



THE CITY OF SAN DIEGO  
**REPORT TO THE CITY COUNCIL**

DATE ISSUED: September 29, 2009 REPORT NO: 09-135

ATTENTION: Council President & City Council,

SUBJECT: FIRE & LIFEGUARD PROGRAM FUNDING REALLOCATION

REFERENCE: Manager's Report No. 05-025, dated January 26, 2005  
Manager's Report No. 04-063, dated March 24, 2004  
Manager's Report No. 04-033, dated February 5, 2004  
Manager's Report No. 03-101, dated June 18, 2003  
Manager's Report No. 02-063, dated March 27, 2002  
Manager's Report No. 01-171, dated July 27, 2001 (Lifeguard only)  
Manager's Report No. 01-088, dated May 10, 2001 (Lifeguard only)  
Manager's Report No. 01-031, dated February 21, 2001  
Manager's Report No. 00-166, dated August 7, 2000 (Fire only)  
Manager's Report No. 00-122, dated June 1, 2000 (Fire only)  
Manager's Report No. 00-20, dated January 28, 2000 (Fire only)

REQUESTED ACTION:

1. Authorize a \$687,851.30 increase in the Fiscal Year 2010 Capital Improvements Budget, in CIP No. 33-503.0/S-00790, La Jolla Shores Lifeguard Station, Fund 92110/400157, PFFA-FLSF 2002B Construction, from uncommitted Fire and Lifeguard Bond Proceeds; and
2. Authorize a transfer of \$623,000 within Fund 92950/4006240 Deferred Maintenance Revenue from CIP No. 33-503.0/S-00790, La Jolla Shores Lifeguard Station, \$95,000 in CIP No. 33-089.0/S-00687, Skyline Fire Station 32, \$160,000 in CIP No. 33-090.0/S-00688, E. Mission Valley Fire Station 45, \$150,000 in CIP No. 33-102.0/S-00787, Point Loma Fire Station 22, \$150,000 in CIP 33-504.0/S-00791, South Mission Beach Lifeguard Station, \$68,000 in CIP No. 33-507.0/S-00793, Mission Beach Lifeguard Station; and
3. Authorize the Chief Financial Officer as delegated to Financial Management to appropriate and the City Comptroller to expend \$95,000 from CIP No. 33-089.0/S-00687, Skyline Fire Station 32, Fund 92950/400624, Deferred Maintenance Revenue, to complete an underground storage tank contamination assessment project and related costs, contingent upon City Comptroller first certifying fund availability; and

4. Authorize the Chief Financial Officer as delegated to Financial Management to appropriate and the City Comptroller to expend \$160,000 from CIP No. 33-090.0/S-00688, E. Mission Valley Fire Station 45, \$150,000 from CIP No. 33-102.0/S-00787, Point Loma Fire Station 22, \$150,000 from CIP 33-504.0/S-00791, South Mission Beach Lifeguard Station, and \$68,000 from CIP No. 33-507.0/S-00793, Mission Beach Lifeguard Station, Fund 92950/400624, Deferred Maintenance Revenue, to complete plans for these projects, contingent upon City Comptroller first certifying fund availability; and
5. Authorizing the transfer of \$75,290.01 from CIP No. 29-473.0 /S-00641 Pacific Beach Lifeguard Tower and Grand Ave. Restroom, to CIP No. 33-503.0/S-00790, La Jolla Shores Lifeguard Station within Fund 92110/400157, PFFA-FLSF 2002B; and
6. Authorizing the transfer of \$100,000 from CIP No. 37-064.0/A-BE.00001, Americans With Disabilities Act (ADA) Improvements Annual Allocation, Fund No. 302453/400002, Capital Outlay - Misc. Revenue, to CIP No. 29-494.0/S-00644, Children's Pool Lifeguard Tower, for the purpose of design and construction of accessibility improvements to this project; and
7. Authorize the Chief Financial Officer as delegated to Financial Management to appropriate and the City Comptroller to expend any additional Fire and Lifeguard Bond Proceeds within Fund 92110/400157, PFFA-FLSF 2002B Construction, for the purpose for which the fund was created; and
8. Authorize the City Comptroller, upon advice from the administering department, to transfer excess budgeted funds, if any, to the appropriate reserves.

STAFF RECOMMENDATION: Staff recommends approval of the resolutions.

SUMMARY:

In 2001, San Diego City Council (Council) approved an overall Fire and Lifeguard Facilities Improvements Project (Project), which included Kearny Villa Repair Facility improvements, a Major Components Project, ten (10) fire stations, and ten (10) lifeguard facilities, along with a corresponding financing plan. The originally approved total Project budget was \$45.2 million. Of this total, \$34.3 million was to fund the fire facilities and the remaining \$10.9 million was allocated to lifeguard facilities.

Subsequent to the actions described above, issues arose which resulted in increased Project costs. The estimated cost for the original list of fire facilities increased from \$34.3 million to \$47.3 million. The cost increases for the fire facilities were due to increased square footage to the new facilities to prepare for future needs, as well as additional relocation costs, unprecedented construction cost escalation from 2003 to 2008, and additional design and construction costs associated with implementation of Council Policy 900-14 related to the Leadership in Energy Environmental Design (LEED) "Silver" certification that had to be added to seven of the new fire stations after the original budget was established .

The lifeguard facilities also faced increased costs for some of the same reasons, and due to the addition of furniture, fixtures and equipment costs that had previously been deleted in anticipation of absorption into the operating budget, the addition of elevators in two-story facilities (South Mission Beach, North Pacific Beach and South Pacific Beach) and an extensive ADA accessible ramp to the La Jolla Cove station to comply with access laws.

On July 22, 2003, per Resolution No. 298234, the City Council authorized a budget increase for Fire facilities to \$47.0 million, and directed the City Manager to proceed with only the Lifeguard Station Facilities which could be completed within the previously approved \$10.9 million budget, thus deferring three Lifeguard Facilities. As a result, the approved total project budget increased to \$57.9 million.

On February 9, 2004, per Resolution No. 298896, the City Council authorized a budget increase for the Project to \$60,280,493 in order to award the construction of San Ysidro Fire Station 29 and the South Pacific Beach Lifeguard Tower. The balance required to fund these projects came from reallocation of existing bond proceeds from other Fire and Life Safety Projects.

On March 29, 2004, per Resolution No. 299004, the City Council authorized a budget increase for the Project to \$62,595,558 in order to award the construction of Lincoln Park Fire Station No.12 and Del Cerro Fire Station No.31. The balance required to fund these projects came from the reallocation of existing bond proceeds from other Fire and Life Safety Projects.

On August 2, 2004, per Resolution No.299517, the City Council authorized a \$130,000 budget decrease for the Project to \$62,465,558 in order to pay for temporary repairs at Hillcrest Fire Station No.5.

Of the \$62,465,558 total approved budget for the Project, \$22,327,946 was funded from construction proceeds from the Fire & Life Safety, Series 2002 Bond, and \$818,726 from interest earnings on the bond proceeds..

With the available funds, the design and construction of San Ysidro Fire Station 29, Del Cerro Fire Station 31, Lincoln Park Fire Station 12, South Pacific Beach Lifeguard Tower and parts of the Major Components Projects were completed, along with land acquisition for Skyline Fire Station 32. Design was commenced, and is currently at different stages, for E. Mission Valley Fire Station No.45, Point Loma Fire Station 22, Children's Pool Lifeguard Station replacement, La Jolla Shores Lifeguard Station replacement, La Jolla Cove Lifeguard Station replacement, South Mission Beach Lifeguard Station replacement and Mission Beach Lifeguard Station improvements.

In May 2008, City Council approved approximately \$102.2 million of financing for deferred maintenance projects throughout the city. In March 2009, the City executed the financing and received the deferred maintenance bond proceeds. The updated list of deferred maintenance projects was approved by Council on July 28, 2009. The list includes funds for design completion and construction of the Children's Pool Lifeguard Station (\$2,234,414), La Jolla Shores Lifeguard Station (\$3,412,781), and La Jolla Cove Lifeguard Station (\$1,693,788), along

with funds for design completion of Hillcrest Fire Station 5 (\$750,000), Mid City Fire Station 17 (\$750,000) and Point Loma Fire Station 22 (\$100,000).

Currently, there is \$687,851.30 of remaining bond proceeds from the Fire & Life Safety, Series 2002 Bonds. Of this amount, \$23,146,672 was funded from the Fire & Life Safety, Series 2002 Bonds, through a combination of construction proceeds, \$22,327,946, and interest earnings on the bond proceeds of \$818,726. It is important for the City to spend down bond proceeds in a timely manner. In order to spend down the remaining proceeds in the most expeditious manner, this action proposes to allocate the remaining balance of the uncommitted Fire & Life Safety, Series 2002 Bond Proceeds (\$687,851.30) and the balance from the completed Pacific Beach Lifeguard Tower and Grand Ave. Restroom (\$75,290.01), to the La Jolla Shores Lifeguard Station. The design plans for La Jolla Shores Lifeguard Station are 100% complete, and, since it will be the first project to reach the construction stage, the likelihood of expending the uncommitted funds in an expedient way will be greatest.

This action also proposes to transfer a total of \$623,000 of deferred maintenance revenue funds, which have a longer expenditure timeframe, from the La Jolla Shores Lifeguard Station to other Fire & Lifeguard Projects, as prioritized by the Fire Rescue Department. A balance of \$140,141.31 will remain in the La Jolla Shores Lifeguard Station project to fully fund the project budget.

Plans for the fire and lifeguard projects being proposed to receive a portion of the deferred maintenance revenue funds transferred from the La Jolla Shores Lifeguard Station project have had minor activity or have been on hold pending additional funds for project completion.

Design plans for Point Loma Fire Station 22 are approximately 60% complete. Design plans for East Mission Valley Fire Station 45 are approximately 90% complete. Design plans for South Mission Beach Lifeguard Station are approximately 60% complete. Design plans for Mission Beach Lifeguard Station improvements are approximately 60% complete. This proposed funds transfer will provide funding to upgrade the design plans to meet the current code, pay for the permit process, and finalize the designs.

An assessment project to determine possible contamination due to an underground storage tank at the site for the future Skyline Fire Station 32 was started but could not be completed due to lack of funds. This action will allocate funds to complete this assesment, meet the requirements of Department of Environmental Health, and close this case.

The reconstruction of the existing comfort station at Children's Pool will be part of the new lifeguard tower project. As part of the Disability Services Program FY08 Projects, \$100,000 was identified for accessibility improvements to the Children's Pool site and comfort station. The Children's Pool Lifeguard Tower plans are in a concept phase. This action will transfer \$100,000 to the Children's Pool Lifeguard Tower from the Disability Services Program.

## Estimated Cost

	Skyline FS32  33-089.0 S-00687	E. Mission Valley FS45 33-090.0 S-00688	Pt. Loma FS 22 33-102.0 S-00787	La Jolla Shores LGS 33-503.0 S-00790	S. Mission Beach LGS 33-504.0 S-00791	Mission Beach LGS 33-507.0 S-00793	Children's Pool LGS 29-494.0 S-00644
Design/ PM/Insp	\$1,224,000	\$ 1,466,100	\$ 960,000	\$ 841,995	\$ 783,000	\$221,400	\$ 756,000
Const.	\$5,242,000	\$ 8,470,800	\$3,878,000	\$2,214,940	\$2,938,000	\$507,300	\$1,934,000
Conting.	\$ 792,325	\$ 814,500	\$ 650,000	\$ 583,065	\$ 729,000	\$135,700	\$ 360,000
Equip./ Apprtus	\$ 865,000	\$ 1,265,000	\$ 150,000	\$ 200,000	\$ 150,000		\$ 200,000
Land	\$1,000,000						
Total Project Cost	\$9,123,325	\$12,016,400	\$5,638,000	\$3,840,000	\$4,600,000	\$864,400	\$3,250,000
Prev. Autho.	\$ 866,176	\$978,692	\$ 608,161	\$ 3,700,000	\$ 219,936	\$ 94,904	\$ 2,450,000
Potential Funds DIF							\$700,000
This Request	\$ 95,000	\$160,000	\$ 150,000	\$ 140,141.31	\$150,000	\$68,000	\$ 100,000

### FISCAL CONSIDERATIONS:

On February 1, 2005, City Council approved a revised Project budget of \$63,414,284. Of this amount, \$23,146,672 was funded from the Fire & Life Safety, Series 2002 Bonds, through a combination of construction proceeds, \$22,327,946, and interest earnings on the bond proceeds of \$818,726. Currently, there is a total of \$687,851.30 of remaining Bond Proceeds.

It is important for the remaining bond proceeds to be spent down in a timely manner. Action 1 discussed herein, if approved, would commit the remaining Bond Proceeds of \$687,851.30, and Action 6, if approved would commit the balance of \$75,290.01 from the completed Pacific Beach Lifeguard Tower and Grand Ave. Restroom Project, to the La Jolla Shores Lifeguard Station Project. This project is expected to be the first project to reach the construction stage, thereby increasing the likelihood of expending the uncommitted funds in the most expedient way.

A total of \$623,000 of deferred maintenance revenue funds currently allocated to the La Jolla Shores Lifeguard Station will be transferred, \$95,000 in CIP No. 33-089.0/S-00687, Skyline Fire Station 32, \$160,000 in CIP No. 33-090.0/S-00688, E. Mission Valley Fire Station 45, \$150,000 in CIP No. 33-102.0/S-00787, Point Loma Fire Station 22, \$150,000 in CIP 33-504.0/S-00791, South Mission Beach Lifeguard Station, \$68,000 in CIP No. 33-507.0/S-00793, Mission Beach Lifeguard Station.

\$100,000 will be transferred from the Disability Services Program to the Children's Pool Lifeguard tower CIP.

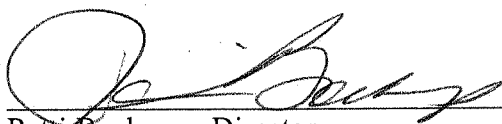
PREVIOUS COUNCIL and/or COMMITTEE ACTION:

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COMMUNITY PARTICIPATION AND PUBLIC OUTREACH EFFORTS:

Plans for Point Loma Fire Station 22, South Mission Beach and the Children's Pool, and La Jolla Shores have been presented and approved by the community. La Jolla Cove Lifeguard Station has been presented to the community, but is pending approval of an accessible ramp to the Cove's mid landing.

KEY STAKEHOLDERS AND PROJECTED IMPACTS: The communities of La Jolla, Peninsula, Centre City, Mission Beach, Mission Valley, and Skyline which are in Council Districts 1, 2, 4 and 6.



Patti Boekamp, Director  
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David Jarrell  
Deputy Chief of Public Works