# AGENDA FOR THE REGULAR COUNCIL MEETING OF MONDAY, FEBRUARY 2, 2009, AT 2:00 P.M. CITY ADMINISTRATION BUILDING COUNCIL CHAMBERS – 12<sup>TH</sup> FLOOR 202 "C" STREET SAN DIEGO, CA 92101

### **OTHER LEGISLATIVE MEETINGS**

A Special Meeting of the **SAN DIEGO REDEVELOPMENT AGENCY** is scheduled to meet today in the Council Chambers. A separate agenda is published for it, and is available in the Office of the City Clerk. For more information, please contact the Redevelopment Agency Secretary at (619) 236-6256. Internet access to the agenda is available at: http://www.sandiego.gov/redevelopment-agency/index.shtml

ITEM-1: ROLL CALL.

ITEM-10: INVOCATION.

ITEM-20: PLEDGE OF ALLEGIANCE.

#### NON-AGENDA PUBLIC COMMENT

Non-agenda public comment is taken on Tuesday pursuant to San Diego Municipal Code Section 22.0101.5.

### MAYOR, COUNCIL, INDEPENDENT BUDGET ANALYST, CITY ATTORNEY COMMENT

### **UPDATES ON PENDING LEGISLATION (MAYOR'S OFFICE)**

#### **REQUESTS FOR CONTINUANCE**

The Council will consider requests for continuance.

#### === LEGISLATIVE SCHEDULE ===

Adoption Agenda, Discussion, Other Legislative Items

ITEM-200:Fire Sprinkler Retrofitting for High Rise Buildings. (Centre City<br/>Community Area. District 2.)STAFF'S RECOMMENDATION: Introduce the ordinance.

#### Noticed Hearings, Discussion

ITEM-201: American Tower Corporation-Aviation. Appeal of the Planning Commission decision to deny a Conditional Use Permit (CUP) and Planned Development Permit (PDP) for an existing, expired CUP for a 130-foot high monopole and a 550 square foot equipment building located at 6770 Aviation Dr. The project requires both a CUP and a PDP because it is a major telecommunication facility and because it exceeds the height limit of 30 feet. STAFF'S RECOMMENDATION: Take the action.

### **CLOSED SESSION NOTICES, DISCLOSURE, AND PUBLIC COMMENT**

In accordance with the San Diego City Council Permanent Rule for Noticing and Conduct of Closed Session Meeting, adopted on February 28, 2005, this portion of the agenda is reserved for City Attorney comment, public comment, and City Council discussion of the content of the Closed Session Agenda. Public testimony on Closed Session items is taken in Open Session on Mondays, except when there is no Monday meeting. Public testimony on Closed Session items is always taken prior to the actual Closed Session. Closed Session may take place any time after public testimony, but is typically held on Tuesdays at 9:00 a.m. The Closed Session Agenda is separately available in the Office of the City Clerk and also posted at the same locations as the Open Session Agenda, including the City internet address.

**NOTE:** Members of the public wishing to address the City Council on any item on the Closed Session Agenda should reference the Closed Session item number from the Closed Session Docket on the speaker slip. Speakers may speak "in favor" or "in opposition" to the subject.

### Information Item - No Action Required - The City Council shall:

1) Consider any oral report from the City Attorney or City negotiators; 2) Accept testimony from any member of the public wishing to address the City Council on any item appearing on the Closed Session Agenda; 3) Allow for questions and discussion by Council Members, limited to the facts as disclosed by the City Attorney or City negotiators and the basis or justification for consideration of the matter in Closed Session; 4) Refer matters discussed to Closed Session.

# === LEGISLATIVE SCHEDULE (Continued) ===

### Public Notices

- ITEM-250:The list of ticket users for the City Suites at Qualcomm Stadium and Petco<br/>Park will be posted on the City Clerk's website quarterly. This<br/>information will also be available for viewing by the public in the Office<br/>of the City Clerk.
- ITEM-251: Notice of Pending Final Map Approval 5014 Auburn Drive.

### NON-DOCKET ITEMS

# ADJOURNMENT IN HONOR OF APPROPRIATE PARTIES

### ADJOURNMENT

=== EXPANDED CITY COUNCIL AGENDA ===

### ADOPTION AGENDA, DISCUSSION, OTHER LEGISLATIVE ITEMS

### ORDINANCES TO BE INTRODUCED:

ITEM-200: Fire Sprinkler Retrofitting for High Rise Buildings. (Centre City Community Area. District 2.)

?View referenced exhibit back-up material.

#### **STAFF'S RECOMMENDATION:**

Introduce the following ordinance:

(O-2009-92)

Introduction of an Ordinance amending Chapter 5, Article 5, Division 9, of the San Diego Municipal Code by amending Section 55.0903, pertaining to Fire Protection and Prevention, to read as follows:

It is unlawful for any owner of a high-rise building to allow any person to occupy any portion of a high-rise building after January 1, 2011, where occupancy has been authorized pursuant to this section, except where: (1) the occupant is performing minimal maintenance to prevent the high-rise building from being in an unsafe condition; or (2) the occupant is performing construction or maintenance to the building related to the installation or maintenance of an automatic fire sprinkler system; or (3) an approved fire sprinkler system has been completely installed.

### **STAFF SUPPORTING INFORMATION:**

In 1986, the Mayor and City Council passed Ordinance Number O-17172 requiring fire sprinkler retrofitting for high-rise buildings. Specific exemptions were granted including all Government buildings except for those owned by the City of San Diego. In 1991, the Council extended the deadline for compliance from 1996 to 1999, unless the owner declared their intent to demolish the building by January 1, 2000. In 1995 the City passed Resolution Number R-286760 declaring the City's intent to demolish the City Administration Building (CAB) prior to January 1, 2000.

On June 5, 2001, Ordinance Number O-18946 was adopted extending the deadline for compliance with the Fire Sprinkler Retrofit Ordinance until January 1, 2004. In addition, the City Council authorized a phase-funded design build contract to continue with the installation of a fire sprinkler system.

On January 13, 2004, Ordinance Number O-19254 was adopted extending the deadline for compliance with the Fire Sprinkler Retrofitting Ordinance until January 1, 2008.

### ADOPTION AGENDA, DISCUSSION, OTHER LEGISLATIVE ITEMS (Continued)

# ORDINANCES TO BE INTRODUCED: (Continued)

ITEM-200: (Continued)

### **<u>STAFF SUPPORTING INFORMATION:</u>** (Continued)

On January 8, 2008, Ordinance Number O-19696 was adopted extending the deadline for compliance with the Fire Sprinkler Retrofitting Ordinance until January 1, 2009.

On December 2, 2008, an ordinance to extend the compliance deadline for the Fire Sprinkler Retrofitting Ordinance was heard, but not approved by the City Council.

The current Fire Sprinkler system includes the: backflow valve, pump, transfer switches, standpipe, alarm system, and sprinklers in the basement and on the 10<sup>th</sup>, 11<sup>th</sup>, 13<sup>th</sup>, 14<sup>th</sup>, and 15<sup>th</sup> floors. Remaining work includes the: emergency backup generator, additional upgrades to the alarm system, and fire sprinklers in all the elevator lobbies and on the 1<sup>st</sup>, 2<sup>nd</sup>, 3<sup>rd</sup>, 4<sup>th</sup>, 5<sup>th</sup>, 6<sup>th</sup>, 7<sup>th</sup>, 8<sup>th</sup>, 9<sup>th</sup>, and 12<sup>th</sup> floors. The cost of this remaining work is estimated to be in excess of \$5,000,000.

On July 31, 2007, CCDC issued a request for qualifications to redevelop the Civic Center Complex. The proposed redevelopment of the Civic Center Complex has proceeded with the peer review and financial analysis which was estimated to be complete in December. Presentations to the Centre City Development Board (CCDC), the Rules Committee and the City Council are anticipated in early 2009. If this project were to move forward the completion of the fire sprinkler system in CAB would not be necessary. Should the proposed redevelopment of the Civic Center Complex not take place, the completion of the final phase of the sprinkler system project would need to be completed. Extending the deadline for compliance with the Fire Protection and Prevention Ordinance to 2011 will allow time for the completion of the evaluation of the redevelopment process for Civic Center Complex.

#### FISCAL CONSIDERATIONS:

No funding is currently necessary for this action; however, if City Council does not approve the extension \$5,000,000 will need to be added to this year's Capital Improvement Program Budget in order to complete the fire Sprinkler System at CAB. Funding for this project has not been identified.

#### PREVIOUS COUNCIL and/or COMMITTEE ACTION:

- 1986, the Mayor and City Council passed Ordinance Number O-17172 requiring fire sprinkler retrofitting for high rise buildings.
- 1991, the Mayor and City Council extended the deadline for compliance from 1996 to 1999, \$1,200,000 appropriation for the South Course Renovation through the FY 2006 budget process.

### ADOPTION AGENDA, DISCUSSION, OTHER LEGISLATIVE ITEMS (Continued)

# ORDINANCES TO BE INTRODUCED: (Continued)

ITEM-200: (Continued)

# **STAFF SUPPORTING INFORMATION:** (Continued)

- 2001, Ordinance Number O-18946 was adopted extending the deadline for compliance with the Fire Sprinkler Retrofit Ordinance until January 1, 2004.
- 2004, Ordinance Number O-19254 was adopted extending the deadline for compliance with the Fire Sprinkler Retrofitting Ordinance until January 1, 2008.
- 2008, Ordinance Number O-19696 was adopted extending the deadline for compliance with the Fire Sprinkler Retrofitting Ordinance until January 1, 2009.
- On December 2, 2008, an ordinance to extend the compliance deadline for the Fire Sprinkler Retrofitting Ordinance was heard, but not approved by the City Council.

### COMMUNITY PARTICIPATION AND PUBLIC OUTREACH EFFORTS: None.

### KEY STAKEHOLDERS AND PROJECTED IMPACTS:

The City of San Diego's City Administration Building is one of the few remaining high rise building without complete fire sprinkler protection in the City of San Diego.

Oskui/Jarrell

Staff: Darren Greenhalgh - (619) 533-6600 Nina Fain - Deputy City Attorney

#### ADOPTION AGENDA, DISCUSSION, HEARINGS

#### NOTICED HEARINGS:

ITEM-201: American Tower Corporation-Aviation. Appeal of the Planning Commission decision to deny a Conditional Use Permit (CUP) and Planned Development Permit (PDP) for an existing, expired CUP for a 130-foot high monopole and a 550 square foot equipment building located at 6770 Aviation Dr. The project requires both a CUP and a PDP because it is a major telecommunication facility and because it exceeds the height limit of 30 feet.

?View referenced exhibit back-up material (Part 1 of 3).
?View referenced exhibit back-up material (Part 2 of 3).
?View referenced exhibit back-up material (Part 3 of 3).

Matter of approving, conditionally approving, modifying, or denying an application for a wireless communication facility consisting of an existing 130 foot high monopole and a 550 square foot equipment shelter, originally approved by CUP No. 84-0472, which expired on November 20, 2004. The facility is located at 6770 Aviation Drive between Benson Avenue and Cielo Drive

(Conditional Use Permit (CUP) No. 296155/Planned Development Permit (PDP) No. 296156/Project No. 92076.)

#### **STAFF'S RECOMMENDATION:**

Take the following action:

Granting or denying the appeal and upholding or overturning the decision of the Planning Commission denying Conditional Use Permit (CUP) No. 296155 and Planned Development Permit (PDP) No. 296156, with appropriate findings to support Council action;

Directing the City Attorney to prepare the appropriate resolution according to Section 40 of the City Charter.

#### **OTHER RECOMMENDATIONS:**

Planning Commission on October 9, 2008, voted 4-0-3 to recommend approval.

Ayes: Schultz, Naslund, Ontai Otsuji Recused: Griswold, Golba Not present: Smiley

The Skyline-Paradise Hills Community Planning Group has recommend denial of this project.

### ADOPTION AGENDA, DISCUSSION, HEARINGS (Continued)

### NOTICED HEARINGS: (Continued)

ITEM-201: (Continued)

### **STAFF SUPPORTING INFORMATION:**

#### **REQUESTED ACTION:**

Deny the appeal and Deny Conditional Use Permit No. 296155 and Planned Development Permit No. 296156 for an existing 130 foot high monopole and a 550 square foot equipment building.

#### STAFF RECOMMENDATION:

Approve Requested Action.

#### EXECUTIVE SUMMARY OF ITEM BACKGROUND:

On November 20, 1984, the City Council approved a CUP for a 130 foot high monopole and a 550 square foot equipment building located on a hilltop at the end of Aviation Drive. Since the wireless industry was in its infancy at that time, the Council imposed a 20 year limit on the life of the CUP. This allowed the facility to be constructed, the technology to be implemented and a review to occur in the future, which would allow an evaluation of technology and/or regulation changes. The Land Development Code does not have provisions to extend expired CUP's. Section 141.0405 of the Land Development Code (Communication Antennas) requires wireless facilities to be integrated into the landscape or camouflaged from public view.

The project site is located in the RS-1-7 zone, which has a 30 foot maximum height limit. The facility is considered a major telecommunication facility and as it exists, complies with the development regulations for the zone with the exception of the 30 foot height limit, thus the requirement for the PDP. The intent of a PDP is to encourage imaginative and innovative planning and that it would be preferable to what would be achieved by strict conformance with the regulations. This monopole is a significant visual impact on the horizon of the community. Neither the findings for the CUP nor the findings for the PDP could be made by staff in the affirmative; therefore, staff recommended denial of the permits to the Planning Commission.

The 130 foot tall monopole is situated prominently on a hilltop surrounded by single unit residential homes. The site supported a city water tank at one time, but now is home to three monopoles, including the American Tower facility. The City currently has a 105 foot high monopole supporting City communication antennas, including T-Mobile as a tenant. The third monopole belongs to Sprint Nextel and it is 90 feet high. That pole expired June 1, 2005 and Sprint Nextel recently went through the discretionary review process to switch the monopole out for a 50 foot high faux tree. The Planning Commission approved the project on February 21, 2008. The monopole has not yet been replaced with the faux tree.

### ADOPTION AGENDA, DISCUSSION, HEARINGS (Continued)

### NOTICED HEARINGS: (Continued)

ITEM-201: (Continued)

### **<u>STAFF SUPPORTING INFORMATION</u>:** (Continued)

The Planning Commission reviewed this project at several hearings over the past 18 months and the primary concern expressed at those hearings focused on the visual impacts created by the three monopoles. Various American Tower generated designs were evaluated and a master plan was discussed as well, however, the applicant has declined to reduce the height of their facility, which, staff believes defeats the purpose of the regulations to integrate the facility into the landscape. Further, the idea of a master plan would not be warranted because the City has no plans to modify their tower and Sprint Nextel already has approval to replace their tower with a shorter, more integrated design: a faux tree. That leaves the non-compliant American Tower monopole.

It is important to make a critical distinction between the City's tower and the American Tower facility and that is the City's tower is non-profit used for the purposes of public safety communications and American Tower and Verizon, their tenant, are realizing considerable revenue from their commercially used tower. Please see City of San Diego Memorandum to the Planning Commission, dated January 18, 2008 for further discussion of these issues.

The Land Development Code requires telecommunication facilities to be minimally visible through the use of architecture, landscape architecture and siting solutions. Staff believes, maintaining the height of this facility would directly conflict with this requirement. The original CUP has been expired for over four years and in order to justify the findings for a new CUP, the project must comply with the regulations and policies in effect today. American Tower has not provided any acceptable solutions. On October 9, 2008, the Planning Commission unanimously denied CUP No. 296155 and PDP No. 296156.

Broughton/Goldstone/KLA

**<u>NOTE</u>**: This project is categorically exempt from CEQA pursuant to State CEQA Guidelines Section 15301.

Staff: Karen Lynch-Ashcraft – (619) 446-5351

**<u>NOTE</u>**: This item is not subject to Mayor's veto.

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#### PUBLIC NOTICES:

Items are listed under Public Notice as a matter of public record only. These items do not require Council action and there is no public testimony.

ITEM-250: The list of ticket users for the City Suites at Qualcomm Stadium and Petco Park will be posted on the City Clerk's website quarterly. This information will also be available for viewing by the public in the Office of the City Clerk.

?View referenced exhibit back-up material.

#### PUBLIC NOTICES: (Continued)

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#### ITEM-251: Notice of Pending Final Map Approval – 5014 Auburn Drive.

?View referenced exhibit back-up material.

Notice is hereby given that the City Engineer has reviewed and will approve on this day the subdivision of land shown on that certain final map entitled "5014 Auburn Drive" (T.M. No. 306904/PTS No. 148575), located on Auburn Drive, south of Ontario Avenue in the Mid-City: City Heights Community Plan Area in Council District 3, a copy of which is available for public viewing at the Office of the San Diego City Clerk. Specifically, the City Engineer has caused the map to be examined and has made the following findings:

(1) The map substantially conforms to the approved tentative map, and any approved alterations thereof and any conditions of approval imposed with said tentative map.

(2) The map complies with the provisions of the Subdivision Map Act and any local ordinances applicable at the time of approval of the tentative map.

(3) The map is technically correct.

Said map will be finalized and recorded unless a valid appeal is filed. Interested parties will have 10 calendar days from the date of this Council hearing to appeal the above findings of the City Engineer to the City Council. A valid appeal must be filed with the City Clerk no later than 2:00 p.m., 10 calendar days from the date of this Notice stating briefly which of the above findings made by the City Engineer was improper or incorrect and the basis for that conclusion. If you have questions about the approval findings or need additional information about the map or your appeal rights, please feel free to contact Anne Hoppe at (619) 446-5290.

#### NON-DOCKET ITEMS

### ADJOURNMENT IN HONOR OF APPROPRIATE PARTIES

#### ADJOURNMENT