ORDINANCE NUMBER O-20235 (NEW SERIES)

DATE OF FINAL PASSAGE JAN 23 2013

AN ORDINANCE AMENDING CHAPTER 12, ARTICLE 4, DIVISION 1 OF THE SAN DIEGO MUNICIPAL CODE BY AMENDING SECTIONS 124.0102, 124.0103, 124.0104, AND 124.0107; AMENDING CHAPTER 12, ARTICLE 5, DIVISION 6 BY AMENDING SECTION 125.0640; AMENDING CHAPTER 12, ARTICLE 5 BY ADDING NEW DIVISION 11, ENTITLED "NAMING OF PUBLIC STREETS AND OTHER RIGHTS-OF-WAY," AND BY ADDING NEW SECTIONS 125.1101, 125.1105, 125.1110, 125.1115, 125.1120, AND 125.1125; AMENDING CHAPTER 12, ARTICLE 6, DIVISION 5 BY AMENDING SECTION 126.0502; AMENDING CHAPTER 12, ARTICLE 9, DIVISION 7 BY AMENDING SECTION 129.0710; AMENDING CHAPTER 14, ARTICLE 2, DIVISION 6 BY AMENDING SECTION 142.0670; AMENDING CHAPTER 14, ARTICLE 2, DIVISION 12 BY AMENDING SECTION 142.1255; AND AMENDING CHAPTER 14, ARTICLE 4, DIVISION 2 BY AMENDING SECTIONS 144.0231, 144.0240, AND BY ADDING NEW SECTION 144.0242, ALL RELATING TO PLANNING AND ZONING

WHEREAS, the 600 Series of the City Council Policies, entitled "Planning and Zoning" (600 Series) contains many policies created by the City during the 1970s and 1980s, a period of expansive development in the City's new northern and southern communities; and

WHEREAS, certain policies within the 600 Series pre-date or were intended to implement the 1979 Progress Guide and General Plan, which is no longer in effect, or were adopted prior to the adoption of the 2000 Land Development Code (LDC); and

WHEREAS, during the development of the 2008 General Plan and corresponding amendments to the LDC, certain policies within the 600 Series were incorporated into the 2008 General Plan or LDC amendments; and
WHEREAS, the Council desires to codify certain policies relating to standards for rights-of-way and improvements installed therein, street names, major structures spanning public rights of way, subdivision agreements, underground conversion of utility lines at developer expense, and development agreements; and

WHEREAS, Council Policy 600-04, entitled “Standards for Rights-of-Way and Improvements Installed Therein,” would be repealed following amendments to sections 142.0670 and 144.0231 of the San Diego Municipal Code; and

WHEREAS, Council Policy 600-12, entitled “Street Names,” would be repealed following the addition of a new Division 11 entitled “Naming of Public Streets and Other Rights-of-Way” to Chapter 12, Article 5 of the San Diego Municipal Code; and

WHEREAS, Council Policy 600-16, entitled “Major Structures Spanning Public Rights of Way,” would be repealed following amendments to sections 126.0502 and 129.0170 of the San Diego Municipal Code; and

WHEREAS, Council Policy 600-21, entitled “Subdivision Agreements,” would be repealed following amendments to section 125.0640 of the San Diego Municipal Code; and

WHEREAS, Council Policy 600-25, entitled “Underground Conversion of Utility Lines at Developer Expense,” would be repealed following amendments to section 144.0240 of, and addition of a new section 144.0242 to, the San Diego Municipal Code; and

WHEREAS, Council Policy 600-37, entitled “Development Agreements,” would be repealed following amendments to Chapter 12, Article 4, Division 1 of the San Diego Municipal Code; and
WHEREAS, on May 16, 2012, the Committee on Rules, Open Government and Intergovernmental Relations was advised that Council Policies 600-04, 600-12, 600-16, 600-21, 600-25, and 600-37 were being reviewed for repeal subsequent to necessary amendments to the San Diego Municipal Code; and

WHEREAS, on June 26, 2012, the Community Planners Committee voted 25-0-1 to support the repeal of Council Policies 600-04, 600-12, 600-16, 600-21, 600-25, and 600-37, as well as Land Development Manual Appendices C, G, and K, following amendments to the San Diego Municipal Code; and

WHEREAS, on August 23, 2012, the Planning Commission voted 5-0-2 to recommend the repeal of Council Policies 600-04, 600-12, 600-16, 600-21, 600-25, and 600-37, as well as Land Development Manual Appendices C, G, and K, following amendments to the San Diego Municipal Code; NOW, THEREFORE,

BE IT ORDAINED, by the Council of the City of San Diego, as follows:

Section 1. That Chapter 12, Article 4, Division 1 of the San Diego Municipal Code is amended by amending sections 124.0102, 124.0103, 124.0104, and 124.0107 to read as follows:

§124.0102 How to Apply for a Development Agreement

An application for a Development Agreement shall be filed in accordance with section 112.0102 and the following provisions:

(a) [No change in text.]

(b) Accompanying Documents. The application shall be accompanied by:

(1) Documentation that identifies the property and development to be covered by the Development Agreement and the type of vesting rights that the applicant is seeking with the Development Agreement;
(2) An analysis of how the proposed Development Agreement complies with applicable land use plans, zoning regulations, and public facilities financing plans;

(3) A description of the public benefit that will result from the Development Agreement in excess of what can be obtained through a tentative map, development permit, facilities benefit assessment, public facilities financing plan, or other regulations; and

(4) Any technical studies necessary to support the proposed public benefit elements that would be in excess of what can be obtained through a tentative map, development permit, facilities benefit assessment, public facilities financing plan, or other regulations.

(c) Notice of Application. A Notice of Application shall be provided in accordance with section 112.0301(a). The City Manager shall also mail the Notice of Application to the City Council no later than 10 business days after the date on which the application is deemed complete.

(d) Review of Documents. The City Manager shall review the submittal documents for compliance with technical requirements and consistency with the applicable land use plan, Local Coastal Program, and City policies and may negotiate additions or modifications to the proposed agreement.

(e) Fees and Deposits. The applicant for a Development Agreement shall pay a filing fee in accordance with section 112.0202 at the time of filing the application. This fee shall be in addition to any other required fees or deposits for permits relative
to development of the property and shall be for the purpose of defraying the costs associated with City review and action on the application.

§124.0103 Contents of Development Agreements

(a) A Development Agreement shall contain all of the provisions listed in California Government Code section 65865.2, including:

(1) The duration of the Development Agreement;

(2) The permitted uses of the property;

(3) The density or intensity of uses;

(4) The maximum height and size of proposed buildings;

(5) Provisions for reservation or dedication of land for public purposes; and

(6) Provisions requiring the applicant to submit annually an affidavit within 30 days of the anniversary date of the effective date of the Development Agreement demonstrating good faith compliance with the terms of the Development Agreement and specifying the party responsible for the cost of the periodic review in accordance with section 124.0107.

(b) Where applicable, a Development Agreement shall also:

(1) Include conditions, terms, restrictions, and requirements for subsequent discretionary actions provided that such conditions, terms, restrictions, and requirements for subsequent discretionary actions shall not prevent development of the land for uses and to the density or intensity of development set forth in the Development Agreement.

(2) Establish a construction schedule, with thresholds based on public facilities and services available through a phasing and timing program,
which may require that construction be commenced within a specified time and that the project or phase thereof be completed within a specified time. The construction schedule shall indicate the minimum development necessary to assure the applicant's reasonable cost recovery for expenditures.

(3) Include terms and conditions relating to the applicant's financing of necessary public facilities and subsequent reimbursement over time.

(c) The terms of the Development Agreement shall not preclude the inclusion of, and changes to, fees and exactions assessed on the property that is the subject of the Development Agreement assessed pursuant to facilities benefit assessments and public facilities financing plans, or other development impact fees and related fees adopted on a community or citywide basis.

(d) The applicant or applicant's successor in interest shall be subject to additional City imposed fees, impositions, or monetary exactions that may be adopted following the effective date of the Development Agreement. Such fees, impositions or exactions shall be limited to the applicant's fair share contribution to impacts caused by the development and shall not duplicate any exactions or other mitigations or fees contributed or paid by the applicant.

(e) The Development Agreement shall indemnify and hold the City and its officers and agents free and harmless from any and all claims and liability which might arise from the agreement or any performance by any party under the agreement.
§124.0104 Decision Process for Development Agreements

A decision on an application for a Development Agreement shall be made in accordance with Process Five and in the following manner:

(a) Planning Commission Recommendation. The Planning Commission shall hold a public hearing to consider whether to recommend approval or denial of the Development Agreement in accordance with section 112.0509(b).

(b) City Council Action. The City Council may approve or deny a Development Agreement by ordinance after receiving the Planning Commission’s recommendation. If the Planning Commission does not make a recommendation within 60 calendar days of the initial Planning Commission hearing, the City Council may take action on the Development Agreement. The City Council’s action is final.

(c) City Council Findings. To approve a Development Agreement, the City Council must find that:

(1) The Development Agreement is consistent with the applicable land use plans, Local Coastal Program, and the Land Development Code; and

(2) The Development Agreement will provide significant public benefits in proportion to the rights granted under the Development Agreement; and

(3) The significant public benefits will be in excess of what can be obtained under existing policies and regulations, and otherwise could not reasonably be derived or provided except through the Development Agreement.
§124.0107 Periodic Review of Development Agreements

(a) The City Manager shall review an adopted Development Agreement at least every 12 months, at which time the owner of the property subject to the agreement shall be required to demonstrate good faith compliance with the terms of the agreement.

(b) The City Manager shall submit a report summarizing the review to the City Council if it is determined that the applicant or the applicant's successor in interest is not in compliance with the terms of the Development Agreement. If after reviewing the report, and after a public hearing, the City Council finds on the basis of substantial evidence that the applicant or the applicant's successor in interest has not complied in good faith with the conditions of the agreement, the City Council may take action to terminate or modify the agreement pursuant to the terms of the agreement.

Section 2. That Chapter 12, Article 5, Division 6 of the San Diego Municipal Code is amended by amending section 125.0640 to read as follows:

§125.0640 Approval Requirements for a Final Map

(a) [No change in text.]

(b) The City Manager may enter into, amend or extend all agreements related to the approval of the final map in accordance with the Subdivision Map Act. The City Manager's decision to approve or disapprove any documents or agreements may be appealed to the City Council in accordance with section 125.0630 and the Subdivision Map Act.

(c) [No change in text.]
Section 3. That Chapter 12, Article 5 of the San Diego Municipal Code is amended by adding new Division 11 entitled “Naming of Public Streets and Other Rights-of-Way” and by adding new sections 125.1101, 125.1105, 125.1110, 125.1115, 125.1120, and 125.1125 to read as follows:

Chapter 12: Land Development Reviews

Article 5: Subdivision Procedures

Division 11: Naming or Renaming of Public Streets and Other Rights-of-Way

§125.1101 Purpose of the Procedures to Name or Rename Public Streets or Other Rights-of-Way

The purpose of this Division is to establish procedures for the careful selection of names for public streets and other rights-of-way to protect the public health, safety and welfare in consideration of the multi-agency computer aided dispatch service for police, fire, and paramedic vehicles and the policies and procedures of the United States Postal Service. It is the intent that the City avoid duplication and confusing similarity between public streets and other rights-of-way within the City, and with other cities and unincorporated areas in the County of San Diego.

§125.1105 Approval Required to Name or Rename Public Streets or Other Rights-of-Way

Approval from the City Engineer is required for any request to name or rename public streets and other rights-of-way, which for this section includes private streets, private driveways, non-dedicated roads on City property, and alleys. The City Engineer may designate a street name coordinator to reserve and approve street names.
§125.1110 How to Apply for Approval to Name or Rename Public Streets or Other Rights-of-Way

(a) An application to assign a name to a public street or other right-of-way shall be submitted in accordance with section 112.0102 and the Land Development Manual.

(b) Applicants requesting to change the name of an existing public street or other right-of-way shall:

(1) Submit an application in accordance with section 112.0102 and the Land Development Manual; and

(2) Submit documentation to the satisfaction of the City Engineer that a petition for the proposed name change was circulated to all property owners and tenants with either abutting property or property with an address on the affected segment of an existing public street or other right-of-way. The applicant shall demonstrate upon application that the circulated petition contains signatures indicating at least 25 percent support from affected property owners and tenants.

§125.1115 General Regulations

To protect the public health, safety, and welfare, names for public streets and other rights-of-way must comply with the street naming standards in the Land Development Manual.
§125.1120 Decision Process for Applications to Name or Rename Public Streets or Other Rights-of-Way

(a) A decision on a request to name a new public street or other right-of-way shall be made by the City Engineer in accordance with Process One, except that a decision of the City Council shall be required for:

(1) Any request to name a public street or other right-of-way after an individual using the first and last name of that individual; and

(2) Any request by an applicant for a public street or other right-of-way name that, in the opinion of the City Engineer, does not comply with the street naming standards in the Land Development Manual.

(b) A request to change the name of an existing public street or other right-of-way shall be made in accordance with the following:

(1) The decision on a request for a proposed name change that is supported by a petition containing signatures indicating 100 percent support from all affected property owners and tenants described in section 125.1110(b)(2) shall be made by the City Engineer in accordance with Process One.

(2) Where the circulated petition contains signatures indicating less than 100 percent support from all affected property owners and tenants described in section 125.1110(b)(2), the decision shall be made by the City Council. The request shall be processed in accordance with Process Five, except that a Planning Commission recommendation hearing shall not be required prior to a City Council decision.

(c) Where a decision is required by the City Council in accordance with section 125.1120(a) or (b), the Council shall deny any request for a name that would
adversely affect the multi-agency computer aided dispatch service for police, fire, and paramedic vehicles or the policies and procedures of the United States Postal Service.

§125.1125 Effective Date of Decision to Name or Rename Public Streets or Other Rights-of-Way

(a) Names for new public streets or other rights-of-way may be reserved through the approval of a tentative map and will be reserved for the life of the tentative map.

(b) Names for public streets or other rights-of-way may also be reserved for up to three years by submitting an application to the City Engineer in accordance with section 125.1110.

(c) Names reserved for public streets or other rights-of-way shall become effective upon recordation of the associated map, drawing or deed.

Section 4. That Chapter 12, Article 6, Division 5 of the San Diego Municipal Code is amended by amending section 126.0502 to read as follows:

§126.0502 When a Site Development Permit is Required

(a) through (d) [No change in text.]

(e) A Site Development Permit decided in accordance with Process Five is required for the following types of development.

(1) through (4) [No change in text.]

(5) Development in accordance with section 129.0710(c) that includes major underground or overhead structures which extend into the public right-of-way beyond the ultimate curb line or other encroachments which, in the
opinion of the City Manager, are of sufficient public interest to warrant City Council approval.

Section 5. That Chapter 12, Article 9, Division 7 of the San Diego Municipal Code is amended by amending section 129.0710 to read as follows:

§129.0710 How to Apply for a Public Right-of-Way Permit

An application for a Public Right-of-Way Permit shall be submitted in accordance with sections 112.0102 and 129.0105. The submittal requirements for Public Right-of-Way Permits are listed in the Land Development Manual. A development permit or other discretionary approval is required prior to issuance of a Public Right-of-Way Permit for the following:

(a) If the proposed encroachment involves construction of a privately owned structure or facility into the public right-of-way dedicated for a street or an alley, and where the applicant is the record owner of the underlying fee title, a Neighborhood Development Permit is required in accordance with section 126.0402 (j) except for the following:

(1) through (7) [No change in text.]

(8) Underground or overhead structures that extend into the public right-of-way beyond the ultimate curb line that require a Site Development Permit in accordance with section 129.0710(c).

(b) If the proposed encroachment is erected, placed, constructed, established or maintained in the public right-of-way when the applicant is not the record owner of the property on which the encroachment will be located, a Site Development Permit...
Permit is required in accordance with section 126.0502(d)(7), except for the following:

(1) through (3) [No change in text.]

(4) Underground or overhead structures that extend into the public right-of-way beyond the ultimate curb line that require a Process Five Site Development Permit in accordance with section 129.0710(c).

(c) If the proposed encroachment includes underground or overhead structures which extend into the public right-of-way beyond the ultimate curb line, or other encroachments which, in the opinion of the City Manager, are of sufficient public interest to warrant City Council approval, a Process Five Site Development Permit shall be obtained in accordance with section 126.0502(e) prior to the issuance of a Public Right-of-Way Permit.

Section 6. That Chapter 14, Article 2, Division 6 of the San Diego Municipal Code is amended by amending section 142.0670 to read as follows:

§142.0670 Standards for Public Improvements

(a) Streetscape and street improvements shall be constructed in accordance with the standards established in the Land Development Manual and the following regulations:

(1) through (2) [No change in text.]

(3) All private improvements in the public right-of-way shall comply with the provisions for encroachments in Chapter 12, Article 9, Division 7 and the standards established in the Land Development Manual.
(4) Public street improvements shall comply with the applicable regulations in the Land Development Code and the standards established in the Land Development Manual.

(5) Where, in the course of development of private property, a driveway is abandoned and is no longer suited for vehicular use, the property owner shall remove the depressed curb section and apron and restore the public right-of-way to the satisfaction of the City Engineer.

(6) Driveways shall comply with the regulations in Chapter 14, Article 2, Division 5 (Parking Regulations).

(7) Landscaping within the public right-of-way shall comply with the regulations in Chapter 14, Article 2, Division 4 (Landscape Regulations).

(b) Sewer and wastewater facilities shall be constructed in accordance with the requirements in Municipal Code Chapter 6, Article 4 (Sewers) and the standards established in the Land Development Manual.

(c) Water distribution and storage facilities shall be constructed in accordance with the requirements in Municipal Code Chapter 6, Article 7 (Water System) and the standards established in the Land Development Manual.

(d) Drainage facilities shall be constructed in accordance with the requirements in Chapter 14, Article 2, Division 2 (Drainage Regulations) and the standards established in the Land Development Manual.

(e) Street lights shall be constructed in accordance with the standards established in the Land Development Manual.
Section 7. That Chapter 14, Article 2, Division 12 of the San Diego Municipal Code is amended by amending section 142.1255 to read as follows:

§142.1255 Temporary Secondary Signs in Commercial and Industrial Zones

(a) through (i) [No change in text.]

(j) Off-premises Directional and Identification Signs for Subdivisions

(1) Off-premises directional and identification signs for subdivisions must be for a subdivision within the City of San Diego with dwelling units or lots that are being offered for sale.

(2) Off-premises directional and identification signs for subdivisions shall comply with the following regulations.

(A) The signs shall not be placed in the public right-of-way or on public property.

(B) The signs may be placed on private property only with the consent of the property owner.

(C) Sign copy may contain the name of the subdivision, name of the developer or subdivider of record, a descriptor of the development (i.e. single family, condos, etc.), and address or directional arrow. No information regarding other subdivision features, prices, or loans is permitted on the sign face.

(D) Signs shall be located within 3 miles of the subdivision with at least 300 feet between signs, except that signs may be located at each corner of an intersection of a major street.
(E) A maximum of 8 off-premises signs are permitted per subdivision.

(F) Signs shall be a maximum of 16 square feet in sign area.

(G) Signs shall comply with a maximum height of 8 feet.

(H) Signs shall not exceed a height of 3 feet within a visibility area. For determination of the visibility area see Chapter 11, Article 3, Division 2 (Rules for Calculation and Measurement).

(I) Flags, banners, streamers, and pennants may not be placed on or near the signs.

(k) [No change in text.]

Section 8. That Chapter 14, Article 4, Division 2 of the San Diego Municipal Code is amended by amending sections 144.0231 and 144.0240 and by adding new section 144.0242 to read as follows:

§144.0231 Right-of-Way Improvements and Land Development for Tentative Maps

The subdivider shall improve public rights-of-way and perform land development work as required in this article and in accordance with the conditions of the resolution approving the tentative map as follows:

(a) Streets in and adjacent to all lots within the subdivision shall be improved in accordance with adopted land use plan policies and the Land Development Manual;

(b) Pedestrian access shall be provided along all streets and to all lots within the subdivision in accordance with adopted land use plan policies and the Land Development Manual;

(c) through (d) [No change in text.]
(e) Public transportation improvements shall be constructed and financed in accordance with adopted land use plan policies to adequately support the development of public transportation programs and to fulfill any traffic mitigation requirements of the project’s environmental review;

(f) through (g) [No change in text.]

§144.0240 Utilities Requirements for Tentative Maps

Where utilities already exist, new subdivisions shall be designed so that the utilities are in proper locations or else provide for their reconstruction in locations approved by the utility agencies concerned.

(a) [No change in text.]

(b) Privately owned utilities shall be provided as follows.

(1) through (4) [No change in text.]

(5) The subdivider or public utility company may apply for waiver of the requirements of this section as part of an application for the tentative map. The decision maker may waive the requirements of this section in accordance with section 144.0242.

(c) [No change in text.]

144.0242 Waiver of the Requirements to Underground Privately Owned Utility Systems and Service Facilities

(a) Purpose. The installation of utilities underground benefits the public through the minimization of the visual and functional impact of utility systems and equipment on streets, sidewalks, and the public realm, and the enhancement of quality of life. However, there are circumstances where a waiver of the undergrounding
requirement in section 144.0240(b) would be appropriate, in accordance with section 144.0242(c).

(b) Process. Requests to waive the undergrounding requirement in section 144.0240(b) shall be considered concurrently with the approval of a tentative map or amendment thereto. Supporting facts for a decision to grant a waiver shall be documented in the findings for tentative map approval.

(c) Waiver. A request for waiver of the requirements in section 144.0240(b) will be considered based on documentation provided by the applicant demonstrating that one or more of the following factors are applicable to the development:

(1) Adverse timing or planning considerations:
   (A) The conversion involves undergrounding of utilities that are already scheduled to occur in the near term as a utility company financed undergrounding project or as part of the City’s utility underground program; or
   (B) The conversion involves a short span of overhead facility (less than a full block in length) and would not represent a logical extension to an underground facility.

(2) Inordinate cost to the development taking into consideration:
   (A) Whether the conversion would involve substantial investment in temporary facilities such as cable poles or temporary recruiting;
   (B) Whether the conversion would require a significant amount of work to occur offsite of the development as a result;
(C) Whether the cost of conversion would increase the cost per unit for proposed residential development by more than one percent; or

(D) Whether regardless of the conversion, a large transmission line (60,000 volts or larger) would still remain overhead.

(3) The requested waiver will not create a long term visual or functional impact to any streets, sidewalks or the public realm in conflict with adopted land use plan policies.

(d) Appeals. A decision to approve or deny a waiver, excepting a decision of the City Council, may be appealed to a higher decision maker by filing an appeal of the tentative map action in accordance with section 112.0506 or 112.0508 as applicable.


Section 10. That the City Clerk is instructed to update the Council Policy Manual to reflect that Council Policies 600-04, 600-12, 600-16, 600-21, 600-25, and 600-37 have been repealed.

Section 11. That Land Development Manual Appendices C, G and K are hereby repealed.

Section 12. That a full reading of this ordinance is dispensed with prior to its passage, a written or printed copy having been made available to the City Council and the public prior to the day of its passage.

Section 13. That this ordinance shall take effect and be in force on the thirtieth day from and after its final passage, except that the provisions of this ordinance applicable inside the Coastal Overlay Zone, which are subject to California Coastal Commission jurisdiction as a
City of San Diego Local Coastal Program amendment, shall not take effect until the date the California Coastal Commission unconditionally certifies those provisions as a local coastal program amendment.

APPROVED: JAN I. GOLDSMITH, City Attorney

By Shannon M. Thomas
Deputy City Attorney

SMT:sc
11/08/12
01/14/13 Cor. Copy
Or.Dept: DSD
Doc. No. 470144

I hereby certify that the foregoing Ordinance was passed by the Council of the City of San Diego, at this meeting of JAN 08 2013.

ELIZABETH S. MALAND
City Clerk

By
Deputy City Clerk

Approved: 1/23/13

Bob Filner, Mayor

Vetoed: ____________________

Bob Filner, Mayor