

THE CITY OF SAN DIEGO, CALIFORNIA
MINUTES FOR REGULAR COUNCIL MEETING
OF
TUESDAY, OCTOBER 22, 2002
AT 9:00 A.M.
IN THE COUNCIL CHAMBERS - 12TH FLOOR

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CHRONOLOGY OF THE MEETING:

The meeting was called to order by Mayor Murphy at 10:09 a.m. The meeting was recessed by Mayor Murphy at 10:10 a.m. to convene the Housing Authority. Mayor Murphy reconvened the meeting at 10:11 a.m. with all Council Members present. Mayor Murphy recessed the meeting at 10:59 a.m. for the purpose of a break. The meeting was reconvened by Mayor Murphy at 11:11 a.m. with Council Member Maienschein not present. Mayor Murphy recessed the meeting at 12:02 p.m. to reconvene at 2:00 p.m.

The meeting was reconvened by Mayor Murphy at 2:08 p.m. with all members present. Mayor Murphy recessed the meeting at 3:51 p.m. for the purpose of a break. Mayor Murphy reconvened the meeting at 4:04 p.m. with all Council Members present. Mayor Murphy adjourned the meeting at 5:51 p.m.

ATTENDANCE DURING THE MEETING:

- (M) Mayor Murphy-present
- (1) Council Member Peters-present
- (2) Council Member Wear-present
- (3) Council Member Atkins-present
- (4) Council Member Stevens-present
- (5) Council Member Maienschein-present
- (6) Council Member Frye-present
- (7) Council Member Madaffer-present
- (8) Council Member Inzunza-present

Clerk-Abdelnour/Fishkin/Lane (jp/gs)

FILE LOCATION:

MINUTES

ITEM-300: ROLL CALL

Clerk Abdelnour called the roll:

- (M) Mayor Murphy-present
- (1) Council Member Peters-present
- (2) Council Member Wear-present
- (3) Council Member Atkins-present
- (4) Council Member Stevens-present
- (5) Council Member Maienschein-present
- (6) Council Member Frye-present
- (7) Council Member Madaffer-present
- (8) Council Member Inzunza-present

NON-AGENDA COMMENT:

PUBLIC COMMENT-1: **Referred to the City Manager**

Don Stillwell expressed his concerns about the Chargers.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A064-097.)

PUBLIC COMMENT-2: **Referred to the Housing Commission**

Comment by Noel Neudeck regarding the City's Website still not being in compliance with ADA requirements. He requested that the Housing Commission Agenda be included in the City's Website.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A104-129.)

PUBLIC COMMENT-3: **Referred to the City Manager**

Randy Berkman expressed his concerns regarding flood rises, trolley issues and FEMA.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A130-175.)

PUBLIC COMMENT-4:

Comment by David Landry regarding the San Vincente Reservoir to the Barona Pipeline.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A182-220.)

PUBLIC COMMENT-5:

Comment by Beverly Walker regarding ADA issues.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A222-285.)

PUBLIC COMMENT-6: **Referred to the Housing Commission**

Comment by Mel Shapiro regarding his concerns pertaining to the housing issue and the Homeless Shelter.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A287-327.)

PUBLIC COMMENT-7:

Comment by Mignon Scherer regarding the unemployment issues in our City.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A331-375.)

PUBLIC COMMENT-8:

Comments by Joyceline Tarr regarding the homeless issue in San Diego and pothole and sidewalk repairs.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A337-405.)

PUBLIC COMMENT-9:

Comments by Steve McWilliams and Barbara McKenzie regarding medical marijuana issues.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A427-466.)

PUBLIC COMMENT-10:

Comment by Judy Strang regarding medical marijuana and drug prevention issues.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A475-528.)

COUNCIL COMMENT:

COUNCIL COMMENT-1:

Council Member Maienschein commented on the passing of a dear friend, congratulated a staff member on her marathon accomplishments, and lastly, shared a photograph of his newborn daughter.

FILE LOCATION: MINUTES

COUNCIL ACTION: (Tape location: A550-592.)

COUNCIL COMMENT-2: **Referred to the City Manager**

Council Member Atkins commented on the Chargers' game on September 29th and requested that the City Manager look into the "sold out" sign that was posted when in fact there were tickets available for the game.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A600-639.)

COUNCIL COMMENT-3:

Council Member Peters congratulated Pastor Phil Harris on his Ghandi Non-Violence Award for promoting peace around San Diego communities.

FILE LOCATION: MINUTES

COUNCIL ACTION: (Tape location: A641-666.)

COUNCIL COMMENT-4: **Referred to the City Manager**

Council Member Madaffer commented on the September 29th Charger game and requested that the City Manager look into the matter of the “sold out” sign, for a possible credit from the Chargers.

FILE LOCATION: AGENDA

COUNCIL ACTION: (Tape location: A670-B005.)

COUNCIL COMMENT-5:

Deputy Mayor Stevens commented on the raw sewage from Mexico.

FILE LOCATION: MINUTES

COUNCIL ACTION: (Tape location: B021-037.)

COUNCIL COMMENT-6:

Mayor Murphy commented on the City’s first all-solar energy building that opened on Friday.

FILE LOCATION: MINUTES

COUNCIL ACTION: (Tape location: B039-051.)

CITY ATTORNEY COMMENT:

City Attorney Gwinn commented on the new Family Justice Center and the hard work that his staff has been doing.

FILE LOCATION: MINUTES

COUNCIL ACTION: (Tape location: B009-020.)

CITY MANAGER COMMENT:

None.

ITEM-330: Strategic Framework Element Program.

(Continued from the meeting of 9/23/2002, Item 601, at the request of Mayor Murphy, due to lack of time.)

Matter of approving, conditionally approving, modifying or denying the June 2002 draft of the Strategic Framework Element as an amendment to the Progress Guide and General Plan to replace the Guidelines for Future Development (except as otherwise noted in the Element) and Action Plan, application of the Transit Oriented Development (TOD) Design Guidelines to potential village sites as identified on the Strategic Framework City of Villages Map, establish the Pilot Village Program, adopt the Strategic Framework Citizen Committee findings as the foundation for a Public Facilities and Infrastructure Financing Strategy, and also recommend City Council certification of the Strategic Framework Element EIR (LDR No. 40-1027/SCH No. 2001061069).

(See City Manager's Report CMR No. 02-200. Strategic Framework Element/ An Amendment to the Progress Guide and General Plan. District-City Wide.)

CITY MANAGER'S RECOMMENDATION:

Adopt the resolutions in subitems A, B, and C:

Subitem-A: (R-2003-334) ADOPTED AS AMENDED AS RESOLUTION
R-297230

Adoption of a Resolution Certifying the Strategic Framework Element, a copy of which is on file in the office of the City Clerk;

That the City Council hereby adopts amendments to the Progress Guide and General Plan for the City of San Diego by incorporating the proposed Strategic Framework Element.

Subitem-B: (R-2003-333) ADOPTED AS AMENDED AS RESOLUTION R-297231

Adoption of a Resolution Certifying the Strategic Framework Element Action Plan.

Subitem-C: (R-2003-330) ADOPTED AS AMENDED AS RESOLUTION R-297232

Adoption of a Resolution certifying that the information contained in Environmental Impact Report LDR No. 40-1027, has been completed in compliance with the California Environmental Quality Act of 1970 (California Public Resources Code section 21000 et seq.), as amended, and the State guidelines thereto (California Code of Regulations section 15000 et seq.), that the report reflects the independent judgment of the City of San Diego as Lead Agency and that the information contained in said report, together with any comments received during the public review process, has been reviewed and considered by this Council in connection with the approval of the City of Villages growth strategy-Strategic Framework Element;

That pursuant to California Public Resources Code section 21081 and California Code of Regulations section 15091, the City Council adopts the findings made with respect to the project;

That pursuant to California Code of Regulations section 15093, the City Council adopts the Statement of Overriding Considerations, with respect to the project;

That pursuant to California Public Resources Code section 21081.6, the City Council adopts the Mitigation Monitoring and Reporting Program, or alterations to implement the changes to the project as required by this body in order to mitigate or avoid significant effects on the environment;

That the City Clerk is directed to file a Notice of Determination [NOD] with the Clerk of the Board of Supervisors for the County of San Diego regarding the above project.

OTHER RECOMMENDATIONS:

On August 15, 2002 the Planning Commission voted 7-0 to approve; was opposition.

First Motion:

1. Recommend the City Council Adopt the proposed amendment to the Progress Guide and General Plan and Adopt the Strategic Framework Action Plan.
2. Recommend the City Council Adopt the findings of the Citizen Committee as a foundation for a Public Facilities and Infrastructure Financing Strategy with the condition that the City pursue regional funding for MSCP financing and Transit-First financing.

Ayes: Garcia, Brown, Schultz, Lettieri, Anderson, Steele, Chase

On August 15, 2002 the Planning Commission voted 6-1 to approve; was opposition.

Second Motion:

3. Recommend the City Council certify the Strategic Framework Element Final EIR (LDR No. 40-1027/SCH No. 200206) with minor modifications and edits.

Ayes: Garcia, Brown, Schultz, Lettieri, Anderson, Steele

Nay: Chase

This is a matter of City-wide effect. The following community groups/committees have taken a position on this item:

CORRECTION: Some conditions associated with community groups were inadvertently omitted. Underlining reflects revised information.

The Community Planners Committee has recommended approval of this project, subject to 9 conditions.

The City Heights, Greater North Park (subject to conditions), Mira Mesa, Normal Heights (subject to conditions), Ocean Beach, Pacific Beach, Rancho Bernardo, Rancho Penasquitos (with conditions), San Ysidro, Sorrento Hills, Southeastern, University (supported some Strategic Framework policies) Community Planning Groups voted in favor of this project.

The Mission Valley, Peninsula, Community Planning Groups voted in opposition of this project.

The Clairemont Mesa Community Planning Group voted unanimously to support the Strategic Framework Element subject to numerous conditions.

CITY MANAGER SUPPORTING INFORMATION:

Timely and effective planning is critical to assist a city in its evolution, as well as to protect the health, safety and welfare of its residents. Recognizing this, the State of California requires that each city have a general plan to guide its future growth and development. The state also requires each city to update its general plan periodically to ensure relevance and utility.

The City of San Diego is initiating an amendment to its Progress Guide and General Plan, through the Strategic Framework Element, which will provide the first step in updating the plan since 1979. Several factors that influenced the timing of this update include:

The City's population is projected to increase by approximately 350,000 people by 2020. Less than 10 percent of the City's land is vacant and available for new development, meaning the City must shift from developing vacant land to reinvesting in existing communities. The City faces a significant shortfall in public facilities and services. The City needs to address traffic congestion and other quality of life concerns. Housing is increasingly unaffordable and unavailable.

This planning effort affords the City an opportunity to prepare a comprehensive strategy to address its challenges so that it can achieve its primary goal: leverage projected growth to improve the quality of life for current and future generations of San Diegans.

FISCAL IMPACT:

Carrying out the work program in the Action Plan is dependent on continued staffing through the General Fund, General Plan Application Fee, and Service Level Agreement with other City Departments.

Funding will be required to implement the pilot village Program. Until pilot projects are identified the fiscal impact is unknown. However pilot projects will include partnering with the private sector, and other government agencies, securing grant funds and redevelopment funds, and reallocation of existing City funds, such as undergrounding utilities, and/or use of some type of smart growth revolving loan fund.

In addition, the City faces a \$2.5 billion (2002 dollars) shortfall in public facilities and infrastructure already identified in adopted community plans. This shortfall exists independent of the proposed Strategic Framework Element. Projections indicate that it would require \$95 million in annual added revenue, financed up to fifty years, to resolve the shortfall and build the needed facilities over the next 20 years. The report indicates an estimated per capita cost of \$75 annually. The Citizen Committee recommended four interconnected approaches to address this issue. An analysis of the committee's findings follows in the Discussion section of the report.

Ewell/Goldberg/ALM

FILE LOCATION: LAND-Strategic Framework Element Program (10)

COUNCIL ACTION: (Tape location: B103-C310; D003-H359.)

Hearing began at 11:11 a.m. and recessed at 12:02 p.m.

Testimony in favor by Barbara Warden and Tina Zenzola,

Testimony in opposition by Alisa Shuman and Dr. John Johnson.

Motion by Atkins to adopt the Resolutions approving the Strategic Framework Element Program as outlined in her memo of October 22, 2002, and read into the record as follows:

The Strategic Framework is an important first step for updating the City's General Plan. In the words of Bill Anderson, Chair of the Planning Commission, "It is a strategy to plan for growth rather than react to growth."

We are being asked today to endorse a plan for our future - a plan that will shape our vision of how we can grow, and how we can provide homes for ourselves and our children and still protect and enhance our quality of life for generations.

I believe that the City of Villages plan in front of us today is such a plan, and I know from talking with scores of people, and hearing from even more, that many of our best and brightest citizens believe in this vision as well.

Taken as a whole, the documents before us today constitute a huge body of work, reflecting the efforts of scores of volunteer committee members and City staff. As such, we may not all agree on all points and we may not be clear in every detail, but by and large we have broad support for this vision.

This is only a general framework. Most of the details of how we implement it how we protect and improve our communities as we grow - will be done at the community level, as part of our community plans. The policy changes which are suggested in the Action Plan will be worked out thoroughly and systematically through our public processes. The real substance of our action today is to agree on a vision for our future, and to agree on the next steps that we will take to realize this.

I believe that it is important that we move forward with the Strategic Framework Element and Action Plan today, so that we may begin immediately with the real work ahead of us, and that needs to be underscored: addressing the specific policies of the General Plan elements, preparing a financing strategy, and completing the detailed facilities and land use analysis called for in the 10/17/02 memo from the Mayor, Council Member Peters and myself.

Therefore, I move that the Council approve the following:

1) **Certify the Strategic Framework Final EIR and adopt the Findings, Statement of Overriding Considerations and Mitigation and Monitoring Report Program**, including new language in the Conclusions which is attachment makes (in attachment 8) clear that the EIR does not preclude further analysis with future community plan amendments, and defines how further analysis is assured.

It is the intended purpose of an EIR to inform governmental decision-makers and the public about potential environmental effects of a project; to identify ways to reduce adverse impacts; to offer alternatives to the project; and to disclose to the public why a project was approved. I believe that the EIR succeeds in doing so for the proposed City of Villages strategy, and I agree with the Chair of the Planning Commission, William Anderson, in his letter of 10/14/2002:

“...many of the impacts identified are attributable to growth, not the City of Villages per se, and would occur whether or not the City of Villages is approved, perhaps with worse regional environmental consequences. The City of Villages is the best environmental alternative for addressing these potential impacts.”

2) **Adopt the June 2002 Strategic Framework Element**, including contents of the errata sheets dated August 30, 2002 (from the Planning Commission meeting of 8/15/2002) and October 21, 2002 (response from Planning Department to public comment and 10/17/2002 memo from the Mayor, Councilmember Peters and myself); this would effectively delete any references to growth above and beyond our current community plan capacities.

3) **Adopt the June 2002 Action Plan**, including contents of the errata sheets dated August 30, 2002 (from the Planning Commission meeting of 8/15/2002) and October 21, 2002 (response from Planning Department staff to public comment and 10/17/2002 memo from the Mayor, Councilmember Peters and myself); this would effectively delete the “2020 Housing Goals by Community Plan Area” and references to the application of the “Transit Oriented Design Guidelines” anywhere that they are not currently applicable.

Further I would **add the following** under “Goal #3: Provide Public Facilities and Services”, item 3.g, #2: “**Analyze development proposals with regards to the adequacy of sewer, water, storm drain, fire, police, schools, libraries, parks and open space.**” As requested by Council Member Peters, add transportation to this list.

I would **delete the references** to parking and parking reductions in Section 9.c# 6, items a), b) and c) and substitute the following: “**Consider public and private parking facilities as part of the community infrastructure necessary to support increased densities with the most efficient use of land.**” In addition, as requested by Council Member Peters, do an analysis of on-site and off-site parking requirements in areas adjacent to transient services.

In taking action today, the Council must emphasize the linkage between new growth allowed under existing community plans and adequate facilities to support these densities. For this reason I would further move that the following **Action Plan elements under Goal #3 be prioritized** for immediate action:

- A. Begin the process of developing Community Facilities Elements as part of every Community Plan. The update of community plans to incorporate a Facilities Element and thresholds (below) should be prioritized by existing facilities deficiencies;
- B. Establish facilities phasing thresholds - tying new residential permits to key capital facilities - as each community plan is updated;
- C. Link the financing and phasing plans to the City's Capital Improvement Program;
- D. Develop a Park Master Plan that includes a needs assessment and implementation strategies to meet urban park needs and address inequitable access to recreation resources.

4) Establish the Pilot Village Program

5) Adopt the findings of the Strategic Framework Finance Sub-Committee
as a foundation for a Public Facilities and Infrastructure Financing Strategy.

With the amendments above, our City of Villages strategy is not focused on accommodating more growth that we had previously anticipated in our community plans. Instead, we can focus on how to shift the 108,000 planned units into a smarter pattern, and most important to my communities, begin to figure out how we will make up the enormous deferred investment in our older urban neighborhoods.

Second by Wear. No vote taken.

Hearing resumed at 2:08 p.m. and halted at 5:51 p.m.

Testimony in opposition by Joe Flynn, Bryan O'Leary, John McNab, Joanne Pearson, Mitch Lizar, Reynaldo Pisano, Mignon Scherer, Debra Shannon, Joslyn Taylor, Victoria Touchstone, Jim Varnadore, Kathryn Burton, Diana Woodside, Mary Jean Johnson, Cindy Moore, Randy Berkman, Eric Bowlby, Cynthia Conger, Tom Mullaney and Dave Potter.

Testimony in favor by Lee Price, Lou Smith, Alex Sachs, Mark Steele, Evelyn Warner, Gary Weber, Toni Bates, Tom Carter, Jay Turner, Michael Stepner, Dorothy Annette, Michael Freedman, Mike Stevens and Tomas Schmidt.

MOTION BY ATKINS TO ADOPT THE RESOLUTIONS APPROVING THE STRATEGIC FRAMEWORK ELEMENT PROGRAM AS OUTLINED IN HER MEMO OF OCTOBER 22, 2002, AND READ INTO THE RECORD AS FOLLOWS:

THE STRATEGIC FRAMEWORK IS AN IMPORTANT FIRST STEP FOR UPDATING THE CITY'S GENERAL PLAN. IN THE WORDS OF BILL ANDERSON, CHAIR OF THE PLANNING COMMISSION, "IT IS A STRATEGY TO PLAN FOR GROWTH RATHER THAN REACT TO GROWTH."

WE ARE BEING ASKED TODAY TO ENDORSE A PLAN FOR OUR FUTURE - A PLAN THAT WILL SHAPE OUR VISION OF HOW WE CAN GROW, AND HOW WE CAN PROVIDE HOMES FOR OURSELVES AND OUR CHILDREN AND STILL PROTECT AND ENHANCE OUR QUALITY OF LIFE FOR GENERATIONS. I BELIEVE THAT THE CITY OF VILLAGES PLAN IN FRONT OF US TODAY IS SUCH A PLAN, AND I KNOW FROM TALKING WITH SCORES OF PEOPLE, AND HEARING FROM EVEN MORE, THAT MANY OF OUR BEST AND BRIGHTEST CITIZENS BELIEVE IN THIS VISION AS WELL.

TAKEN AS A WHOLE, THE DOCUMENTS BEFORE US TODAY CONSTITUTE A HUGE BODY OF WORK, REFLECTING THE EFFORTS OF SCORES OF VOLUNTEER COMMITTEE MEMBERS AND CITY STAFF. AS SUCH, WE MAY NOT ALL AGREE ON ALL POINTS AND WE MAY NOT BE CLEAR IN EVERY DETAIL, BUT BY AND LARGE WE HAVE BROAD SUPPORT FOR THIS VISION.

THIS IS ONLY A GENERAL FRAMEWORK. MOST OF THE DETAILS OF HOW WE IMPLEMENT IT - HOW WE PROTECT AND IMPROVE OUR COMMUNITIES AS WE GROW - WILL BE DONE AT THE COMMUNITY LEVEL, AS PART OF OUR COMMUNITY PLANS. THE POLICY CHANGES WHICH ARE SUGGESTED IN THE ACTION PLAN WILL BE WORKED OUT THOROUGHLY AND SYSTEMATICALLY THROUGH OUR PUBLIC PROCESSES. THE REAL SUBSTANCE OF OUR ACTION TODAY IS TO AGREE ON A VISION FOR OUR FUTURE, AND TO AGREE ON THE NEXT STEPS THAT WE WILL TAKE TO REALIZE THIS.

I BELIEVE THAT IT IS IMPORTANT THAT WE MOVE FORWARD WITH THE STRATEGIC FRAMEWORK ELEMENT AND ACTION PLAN TODAY, SO THAT WE MAY BEGIN IMMEDIATELY WITH THE REAL WORK AHEAD OF US, AND THAT NEEDS TO BE UNDERSCORED: ADDRESSING THE SPECIFIC POLICIES OF THE GENERAL PLAN ELEMENTS, PREPARING A FINANCING STRATEGY, AND COMPLETING THE DETAILED FACILITIES AND LAND USE ANALYSIS CALLED FOR IN THE 10/17/02 MEMO FROM THE MAYOR, COUNCIL MEMBER PETERS AND MYSELF.

THEREFORE, I MOVE THAT THE COUNCIL APPROVE THE FOLLOWING:

1 CERTIFY THE STRATEGIC FRAMEWORK FINAL EIR AND ADOPT THE FINDINGS, STATEMENT OF OVERRIDING CONSIDERATIONS AND MITIGATION AND MONITORING REPORT PROGRAM, INCLUDING NEW LANGUAGE IN THE CONCLUSIONS WHICH ATTACHMENT MAKES (IN ATTACHMENT 8) CLEAR THAT THE EIR DOES NOT PRECLUDE FURTHER ANALYSIS WITH FUTURE COMMUNITY PLAN AMENDMENTS, AND DEFINES HOW FURTHER ANALYSIS IS ASSURED.

IT IS THE INTENDED PURPOSE OF AN EIR TO INFORM GOVERNMENTAL DECISION-MAKERS AND THE PUBLIC ABOUT POTENTIAL ENVIRONMENTAL EFFECTS OF A PROJECT; TO IDENTIFY WAYS TO REDUCE ADVERSE IMPACTS; TO OFFER ALTERNATIVES TO THE PROJECT; AND TO DISCLOSE TO THE PUBLIC WHY A PROJECT WAS APPROVED. I BELIEVE THAT THE EIR SUCCEEDS IN DOING SO FOR THE PROPOSED CITY OF VILLAGES STRATEGY, AND I AGREE WITH THE CHAIR OF THE PLANNING COMMISSION, WILLIAM ANDERSON, IN HIS LETTER OF 10/14/2002:

“...MANY OF THE IMPACTS IDENTIFIED ARE ATTRIBUTABLE TO GROWTH, NOT THE CITY OF VILLAGES PER SE, AND WOULD OCCUR WHETHER OR NOT THE CITY OF VILLAGES IS APPROVED, PERHAPS WITH WORSE REGIONAL ENVIRONMENTAL CONSEQUENCES. THE CITY OF VILLAGES IS THE BEST ENVIRONMENTAL ALTERNATIVE FOR ADDRESSING THESE POTENTIAL IMPACTS.”

2 ADOPT THE JUNE 2002 STRATEGIC FRAMEWORK ELEMENT, INCLUDING CONTENTS OF THE ERRATA SHEETS DATED AUGUST 30, 2002 (FROM THE PLANNING COMMISSION MEETING OF 8/15/2002) AND OCTOBER 21, 2002 (RESPONSE FROM PLANNING DEPARTMENT TO PUBLIC COMMENT

AND 10/17/2002 MEMO FROM THE MAYOR, MR. PETERS AND MYSELF); THIS WOULD EFFECTIVELY DELETE ANY REFERENCES TO GROWTH ABOVE AND BEYOND OUR CURRENT COMMUNITY PLAN CAPACITIES.

3 **ADOPT THE JUNE 2002 ACTION PLAN**, INCLUDING CONTENTS OF THE ERRATA SHEETS DATED AUGUST 30, 2002 (FROM THE PLANNING COMMISSION MEETING OF 8/15/2002) AND OCTOBER 21, 2002 (RESPONSE FROM PLANNING DEPARTMENT STAFF TO PUBLIC COMMENT AND 10/17/2002 MEMO FROM THE MAYOR AND COUNCILMEMBERS ATKINS AND PETERS); THIS WOULD EFFECTIVELY DELETE THE “2020 HOUSING GOALS BY COMMUNITY PLAN AREA” AND REFERENCES TO THE APPLICATION OF THE “TRANSIT ORIENTED DESIGN GUIDELINES” ANYWHERE THAT THEY ARE NOT CURRENTLY APPLICABLE.

FURTHER I WOULD **ADD THE FOLLOWING** UNDER “GOAL #3: PROVIDE PUBLIC FACILITIES AND SERVICES”, ITEM 3.G, #2: “**ANALYZE DEVELOPMENT PROPOSALS WITH REGARDS TO THE ADEQUACY OF SEWER, WATER, STORM DRAIN, FIRE, POLICE, SCHOOLS, LIBRARIES, PARKS AND OPEN SPACE.**” AS REQUESTED BY COUNCILMEMBER PETERS, ADD TRANSPORTATION TO THIS LIST.

I WOULD **DELETE THE REFERENCES** TO PARKING AND PARKING REDUCTIONS IN SECTION 9.C# 6, ITEMS A), B) AND C) AND SUBSTITUTE THE FOLLOWING: “**CONSIDER PUBLIC AND PRIVATE PARKING FACILITIES AS PART OF THE COMMUNITY INFRASTRUCTURE NECESSARY TO PARKING FACILITIES AS PART OF THE COMMUNITY INFRASTRUCTURE NECESSARY TO SUPPORT INCREASED DENSITIES WITH THE MOST EFFICIENT USE OF LAND. IN ADDITION, AS REQUESTED BY COUNCIL MEMBER PETERS, DO AN ANALYSIS OF ON SITE AND OFF SITE PARKING REQUIREMENTS IN AREAS ADJACENT TO TRANSIENT SERVICES.**”

IN TAKING ACTION TODAY, THE COUNCIL MUST EMPHASIZE THE LINKAGE BETWEEN NEW GROWTH ALLOWED UNDER EXISTING COMMUNITY PLANS AND ADEQUATE FACILITIES TO SUPPORT THESE DENSITIES. FOR THIS REASON I WOULD FURTHER MOVE THAT THE FOLLOWING **ACTION PLAN ELEMENTS UNDER GOAL #3 BE PRIORITIZED** FOR IMMEDIATE ACTION:

- A. BEGIN THE PROCESS OF DEVELOPING COMMUNITY FACILITIES ELEMENTS AS PART OF EVERY COMMUNITY PLAN. THE UPDATE OF COMMUNITY PLANS TO INCORPORATE A FACILITIES ELEMENT AND THRESHOLDS (BELOW) SHOULD BE PRIORITIZED BY EXISTING FACILITIES DEFICIENCIES;
- B. ESTABLISH FACILITIES PHASING THRESHOLDS - TYING NEW RESIDENTIAL PERMITS TO KEY CAPITAL FACILITIES - AS EACH COMMUNITY PLAN IS UPDATED;
- C. LINK THE FINANCING AND PHASING PLANS TO THE CITY'S CAPITAL IMPROVEMENT PROGRAM;
- D. DEVELOP A PARK MASTER PLAN THAT INCLUDES A NEEDS ASSESSMENT AND IMPLEMENTATION STRATEGIES TO MEET URBAN PARK NEEDS AND ADDRESS INEQUITABLE ACCESS TO RECREATION RESOURCES.

4) ESTABLISH THE PILOT VILLAGE PROGRAM

5) ADOPT THE FINDINGS OF THE STRATEGIC FRAMEWORK FINANCE SUB-COMMITTEE AS A FOUNDATION FOR A PUBLIC FACILITIES AND INFRASTRUCTURE FINANCING STRATEGY.

WITH THE AMENDMENTS ABOVE, OUR CITY OF VILLAGES STRATEGY IS NOT FOCUSED ON ACCOMMODATING MORE GROWTH THAT WE HAD PREVIOUSLY ANTICIPATED IN OUR COMMUNITY PLANS. INSTEAD, WE CAN FOCUS ON HOW TO SHIFT THE 108,000 PLANNED UNITS INTO A SMARTER PATTERN, AND MOST IMPORTANT TO MY COMMUNITIES, BEGIN TO FIGURE OUT HOW WE WILL MAKE UP THE ENORMOUS DEFERRED INVESTMENT IN OUR OLDER URBAN NEIGHBORHOODS.

ACCEPT COUNCIL MEMBER WEAR'S RECOMMENDATIONS AS FOLLOWS:

- 1. ADD TO ACTION PLAN 6D, PAGE 27, TO DISTRIBUTION OF HOUSING: "DEVELOP POLICIES THROUGH THE HOUSING ELEMENT UPDATE THAT PROMOTE UNIVERSAL DESIGN AND VISIBILITY."

2. ADD TO ACTION PLAN 5A, UNDER 2D, MOBILITY: TAKE A STRONG LEADERSHIP ROLE TO SECURE INCREASED FUNDING FOR TRANSIT OPERATION AND CAPITAL IMPROVEMENTS (FUNDING MEASURES COULD INCLUDE AN EXTENSION OF TRANSNET).

ACCEPT COUNCIL MEMBER PETERS' RECOMMENDATIONS TO RESTORE THE LANGUAGE THAT WAS TO BE TAKEN OUT, PERTAINING TO SECTION 9.A TRANSIT-ORIENTED DEVELOPMENT DESIGN GUIDELINES, CHANGING IT TO READ:

ENCOURAGE APPLICATION OF ELEMENTS OF THE TRANSIT ORIENTED DEVELOPMENT (TOD) DESIGN GUIDELINES IN CENTERS AND CORRIDORS IDENTIFIED ON THE STRATEGIC FRAMEWORK ELEMENT CITY OF VILLAGES MAP WHERE DISCRETIONARY REVIEW IS REQUIRED, UNTIL COMMUNITY PLAN AMENDMENTS AND REZONINGS, AS NEEDED, ARE PREPARED FOR EACH SITE. THE TOD GUIDELINES WILL NOT SUPERCEDE COMMUNITY PLAN DENSITY OR LAND USE RECOMMENDATIONS.

LEAD DEPARTMENTS: PLANNING/DEVELOPMENT SERVICES STAFF
FUNDING: YES.

Second by Wear. Passed by the following vote: Peters-yea, Wear-yea, Atkins-yea, Stevens-nay, Maienschein-nay, Frye-nay, Madaffer-yea, Inzunza-yea, Mayor Murphy-yea.

NON-DOCKET ITEMS:

NONE.

ADJOURNMENT:

The meeting was adjourned by Mayor Murphy at 5:51 p.m.

FILE LOCATION: MINUTES

COUNCIL ACTION: (Tape location: H360).