

DATE ISSUED: April 7, 2004

REPORT NO. 04-072

ATTENTION: Honorable Mayor and City Council
Docket of April 12, 2004

SUBJECT: Regional Public Safety Training Institute (PSTI) Emergency Vehicle
Operations Course Consultant Agreement

SUMMARY

Issues:

1. Should the City Council authorize combining CIP 36-066.0 (Police Department: Regional Emergency Vehicle Operations Course) into CIP 36-064.0 (Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute) to consolidate all PSTI-related projects into one CIP and facilitate the tracking process?
2. Should the City authorize the Auditor and Comptroller to reduce the current encumbrance in CIP 36-064.0 for Rick Engineering from \$480,000 to \$410,000 to accurately reflect the final contract cost of previously approved projects and allocate the difference of \$70,000 to offset the cost of an agreement for consulting services with Fuscoe Engineering?
3. Should the City authorize the City Manager to accept \$8,333 from the County of San Diego and \$8,333 from the San Diego Community College District for the purposes of funding a consultant agreement with Fuscoe Engineering, to be deposited into Fund 63022, Private and Other Contributions-CIP, in accordance with the Joint Powers Authority agreement between the three agencies?
4. Should the City authorize the Auditor and Comptroller to appropriate \$16,666 into CIP 36-064.0 (Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute) from fund 63022?
5. Should the City authorize the appropriation of \$4,167 from the Police Department's operating budget and the appropriation of \$4,167 from the Fire-Rescue Department's operating budget into CIP 36-064.0 (Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute), fund 63022, Contributions from the 100 fund?

6. Should the City authorize the expenditure of \$95,000 from CIP 36-064.0 (Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute), fund 630221, Contributions from the General Fund, and Fund 63022, Private and Other Contributions- CIP, for the purpose of executing a consulting agreement with Fuscoe Engineering for environmental and land use planning for an emergency vehicle operations course on USMCAS Miramar property, contingent upon the receipt of funds from San Diego County and the San Diego Community College District..
7. Should the City authorize the \$25,000 increase to the FY04 CIP budget in CIP 36-064.0, Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute, fund 63022, Private and Other Contributions-CIP, and 630221, Contributions from the General Fund.

Manager's Recommendations:

1. Authorize combining CIP 36-066.0 (Police Department: Regional Emergency Vehicle Operations Course) into CIP 36-064.0 (Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute) to consolidate all PSTI-related projects into one CIP and facilitate the tracking process.
2. Authorize the Auditor and Comptroller to reduce the current encumbrance in CIP 36-064.0 for Rick Engineering from \$480,000 to \$410,000 to accurately reflect the final contract cost of previously approved projects and allocate the difference of \$70,000 to offset the cost of an agreement for consulting services with Fuscoe Engineering.
3. Authorize the City Manager to accept \$8,333 from the County of San Diego and \$8,333 from the San Diego Community College District for the purposes of funding a consultant agreement with Fuscoe Engineering, to be deposited into Fund 63022, Private and Other Contributions-CIP, in accordance with the Joint Powers Authority agreement between the three agencies.
4. Authorize the Auditor and Comptroller to appropriate \$16,666 into CIP 36-064.0 (Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute) from fund 63022.
5. Authorize the appropriation of \$4,167 from the Police Department's operating budget and the appropriation of \$4,167 from the Fire-Rescue Department's operating budget into CIP 36-064.0 (Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute), fund 63022, Contributions from the 100 fund.
6. Authorize the expenditure of \$95,000 from CIP 36-064.0 (Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute), fund 630221, Contributions from the General Fund, and Fund 63022, Private and Other Contributions-CIP, for the purpose of executing a consulting agreement with Fuscoe Engineering for environmental and land use planning for an emergency vehicle operations course on USMCAS Miramar property, contingent upon the receipt of funds from San Diego County and the San Diego Community College District..

7. Authorize the \$25,000 increase to the FY04 CIP budget in CIP 36-064.0, Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute, fund 63022, Private and Other Contributions-CIP, and 630221, Contributions from the General Fund.

Fiscal Impact:

The total contract amount for Fuscoe Engineering is \$95,000. The City, County, and San Diego Community College District have each agreed to equally share the cost of the contract. CIP 36-064.0 (Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute) contains \$70,000 more than is required for current approved contracts. All funds contained in CIP 36-064.0 (Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute) were contributed by the City, San Diego Community College District, and County of San Diego in equal proportions. In order to fully fund the contract with Fuscoe Engineering, an additional \$25,000 in funding is required. To offset this difference, The County and Community College District have agreed to contribute \$8,333 each and the Police and Fire-Rescue Departments will equally fund the remaining \$8,334.

BACKGROUND

Since the 1960's the City of San Diego and the Community College District have worked cooperatively to provide training for law enforcement, fire, lifeguard, emergency medical, and other emergency response personnel, for both public agencies and the private sector. Training has been provided on a regional basis to personnel from every public safety agency in San Diego County as well as a number of agencies from Imperial, Los Angeles, and Orange Counties, the State and Federal governments, and Mexico. What is now Miramar College was originally created in 1969 as a law enforcement and fire training facility. The College was constructed on what was a World War II military airfield.

From the inception, the College District has provided, in addition to classroom and administrative office areas, space to conduct emergency vehicle operations and tactical training. This training is a critical and required phase of law enforcement, fire, lifeguard, and emergency medical services training. Required training is outlined in mandates from the California Peace Officers Standards and Training, and State Fire Marshall's Office.

The Miramar College program came to be known as the Public Safety Training Center. An informal director's position rotates between the Police and Sheriff's Department. An advisory group, comprised of Chiefs or training managers from all agencies County-wide was formed and meets quarterly to discuss training needs. A formal organization soon followed.

When Miramar College was created, population densities and demographics were vastly different than today. Only parts of Mira Mesa and Rancho Penasquitos were built out. In the past fifteen years, an explosion of growth has occurred in the North City area, including Carmel Valley, Mira Mesa, Tierrasanta, Scripps Ranch, Sabre Springs, and Poway. This growth has had a dramatic effect on Miramar College and their student population. The student population of Miramar College is now over 15,000 and has grown by more than 25% in the past three years. Additional rapid growth is expected in the next five years. This growth in population has forced the District to construct a number of new facilities with others in the planning stages. Each new facility has reduced the area available for outside and vehicle operations training. Within the

next five years, there will be no space remaining for these functions. Since the inception of the program, the encroachment of other programs at the facility has forced the closure of an on-site firing range as well as forcing Fire-Rescue training to relocate due to a lack of available training space. Based on demographic studies and projections, the Police Department, Fire-Rescue Department, Sheriff's Department, and College District began looking for an alternate site.

After the 1993 closure of the Naval Training Center, a proposal was submitted to utilize a 102-acre parcel of Camp Nimitz for the Public Safety Training Center, described as having a centralized, inter-disciplinary, regional focus which proactively addressed San Diego's current and future public safety training needs, with resources and expansion capability to grow with the community. The proposal was supported by every law enforcement and fire agency in the County. One aspect of the reconveyance process gave preferential status to the Port District for airport expansion, as well as other Federal agencies. The proposal had the complete support of the City Council, however because of the reconveyance rules and procedures, the proposal for 102 acres was reduced to 24.7 acres, with the Port and United States Border Patrol assuming much of the available property. In May, 2000, the area planned for the future public safety training site was designated in the Economic Development Conveyance from the United States Navy to the City of San Diego. This planned use was included as a part of the NTC Reuse Plan subsequently approved by City Council.

In 2001, the City Council, County Board of Supervisors, and Community College Board of Trustees approved entering into a Joint Powers Authority (JPA). The JPA formally created the San Diego Regional Public Safety Training Institute (PSTI), with a Board of Directors comprised of the City Manager, County Chief Administrative Officer, and Community College District Chancellor. A seven-member Executive Board, for establishing and approving training policies and curriculum, is comprised of the Assistant Chancellor, Miramar College President, Sheriff, Police Chief, Fire-Rescue Chief, and the Presidents of the Police Chiefs and Sheriff and County Fire Chiefs' Associations. The City of San Diego was selected to act as the treasurer of the JPA.

The FY 2003 CIP budget included \$80,000 in CIP 33-112.0 [Fire-Rescue: Regional Public Safety Training Institute- Police and Fire Training Facility], \$80,000 in CIP 36-064.0 [Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute], and no funding for CIP 36-066.0 [Regional Emergency Vehicle Operations Course].

On July 28, 2003, the Council approved combining CIP 33-112.0 [Fire-Rescue: Regional Public Safety Training Institute- Police and Fire Training Facility] into CIP 36-064.0 [Police Department: Police and Fire Training Facility- Regional Public Safety Training Institute]. Additional Council actions authorized the acceptance \$160,000 from the San Diego Community College District and \$160,000 from the County of San Diego and depositing these funds into in CIP 36-064.0. A consulting contract for \$480,000 with Rick Engineering for land use and permitting of the Camp Nimitz property was previously authorized by Council.

Final planning and permitting is underway for the Camp Nimitz facility at this time. The 24.7 acre site will serve the administrative, classroom, and much of the hands-on public safety training needs of the region; however the size disallows it's use for an emergency vehicle driver training program. A search for an additional site for vehicle operations has been underway for the past four years.

DISCUSSION

Earlier this year, representatives from the United States Marine Corps contacted PSTI staff to explore the construction of an emergency vehicle operations course on federal property at Miramar. Such a project entails a lengthy application process consisting of several tiers. A presentation was made in February 2003 by PSTI staff to the Marine Corps' Committee on Land and Air Management Practices for USMCAS Miramar. This "Tier One" application was accepted and approved by Marine Corps officials. The second step, or "Tier Two" application, requires the services of a licensed civil engineering and environmental consulting company.

The PSTI JPA Board of Directors approved moving forward and selecting a consultant. Five consultants were interviewed from the City and County joint consultant list, maintained by the City's Consultant Services Office. After interviews and a review of each company, Fuscoe Engineering was selected as best meeting the needs of the PSTI JPA.

The total cost of the consultant contract with Fuscoe Engineering is \$95,000. As a result of amendments to the scope of the contract with Rick Engineering for development planning and permitting at Camp Nimitz, the cost for this contract has been reduced from \$480,000 to \$410,000. In addition to the \$70,000 in funds currently available in CIP 36.064.0 for this purpose, the County of San Diego and San Diego Community College District are prepared to submit \$8,333 each for their respective shares of the additional required funding. The Police and Fire-Rescue Departments will equally fund the remaining \$8,334.

Additional funding for infrastructure improvements and construction of a PSTI emergency vehicle operations training area has not been identified. As outlined in the PSTI JPA agreement, the County and Community College District will each fund one-third of the total cost of the project with the City funding the other third.

CONCLUSION

Space at Miramar College is rapidly decreasing and will no longer meet our required training needs in the near future. This contract will definitively respond to the issues raised by a "Tier Two" environmental use application and determine the suitability of the site and allow for negotiations with federal officials over the proposed land use. The PSTI JPA Board of Directors has authorized PSTI staff to move forward with this project. County and Community College Staff assisted with the consultant selection, scope of work, and contract documents and are prepared to submit funding for their respective shares of the contract.

Failure to locate and secure an adequate emergency vehicle training facility prior to the loss of the Miramar College facility may result in de-certification of the Police Academy or force this aspect of training to relocate to other appropriate facilities in Riverside County, substantially increasing training costs.

Respectfully submitted,

William M. Lansdowne
Chief of Police
Police Department

Approved: P. Lamont Ewell
Assistant City Manager