



THE CITY OF SAN DIEGO
REPORT TO THE CITY COUNCIL

DATE ISSUED: May 9, 2007

REPORT NO: RA-07-14
RTC-07-075

ATTENTION: Honorable Chair and Members of the Redevelopment Agency,
Council President and City Council
Docket of May 15, 2007

SUBJECT: Redevelopment Agency Fiscal Year 2008 Budget

REFERENCE:

REQUESTED ACTION:

Should the Redevelopment Agency:

1. Approve the Fiscal Year 2008 Redevelopment Agency budget for:
 - a) projects administered by the Centre City Development Corporation;
 - b) projects administered by the Southeastern Economic Development Corporation;
 - c) projects administered by the City's Redevelopment Division;
 - d) the administration of Centre City Development Corporation; and
 - e) the administration of Southeastern Economic Development Corporation?
2. Authorize a CDBG loan repayment to the City of San Diego in the amount of \$800,000 from the Southcrest Redevelopment Project Area?
3. Authorize a CDBG loan repayment to the City of San Diego in the amount of \$400,000 from the Central Imperial Redevelopment Project Area?
4. Accept the transfer of \$600,000 from the City of San Diego as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Gateway Center West Redevelopment Project Area?
5. Accept the transfer of \$200,000 from the City of San Diego as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Dells Imperial Study Area?
6. Accept the transfer of \$400,000 from the City of San Diego as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Southcrest Redevelopment Project Area?

7. Determine that the planning and administration expenses included in the Low- and Moderate-Income Housing Funds in the Fiscal Year 2008 Redevelopment Agency Budget are necessary and in proportion to the funding for the production, improvement, and/or preservation of affordable housing for low- and moderate-income households?

Should the City Council:

1. Accept a CDBG loan repayment from the Southcrest Redevelopment Project Area to the City of San Diego in the amount of \$800,000?
2. Accept a CDBG loan repayment from the Central Imperial Redevelopment Project Area to the City of San Diego in the amount of \$400,000?
3. Authorize the transfer of \$600,000 as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Gateway Center West Redevelopment Project Area?
4. Authorize the transfer of \$200,000 as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Dells Imperial Study Area?
5. Authorize the transfer of \$400,000 as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Southcrest Redevelopment Project Area?

STAFF RECOMMENDATION:

It is recommended that the Redevelopment Agency adopt resolutions to:

1. Approve the Fiscal Year 2008 Redevelopment Agency budget for:
 - a) projects administered by the Centre City Development Corporation;
 - b) projects administered by the Southeastern Economic Development Corporation;
 - c) projects administered by the City's Redevelopment Division;
 - d) the administration of Centre City Development Corporation; and
 - e) the administration of Southeastern Economic Development Corporation.
2. Authorize a CDBG loan repayment to the City of San Diego in the amount of \$800,000 from the Southcrest Redevelopment Project Area.
3. Authorize a CDBG loan repayment to the City of San Diego in the amount of \$400,000 from the Central Imperial Redevelopment Project Area.
4. Accept the transfer of \$600,000 from the City of San Diego as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Gateway Center West Redevelopment Project Area.
5. Accept the transfer of \$200,000 from the City of San Diego as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Dells Imperial Study Area.

6. Accept the transfer of \$400,000 from the City of San Diego as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Southcrest Redevelopment Project Area.
7. Determine that the planning and administration expenses included in the Low- and Moderate-Income Housing Funds in the Fiscal Year 2008 Redevelopment Agency Budget are necessary and in proportion to the funding for the production, improvement, and/or preservation of affordable housing for low- and moderate-income households.

It is recommended that the City Council adopt resolutions to:

1. Accept a CDBG loan repayment from the Southcrest Redevelopment Project Area to the City of San Diego in the amount of \$800,000.
2. Accept a CDBG loan repayment from the Central Imperial Redevelopment Project Area to the City of San Diego in the amount of \$400,000.
3. Authorize the transfer of \$600,000 as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Gateway Center West Redevelopment Project Area.
4. Authorize the transfer of \$200,000 as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Dells Imperial Study Area.
5. Authorize the transfer of \$400,000 as an interest bearing CDBG loan to be used in the Fiscal Year 2008 project budget for the Southcrest Redevelopment Project Area.

SUMMARY:

Agency Organization

The Redevelopment Agency of the City of San Diego was created by the City Council in 1958 to alleviate conditions of blight in older, urban areas. The Redevelopment Agency is able to use special legal and financial mechanisms to eliminate blight and improve economic and physical conditions in designated areas of the City. This authority is conferred on the Agency through the state of California's Health and Safety Code (Section 33000-et.seq.), also known as the California Community Redevelopment Law.

The City Council serves as the Board of Directors of the Redevelopment Agency; the Mayor serves as the Executive Director. Project implementation for the Agency is provided by three organizations:

- City's Redevelopment Division
- Centre City Development Corporation (CCDC)
- Southeastern Economic Development Corporation (SEDC)

Centre City Development Corporation

In 1975 the City Council established the Centre City Development Corporation (CCDC) as a non profit public corporation to manage redevelopment projects and activities in the downtown area. CCDC makes recommendations and reports to the Agency and Council on such matters. The Corporation is governed by a seven member Board of Directors appointed by the City Council.

CCDC administers two adopted project areas:

- Centre City
- Horton Plaza

Southeastern Economic Development Corporation

In 1982 the City Council established the Southeastern Economic Development Corporation (SEDC) as a non profit public corporation to manage redevelopment and economic development projects and activities in the southeastern areas of San Diego. SEDC makes recommendations and reports to the Agency and Council on such matters. The Corporation is governed by a nine member Board of Directors appointed by the City Council.

SEDC administers four adopted project areas, and one study area:

- Gateway Center West
- Central Imperial
- Mount Hope
- Southcrest
- Dells Imperial Study Area

City Redevelopment

The Redevelopment Division manages redevelopment activities within redevelopment project areas throughout the City. The division also performs general Redevelopment Agency administration including City and corporation activities. The City Redevelopment Division coordinates budget and State reporting requirements and maintaining the Agency's meeting docket, official records and website.

The City Redevelopment Division administers eleven adopted project areas and one study area:

- | | |
|---------------------|-------------------------------------|
| • Barrio Logan | • Linda Vista |
| • City Heights | • Naval Training Center |
| • College Community | • North Bay |
| • College Grove | • North Park |
| • Crossroads | • San Ysidro |
| • Grantville | • Barrio Logan Expansion Study Area |

The budgets for each of the three entities are attached to this report. The following information summarizes the three budgets to reflect the combined Redevelopment Agency Budget for Fiscal Year 2008.

The Redevelopment Agency's Fiscal Year 2008 combined budget is \$336.9 million. In addition, an estimated \$285.9 million in revenue is anticipated to be carried over from the prior year for multi-year projects, resulting in a total of \$622.9 million available to the Agency in Fiscal Year

2008. Due to the size and scope of many redevelopment projects, revenues are received in one year and expended over the course of two to three (or more) years. Sources of revenues include tax increment, interest and rents, bond proceeds, developer proceeds, and loans and grants to the Agency from the City and other agencies.

The Agency's major source of revenue is tax increment, which is generated from the growth in the assessed value of properties within each project area. The Fiscal Year 2008 budget includes \$149.4 million in tax increment revenue. The Agency has statutory and contractual obligations that dictate the use of portions of the tax increment revenue it receives:

- California redevelopment law requires the Agency to set-aside 20% of the tax increment revenue that it receives from each project area for low and moderate income housing projects;
- Some project areas that were adopted prior to 1994 are subject to tax-sharing agreements with the school districts, the County, and other impacted taxing entities within the project area; and
- Project areas adopted since January 1, 1994 are subject to a statutory, three-tiered tax-sharing formula, which for the first ten years results in 20% of tax increment to be allocated to the taxing agencies in those project areas.

Gross tax increment to be generated in Fiscal Year 2008 is estimated to reach \$149.4 million. A significant amount of this revenue is committed to low and moderate income housing set-asides, tax-sharing agreements/requirements, and debt service and loan repayments. After these obligations are met, net tax increment available to the Agency for public and private development in Fiscal Year 2008 will be \$43.2 million.

In addition to tax increment, the Agency expects to receive approximately \$60 million from the proceeds of the proposed sale of tax allocation bonds for the Centre City project area and approximately \$42 million from a line of credit to be applied to projects in the City Heights, Naval Training Center, North Bay, and North Park project areas.

Fiscal Year 2008 expenditures are budgeted at \$336.9 million, with an additional \$285.9 million in expenditures utilizing carryover revenue for a total expenditure plan of \$622.9 million. Within the FY 2008 Budget of 336.9 million, \$124.3 million is allocated to capital projects, \$112.4 million is allocated to low and moderate income housing projects, \$19.6 million to administration (which for City Redevelopment includes legal and planning efforts, and support from several City departments), with \$24.0 million allocated to tax-sharing agreements/requirements, and \$56.7 million to be appropriated for debt service and loan repayments, and reserve requirements.

Affordable Housing

Redevelopment Law requires the Agency to set-aside 20% of the tax increment revenue from each project area into a separate fund for low and moderate income housing. The Agency is also required to ensure that at least 15% of all new housing built within a redevelopment project area be restricted to low and moderate income households. In addition, replacement units must be developed, on a one to one basis, in the event any low and moderate income housing units are demolished as part of a redevelopment project activity. The Agency and its corporations work

diligently to leverages the 20% set-aside funds with other affordable housing programs and funds.

The Redevelopment Agency released the Notice of Funding Availability (NOFA) in February 2003 to seek proposals from qualified developers and development teams to construct new affordable housing units in the City of San Diego. This program seeks proposals for residential or mixed-use developments; housing that is all low-income or mixed-income; multi- and/or single-family dwelling units; as well as rental and/or for-sale units. The program is a collaborative effort implemented by City Redevelopment, CCDC, SEDC and the San Diego Housing Commission.

Pursuant to Section 33334.3 (d) of the California Community Redevelopment Law (Health and Safety Code Section 33000 et seq.) it is the intent of the California State Legislature that the amount of money spent for planning and general administration from the Low and Moderate Income Housing Fund not be disproportionate to the amount actually spent for the cost of production. Because of this, it is necessary that the Redevelopment Agency take specific action indicating that it has determined that amounts budgeted for administrative and planning activities within the Agency's Low and Moderate Income Housing Funds are necessary for its plans and are in proportion to the funding to be provided for the production, improvement, and/or preservation of low-and moderate-income housing during Fiscal Year 2008.

City Loan Repayments/Re loans

Other funding sources for the Agency include loans from the City. The Fiscal Year 2008 budget proposes the repayment of a CDBG loan in the amount of \$800,000 from the Southcrest Redevelopment Project Area and the repayment of a CDBG loan in the amount of \$400,000 from the Central Imperial Redevelopment Project Area. It is recommended and the proposed budget reflects that these funds be reloaned to the Gateway Center West Project Area, the Dells Imperial Study Area, and the Southcrest Redevelopment Project Area to fund project implementation activities.

Administration

Administration expenses include staff and non-personnel expenses. For City Redevelopment project areas, administration also includes fees for consultant services, payments to the City for General Government Services, City Attorney and Auditor Services, as well as City staff charges related to the Planning and Development Services for their work related to Redevelopment Agency projects. The Agency funds reimburse the City for Redevelopment staff services, and SEDC and CCDC cover a portion of the administration expenses incurred by City Redevelopment for coordinating Agency-wide activities, and also pay their respective portions for work done on their behalf by other City departments.

The administration budgets of each of the corporations are included with their memoranda to the Agency in the materials attached to this report. Also attached are project budget details, including objectives and accomplishments for each respective entity.

FISCAL CONSIDERATIONS:

The Fiscal Year 2008 budget is \$336.9 million. The Agency anticipates \$285.9 million in carryover funds, for a total expenditure plan of \$622.9 million. Within the FY 2008 budget, \$124.3 million is allocated to capital projects, \$112.4 million is allocated to low and moderate income housing projects, \$19.6 million to administration, \$24.0 million allocated to tax-sharing agreements/requirements, and \$56.7 million is to be appropriated for debt service and loan repayments, and reserve requirements.

AGENCY CORPORATION ACTIONS:

On March 28, 2007, the CCDC Board unanimously approved the CCDC Fiscal Year Budget. On April 25, 2007 the SEDC Board unanimously approved the SEDC Fiscal Year 2008 Budget.

COMMUNITY PARTICIPATION AND PUBLIC OUTREACH EFFORTS:

On March 21, 2007 the Centre City Advisory Committee (“CCAC”) unanimously recommended approval of the CCDC Fiscal Year 2008. The City Redevelopment project area committees are provided budget updates and information at their regularly scheduled meeting.

KEY STAKEHOLDERS AND PROJECTED IMPACTS: Residents and businesses within and near the project areas of the Redevelopment Agency will benefit from the enhanced quality of life resulting from the investment of resources in projects, including public improvements, planned for implementation with the resources contained in the proposed budget.

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ATTACHMENTS

1. [Redevelopment Agency Fiscal Year 2008 Budget Summary](#)
2. [CCDC Fiscal Year 2008 Project and Administrative Budget](#)
3. [SEDC Fiscal Year 2008 Project and Administrative Budget](#)
4. [City Redevelopment Fiscal Year 2008 Budget](#)