, and surface features.
 - Clean, separate, and analyze the recovered artifacts and ecofacts. Submit one organic sample for radiocarbon analysis.
 - Complete a report of finding and interpretations using the San Diego Archaeological Resource Management Report format.

These combined efforts would provide sufficient information to establish a general finding with regard to the quantity, quality, and variety of the archaeological materials that are present at this location and allow for the placement of this resource into the developing model of site settlement and chronology for the East Elliott region.

E. HUMAN HEALTH/PUBLIC SAFETY/HAZARDOUS MATERIALS

Under the purview of the USACE, this UXO safety risk would be remediated through proper removal actions. The following standard requirements and procedures shall be implemented prior to the issuance of building or grading permits (For Both Annexation and No Annexation Scenarios) to ensure the proper handling of the removal of UXO to reduce these risks:

HAZ-1: Prior to issuance of a grading permit, either the applicant shall provide documentation to the City of San Diego that the USACE completed subsurface UXO clearance of the entire site, or a RAWP shall be prepared and implemented in accordance with requirements and procedures of the DTSC and San Diego, in consultation with the USACE.

The RAWP, including a Health and Safety Plan, shall be prepared by a qualified contractor prior to grading (phase 1) or occupancy (phase 2) in accordance with requirements and procedures of the DTSC. The RAWP shall thoroughly describe investigations and disposal activities. The draft RAWP shall be reviewed and approved by San Diego and the DTSC, in consultation with the USACE. At a minimum, the RAWP shall include the following performance criteria:

- Prior to initiation of UXO clearance activities, the West Hills High School Principal and Executive Director of Facilities, and adjacent residents shall be notified.
- Implementation of the RAWP shall be performed by a qualified contractor.
- Access into the work sites shall be limited to the contractor personnel specifically authorized to enter the work site.
- Prior to initiation of demolition operations, all nonessential personnel shall be evacuated to a distance outside the fragmentation zone of the UXO to be detonated; radio communication shall be maintained between all concerned parties.
- Detonation activities completed at the site shall occur outside of typical school hours, as feasible, to avoid disruptions to West Hills High.
- The area shall be secured prior to authorizing the detonation of explosive charges. Signs shall be posted announcing blasting danger and guards shall be stationed at all likely pedestrian/recreational user entrances.
- When a detonation-in-place is to occur, contractor personnel shall be posted in a 360-degree radius around the detonation site, at a safe distance.
- No disposal procedures shall be applied until the item has been positively identified. After the inspection has been completed, and providing there are no residual hazards, the UXO Senior Supervisor shall authorize the

resumption of site operations. In the event that an UXO cannot be destroyed on-site, or if an unidentified UXO is located, the Safety Representative shall be notified for appropriate assistance.

The RAWP shall detail the environmental investigations and define the procedures for disposing of UXO determined unsafe to move or handle (e.g., detonation-in-place disposal). Also to be included as part of the RAWP is an Explosive Safety Submission report that outlines the safety aspects associated with investigating and removing UXO. The potential for encountering UXO during the removal action poses a risk to on-site workers, nearby populations, and the environment. The Health and Safety Plan is an integral component of the RAWP and shall include safety precautions that all personnel must adhere to during implementation of the work plan. Violation of UXO-related safety precautions shall be grounds of dismissal.

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The Health and Safety Plan shall also provide instructions for workers on standard work practices, hazard communication, identification, handling, removal, transportation, and detonation. These precautions may include, but are not limited to, the following:

- Prior to time the detonation of an UXO is planned, sandbags filled with construction grade sand shall be utilized to tamp the detonation and minimize damage to nearby trees and shrubs. The preparation shall be thoroughly soaked with water and the immediate area watered well to minimize the possibility of secondary fires.
- Carry blasting caps in approved containers, and keep them out of the direct rays of the sun.
- Do not use explosives or accessory equipment that are obviously deteriorated or damaged. They may detonate prematurely or fail completely.
- Disposal operations shall not be initiated until at least one-half hour after sunrise and shall be concluded by at least one-half hour prior to sunset.
- Restrict and control access to the disposal site to a minimum of authorized personnel necessary for safe conduct of the disposal operations.
- Do not carry fire- or spark-producing devices into a disposal site except as specifically authorized.
- Sector 4 (which includes the project site) has vegetation comprised primarily of relatively thin vegetation cover, primarily grasslands and mixed chaparral, requiring minimal vegetation trimming in order to accomplish the subsurface investigations. Based on other removal actions in this sector, the procedure for clearance is described below. The project site shall be surveyed and marked out in 100-by-100-square-foot grids.
- A Schonstedt detector shall be used to locate surface and subsurface anomalies.
- Motor vehicles shall be restricted to existing, actively used roads, during normal operations.
- Personnel shall drive as near as practical to the work site and walk into and out of the grid(s).

• In the event of a medical or fire emergency, vehicles shall be utilized wherever necessary.

The project site contains varying terrain, thus different sweep techniques, to include varying sweep line intervals, may be required based on the terrain. If the terrain is too steep to sweep safely, that portion of the grid not swept shall be mapped; and it would become the team leader's responsibility to devise the clearance method(s) suitable to the specific grid to assure complete clearance.

During the removal, all personnel shall receive highly specialized training. Personnel shall be briefed of safety regulations every day. Hazards of unexploded munitions shall be explained at each briefing, including other risks, such as those posed by rattlesnakes and poison oak, etc. Should UXO items be discovered during removal actions, proper procedures (as detailed in the RAWP) shall be followed to ensure safe disposal. For example, a metal containment system may be placed around the item and then detonated by remote control from a safe distance.

All UXO shall undergo an initial assessment to identify the piece of ordnance. No disposal procedures shall be applied until the item has been positively identified. In the event that an UXO cannot be destroyed on-site, or if an unidentified UXO is located, a Safety Representative shall be notified for appropriate assistance in accordance with applicable regulations.

F. NOISE

Noise levels would exceed the City's adopted exterior noise compatibility level of 65 CNEL and interior noise limit of 45 CNEL at the residences adjacent to Mast Boulevard for both the Annexation Scenario and the No Annexation Scenario. This is regarded as a significant direct impact.

- NOS-1: Prior to the issuance of any building permits, the applicant shall submit building plans to the satisfaction of the City Engineer, showing 3- to-4-foot-high noise barriers along the southern boundary (see Figure 4.10-3) which shall result in noise levels for ground-floor exterior usable areas below 65 dB(A) CNEL. Noise barrier heights are relative to the pad elevations as illustrated in Figure 4.10-3.
- NOS-2: Prior to the issuance of building permits for the residential units abutting Mast Boulevard that have exterior noise levels exceeding 60 CNEL (see Figure 4.10-4), a detailed acoustical analysis shall be required to ensure that interior noise levels would be below the 45 CNEL standard. The analysis shall consider all habitable rooms of the units along the southern pad edges adjacent to Mast Boulevard.

Where exterior noise levels are projected to exceed 60 CNEL for residential units along the southern boundary adjacent to Mast Boulevard (see Figure 4.10-4), windows shall be closed in order to achieve the necessary exterior-to-interior noise reduction (45 dBA CNEL). Consequently, the design for these affected units shall

include a ventilation or air conditioning system to provide a habitable interior environment when windows are closed.

Prior to the issuance of a building permit for the sewer lift station at the intersection of Street A and the emergency access road, the applicant shall submit building plans to the City Engineer. The lift station shall be designed with noise containment features to be at or below the allowable decibel level at the property line. An acoustical study shall be performed that would confirm engineering and architectural design and materials would reduce noise impacts to below 40 dB(A) Leq at the property line per San Diego Municipal Code 59:5.0401. Based on noise containment features at other sewer lift stations in the San Diego, there is substantial evidence to support that it is feasible to design noise containment systems for sewer lift stations that will achieve the 40 dB(A) Leq performance standard.

G. PALEONTOLOGICAL RESOURCES

PAL-1: Both the Annexation Scenario and No Annexation Scenario shall include the following condition to reduce paleontological impact to below a level of significance.

I. Prior to Permit Issuance

A. Entitlements Plan Check

1. Prior to issuance of any construction permits, including but not limited to, the first Grading Permit, Demolition Plans/Permits and Building Plans/Permits or a Notice to Proceed for Subdivisions, but prior to the first preconstruction meeting, whichever is applicable, the ADD Environmental designee shall verify that the requirements for Paleontological Monitoring have been noted on the appropriate construction documents.

B. Letters of Qualification have been submitted to ADD

- 1. The applicant shall submit a letter of verification to MMC identifying the PI for the project and the names of all persons involved in the paleontological monitoring program, as defined in the San Diego Paleontology Guidelines.
- 2. MMC will provide a letter to the applicant confirming the qualifications of the PI and all persons involved in the paleontological monitoring of the project.
 - 3. Prior to the start of work, the applicant shall obtain approval from MMC for any personnel changes associated with the monitoring program.

II. Prior to Start of Construction

A. Verification of Records Search

- 1. The PI shall provide verification to MMC that a site specific records search has been completed. Verification includes, but is not limited to a copy of a confirmation letter from San Diego Natural History Museum, other institution or, if the search was in-house, a letter of verification from the PI stating that the search was completed.
- 2. The letter shall introduce any pertinent information concerning expectations and probabilities of discovery during trenching and/or grading activities.

B. PI Shall Attend Precon Meetings

- 1. Prior to beginning any work that requires monitoring; the Applicant shall arrange a Precon Meeting that shall include the PI, CM and/or Grading Contractor, RE, BI, if appropriate, and MMC. The qualified paleontologist shall attend any grading/excavation related Precon Meetings to make comments and/or suggestions concerning the Paleontological Monitoring program with the Construction Manager and/or Grading Contractor.
 - a. If the PI is unable to attend the Precon Meeting, the Applicant shall schedule a focused Precon Meeting with MMC, the PI, RE, CM or BI, if appropriate, prior to the start of any work that requires monitoring.

2. Identify Areas to be Monitored

a. Prior to the start of any work that requires monitoring, the PI shall submit a Paleontological Monitoring Exhibit (PME) based on the appropriate construction documents (reduced to 11x17) to MMC identifying the areas to be monitored including the delineation of grading/excavation limits. The PME shall be based on the results of a site specific records search as well as information regarding existing known soil conditions (native or formation).

3. When Monitoring Will Occur

- a. Prior to the start of any work, the PI shall also submit a construction schedule to MMC through the RE indicating when and where monitoring will occur.
- b. The PI may submit a detailed letter to MMC prior to the start of work or during construction requesting a modification to the monitoring program. This request shall be based on relevant information such as review of final construction documents which indicate conditions such as depth of excavation and/or site graded to bedrock, presence or absence of fossil resources, etc., which may reduce or increase the potential for resources to be present.

III. During Construction

A. Monitor Shall be Present During Grading/Excavation/Trenching

- 1. The monitor shall be present full-time during grading/excavation/trenching activities as identified on the PME that could result in impacts to formations with high and moderate resource sensitivity. The Construction Manager is responsible for notifying the RE, PI, and MMC of changes to any construction activities such as in the case of a potential safety concern within the area being monitored. In certain circumstances OSHA safety requirements may necessitate modification of the PME.
- 2. The PI may submit a detailed letter to MMC during construction requesting a modification to the monitoring program when a field condition such as trenching activities that do not encounter formational soils as previously assumed, and/or when unique/unusual fossils are encountered, which may reduce or increase the potential for resources to be present.
- 3. The monitor shall document field activity via the CSVR. The CSVR's shall be faxed by the CM to the RE the first day of monitoring, the last day of monitoring, monthly (**Notification of Monitoring Completion**), and in the case of ANY discoveries. The RE shall forward copies to MMC.

B. Discovery Notification Process

- 1. In the event of a discovery, the Paleontological Monitor shall direct the contractor to temporarily divert trenching activities in the area of discovery and immediately notify the RE or BI, as appropriate.
- 2. The Monitor shall immediately notify the PI (unless Monitor is the PI) of the discovery.
- 3. The PI shall immediately notify MMC by phone of the discovery, and shall also submit written documentation to MMC within 24 hours by fax or email with photos of the resource in context, if possible.

C. Determination of Significance

- 1. The PI shall evaluate the significance of the resource.
 - a. The PI shall immediately notify MMC by phone to discuss significance determination and shall also submit a letter to MMC indicating whether additional mitigation is required. The determination of significance for fossil discoveries shall be at the discretion of the PI.
 - b. If the resource is significant, the PI shall submit a Paleontological Recovery Program (PRP) and obtain written approval from MMC. Impacts to significant resources must be mitigated before ground

- disturbing activities in the area of discovery will be allowed to resume.
- c. If resource is not significant (e.g., small pieces of broken common shell fragments or other scattered common fossils) the PI shall notify the RE, or BI as appropriate, that a non-significant discovery has been made. The Paleontologist shall continue to monitor the area without notification to MMC unless a significant resource is encountered.
- d. The PI shall submit a letter to MMC indicating that fossil resources will be collected, curated, and documented in the Final Monitoring Report. The letter shall also indicate that no further work is required.

IV. Night and/or Weekend Work

- A. If night and/or weekend work is included in the contract
 - 1. When night and/or weekend work is included in the contract package, the extent and timing shall be presented and discussed at the precon meeting.
 - 2. The following procedures shall be followed.
 - a. No Discoveries
 In the event that no discoveries were encountered during night
 and/or weekend work, The PI shall record the information on the
 CSVR and submit to MMC via fax by 8AM on the next business
 day.
 - b. Discoveries
 All discoveries shall be processed and documented using the existing procedures detailed in Sections III During Construction.
 - c. Potentially Significant Discoveries
 If the PI determines that a potentially significant discovery has been made, the procedures detailed under Section III During Construction shall be followed.
 - d. The PI shall immediately contact MMC, or by 8AM on the next business day to report and discuss the findings as indicated in Section III-B, unless other specific arrangements have been made.
- B. If night work becomes necessary during the course of construction
 - 1. The Construction Manager shall notify the RE, or BI, as appropriate, a minimum of 24 hours before the work is to begin.
 - 2. The RE, or BI, as appropriate, shall notify MMC immediately.
- C. All other procedures described above shall apply, as appropriate.

V. Post Construction

A. Preparation and Submittal of Draft Monitoring Report

The PI shall submit two copies of the Draft Monitoring Report (even if negative), prepared in accordance with the Paleontological Guidelines which describes the results, analysis, and conclusions of all phases of the Paleontological Monitoring Program (with appropriate graphics) to MMC for review and approval within 90 days following the completion of monitoring,

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- a. For significant paleontological resources encountered during monitoring, the PRP shall be included in the Draft Monitoring Report.
- b. Recording Sites with the San Diego Natural History Museum The PI shall be responsible for recording (on the appropriate forms) any significant or potentially significant fossil resources encountered during the Paleontological Monitoring Program in accordance with the City's Paleontological Guidelines, and submittal of such forms to the San Diego Natural History Museum with the Final Monitoring Report.
- 2. MMC shall return the Draft Monitoring Report to the PI for revision or, for preparation of the Final Report.
- 3. The PI shall submit revised Draft Monitoring Report to MMC for approval.
- 4. MMC shall provide written verification to the PI of the approved report.
- 5. MMC shall notify the RE or BI, as appropriate, of receipt of all Draft Monitoring Report submittals and approvals.

B. Handling of Fossil Remains

- 1. The PI shall be responsible for ensuring that all fossil remains collected are cleaned and catalogued.
- 2. The PI shall be responsible for ensuring that all fossil remains are analyzed to identify function and chronology as they relate to the geologic history of the area; that faunal material is identified as to species; and that specialty studies are completed, as appropriate

C. Curation of fossil remains: Deed of Gift and Acceptance Verification

- 1. The PI shall be responsible for ensuring that all fossil remains associated with the monitoring for this project are permanently curated with an appropriate institution.
- 2. The PI shall include the Acceptance Verification from the curation institution in the Final Monitoring Report submitted to the RE or BI and MMC.

D. Final Monitoring Report(s)

- 1. The PI shall submit two copies of the Final Monitoring Report to MMC (even if negative), within 90 days after notification from MMC that the draft report has been approved.
- 2. The RE, in no case, shall issue the Notice of Completion until receiving a copy of the approved Final Monitoring Report from MMC, which includes the Acceptance Verification from the curation institution.

H. TRAFFIC/CIRCULATION

Street Segments

According to San Diego and CMP standards, all street segments would operate at an acceptable LOS D or better in the existing, near-term and year 2030 conditions, with and without the project for both scenarios, with one exception. Mast Boulevard, between the SR-52 northbound ramps and West Hills Parkway, would operate at unacceptable levels under all analysis scenarios. Since the addition of project traffic would cause the volume to capacity ratio to increase over San Diego's threshold (refer to Table 4.12-7) in all analysis scenarios (i.e., existing plus project, near-term plus project, and year 2030 plus project), the project would have a significant direct and cumulative impact to the Mast Boulevard segment, between the SR-52 northbound ramps and West Hills Parkway.

The proposed project shall implement the following mitigation measure to reduce the project's significant impact to Mast Boulevard between the SR-52 northbound ramps and West Hills Parkway:

TRF-1: Prior to the issuance of occupancy permits, the applicant shall widen Mast Boulevard between the SR-52 northbound ramps and West Hills Parkway from four lanes to five and provide a raised median (see Figure 4.12-10). This includes signal modifications at the Mast Boulevard and West Hills Parkway intersection to account for the new lane provided.

Intersections

For both scenarios, all intersections would operate at an acceptable LOS, with the exception of the Mast Boulevard at West Hills Parkway (near-term), Mast Boulevard at West Hills High School (west access; all analysis scenarios), and, Mission Gorge Road at Carlton Hills Boulevard (near-term and year 2030) intersections. The addition of project traffic would cause traffic conditions to exceed of the threshold shown in Table 4.12-7 at the Mast Boulevard at West Hills Parkway (near-term), and Mast Boulevard at West Hills High School (west access; all analysis scenarios). Thus, the project would have a significant direct/cumulative impact to Mast Boulevard at West Hills High School (west access) and a significant direct impact to Mast Boulevard at West Hills Parkway. While the Mission Gorge Road at Carlton Hills Boulevard intersection would operate at unacceptable levels in the near-term and year 2030 conditions, the

project impact would not exceed San Diego's threshold (refer to Table 4.12-7) and would be less than significant.

TRF-2: Prior to the issuance of building permits, the Applicant shall install a traffic signal at the West Hills High School (West Access) and Mast Boulevard intersection to the satisfaction of the City Engineer.

To mitigate the traffic impacts at the intersection of Mast Boulevard and West Hills Parkway in the near-term condition (i.e., direct impact) for the Annexation and No Annexation scenarios, TRF-1 shall be implemented.

I. PUBLIC SERVICES

Fire

Fire service for the No Annexation Scenario would be provided by San Diego. The primary fire and emergency medical service to the site would be provided via Station 34. The project would incrementally increase fire and emergency medical service demand by 74 calls in an area that currently does not meet response time requirements and is in need of new facilities and facility expansions (San Diego 2007b). As discussed in Section 4.13.3.1, this is not a CEQA issue. The obligation to provide adequate fire and emergency medical services is the responsibility of the City, who has addressed this issue through a condition in the project's entitlement approvals that offers six options for demonstrating that the project will meet the City's response time goals. Implementation of any one of these six options would ensure that the project would not be constructed until adequate fire protection services in accordance with the City's response time goals were attained. These conditions of approval are not mitigation measures, but are included herein as SER-1 for tracking purposes. Accordingly, the project's impact on the environment from the potential need to construct a fire station that is too speculative to analyze at this time would not be cumulatively considerable.

- SER-1: If the project is not annexed into Santee, then prior to issuance of the first certificates of occupancy for any dwelling units within the project, the applicant shall have demonstrated, to the satisfaction of the San Diego Fire Department or the Director of the Development Services Department that adequate fire protection services and emergency medical services shall be provided to all dwelling units within the project, with reference to the following specific performance criteria:
- I. Provision of fire protection service and emergency medical service within the following response time goals (or provide a level of fire protection and emergency medical service functionally equivalent to that provided by such response times):
 - A. Total response time for deployment and arrival of the first-in engine company for fire suppression incidents should be within 4 minutes 90 percent of the time. Add one minute for turnout time and one minute for dispatch time.

- B. Total response time for deployment and arrival of the full first alarm assignment for fire suppression incidents should be within 8 minutes 90 percent of the time. Add one minute for turnout time and one minute for dispatch time.
- C. Total response time for deployment and arrival of the full first responder or higher-level capability at emergency medical incidents should be within 4 minutes 90 percent of the time. Add one minute for turnout time and one minute for dispatch time.
- D. Total response time for deployment and arrival of a unit with advanced life support capability at emergency medical incidents, where this service is provided by the City, should be within 8 minutes 90 percent of the time. Add one minute for turnout time and one minute for dispatch time.
- II. The above performance criteria may be met using one or more of the following feasible alternatives:
 - A. Enter into an agreement with Fire Department regarding project design or other measures that enhance the level of fire protection and emergency medical service, implementation of any one of which would meet the performance criteria:
 - 1. Installing alarm systems in habitable structures within the project with remote supervision;
 - 2. Installing fire sprinkler systems in habitable structures within the project;
 - 3. Providing a mobile Emergency Medical Services and or Fire vehicle and crew within the project; and/or
 - 4. Payment of an ad hoc fee or development impact fee per dwelling unit for added Fire Department/Emergency Medical Service equipment/ personnel.
 - B. Reach agreement with another jurisdiction or governmental entity for provision of fire protection services and emergency medical services within the specified response times (including contribution toward the cost of any required infrastructure/equipment/services through a cost-sharing agreement or otherwise);
 - C. Reach agreement between San Diego and another jurisdiction or governmental entity for provision of fire protection services and emergency medical services within the specified response times through automatic and/or mutual aid agreements; and/or
 - D. Reach agreement between San Diego and another jurisdiction or governmental entity for provision of services within the specified response times through joint staffing or collocation of fire and emergency medical facilities.

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- E. Implement "Fast Response Squads" consisting of two firefighter crewmembers, one of which is a paramedic, to be located in a smaller building such as a converted home or a commercial suite.
- F. Process Public Facilities Financing Plan Amendment(s) to include a new fire station. The new fire station would be located to provide response times that meet City standards and may provide support to the East Elliott, Navajo, and Tierrasanta community planning areas. The size, necessary apparatus, and location of the new fire station shall be approved by the San Diego Fire-Rescue Department and the Development Services Department. CEQA review shall be required prior to a commitment to a site selection for the fire station project. The new fire station or a temporary station that meets response times shall be operational prior to the issuance of building permits for any dwelling units within the project.

The last option would be to construct a new facility. It cannot be determined at this time whether the expansion or construction of a new or temporary fire station would be required. If one is required, impacts associated with its future location, design and necessary apparatus are also too speculative to determine impacts at this time in this EIR. In the event that an expanded or new facility is needed, subsequent CEQA review would be required when the location and scope are known. At this time and at this level of review, there are no direct impacts associated with the construction of a new or expanded fire protection facility. Therefore, similar to other projects in California where impacts are too speculative to analyze, the City concludes impacts are less than significant.

Library

The nearest San Diego Library is the San Carlos Branch; however, the project would be primarily serviced through the Serra Cooperative Library System and the Bookmobile. Projects located on or near the limits of San Diego, such as the proposed project, are served by the Serra Cooperative Library facilities and, in accordance with the San Diego Significance Thresholds (San Diego 2011), project applicants are required to make a fair share contribution to the cooperative's facilities. Accordingly, San Diego exercises its police power to impose an ad hoc fee on the project.

SER-2: If the project is not annexed into Santee, then prior to the issuance of a building permit, the applicant shall pay the ad hoc library fee identified in the East Elliott PFFP per residential unit to be issued to support the Bookmobile or Serra Cooperative Library System.

The above mitigation monitoring and reporting program will require additional fees and/or deposits to be collected prior to the issuance of building permits, certificates of occupancy and/or final maps to ensure the successful completion of the monitoring program.

Passed by the Council of The City of San Diego on		SEP 1 6 2013		, by the following vote:	
Councilmembers	Yeas	Nays	Not Present	Recused	
Sherri Lightner	Ø				
Kevin Faulconer					
Todd Gloria			ot Z		
Myrtle Cole	otag				
Mark Kersey	Z				
Lorie Zapf					
Scott Sherman					
David Alvarez					
Marti Emerald					
Date of final passageOC	T 0 1 2013				
AUTHENTICATED BY:			O GLORIA, COUN ayor of The City of		
(Seal)		City Cler	ELIZABETH S. Mark of The City of Sa		a.
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