Neighborhood Parking Protection and Public Safety Ordinance

Land Use & Housing Committee March 27, 2013

Overview

- Goal: Provide law enforcement with more effective tools to enforce existing parking laws.
- Council District 2 is proposing ordinance to address:
 - Parking/quality of life issues
 - Public saf etyconcerns
 - Environmental impacts
- Firstpresented to Land Use & Housing Committee Nov. 28, 2012

The Issues

Parking/Quality of Life

- Vehicles illegallyparked in frontof homes and businesses forweeks—or even months—ata time
 - In violation of existing requirementto move 1/10 mile every 72 hours
- Occupying valuable parking spaces
- Blocking view corridors
- Limiting access to driveways and alleys
- Reduced visibilityon narrowstreets

Public Safety/Environmental

- In many cases an occupant is living illegally in vehicle
- Instances of individuals disposing waste and black wateron public streets, storm drains and bays

Enforcement Challenges

• Currentenforcement tools are time consuming and unproductive (e.g. marking tires, knocking on vehicle doors)

Why: Improved Enforcement

Current

Enforcement - 3 day minimum

• PEO must mark vehicle after 72 hour parking violation complaint, then return after another 72 hours to inspect tag to issue citation

Illegal Occupancy

- Officer must attempt to contact occupant inside of vehicle if suspected of illegal lodging
- Occupant is often unresponsive

Proposed

Enforcement- Immediate

- Officer visuallyinspects vehicle windshield for permit
- Citation issued on the spot to vehicles parked overnight withoutpermit

Illegal Occupancy

• Interaction with occupant unnecessaryto issue citation

Other Cities

- City of San Diego is one of the only coastal municipalities in S.D. Countywithoutoversized vehicle regulations
- Coastal cities with regulation specific to oversized vehicles (north to south):
 - **✓** Oceanside
 - ✓ Carlsbad (ordinance proposed)
 - **✓** Encinitas
 - ✓ Solana Beach
 - ✓ Del Mar
 - San Diego (none)
 - ✓ Coronado
 - Imperial Beach (none)
- Other Southern California cities with regulations: Los Angeles, Oxnard, Torrance and El Cajon

LU&H Committee 11/28/12

- Direction to the City Attorneyto:
 - Update the 2008 draft oversized vehicle ordinance, including parked boats on trailers.
 - Reporton any legal challenges of similar ordinances from other jurisdictions, and if the City can restrictor ban additional objects without motors parked on streets.
 - Workwith Council District Two staffto determine how to establish a single permit (and fee) to allow for temporary parking before travel and also upon return from a trip.
 - Advise when the City can tow or impound a recreational vehicle in violation(s) of the proposed parking restrictions.
- Direction to Independent Budget Analyst's Office to:
 - Update the fiscal impacts from the proposed permit fees and enforcement needs.
- Request from Councilmember Lightner to present to Community Planners
 Committee

2013 Proposed Ordinance

- Amends municipal code to prohibit parking of oversized, non-motorized, and recreational vehicles within boundaries of pilotarea...
 - ...between 2-6 a.m.
 - ...within 50 feetof any intersection at any time
 - Exceptions: pickups/deliveries, commercial loading zones, disabled placards, gov't/public utilityvehicles, school buses
- A permitting process for residents and their guests to park on same block as their home while preparing for trips
- Sunsets 2 years after Coastal Commission certification

2013 Proposed Ordinance (cont'd)

Definitions:

- Oversized Vehicle: "any vehicle, including any attached trailers, vehicles or loads thereon, that exceeds 22 feet in length or 7 feet in height"
- Recreational Vehicle: camp trailer, camper, trailercoach, house car, boat, dune buggy, all-terrain vehicle (ATV)
- Non-motorized vehicle: Any trailer or trailer bus (trailer used for transportation of 15+ persons)

Recommended Amendment#1:

- Furtherstudy shows the "22 feet in length or 7 feet in height" oversized vehicle definition would prohibit large moving vans and raised pickup trucks from parking overnight
- Recommend changing oversized vehicle definition to read "any vehicle...thatexceeds **27 feetin lengthand 7 feetin height**"

2013 Proposed Ordinance (cont'd)

Permits

- Shall state the address of the resident
- Only valid within the same block as resident's address, on either side of the street
- 72-hourduration
- 24 permits per year maximum; at least 1 day between permit periods

Fines

• \$100 fine

Recommended Amendment#2:

- Councilmember Lightner requested staffdetermine how to establish a single permit (and fee) to allow for temporary parking before and after travel
- Recommend permits for 24-hourduration that can be used up to 3 consecutive days; allow up to 72 permits to be issued in any calendary ear
- Allows for greater flexibilityto choose loading/unloading dates

City Attorney Report 3/21/13

- May the City restrict the parking of non-motorized vehicles?
 - Yes, under CA Vehicle Code.
- What is City's authority to tow?
 - If vehicle has been cited 5 or more times and owner has not responded to citations within 21 calendardays
 - If sign is posted providing notice of parking restriction within that designated area
- Oversized vehicle ordinance legal challenges since 2008?
 - 2010: Legal Aid Foundation of Los Angeles v. City of L.A.
 - District Court sided with defendant(City); currentlyon appeal with Ninth Circuit

IBA Report 3/21/13

• Updated analysis: implementation, permitting and enforcement

SUMMARY		
Projected Revenues	Pilot Program	Citywide Program
Permit Fees	\$100,000	\$187,500
Citation Fees	\$1,003,750	\$2,676,667
Total Projected Revenue	\$1,103,750	\$2,864,167
Projected Expenditures	Pilot Program	Citywide Program
Signage	\$14,820	\$44,460
Public Awareness program	\$20,000	\$20,000
Permitting		
- Equipment costs	\$27,000	\$27,000
- Annual Personnel costs	\$68,283	\$136,566
- Adminstrative costs ¹	\$3,000	\$15,000
Enforcement		
- Annual Personnel costs	\$581,383	\$1,490,992
- Equipment costs	\$157,016	\$285,376
- Citation Processing costs	\$42,750	\$114,000
Total Projected Expenditures	\$914,252	\$2,133,394
Surplus/(Shortfall)	\$189,498	\$730,773
1. Non-personnel administrative costs such as mailing, supplies, etc.		

Recommended Approval: LU&H Technical Advisory Committee

- Voted to recommend approval Nov. 14, 2012
- Unanimous vote (8-o) to support the pilot program and forward to LU&H Committee with the following considerations:
 - ✓ Continue to solicit input from SDPD on staffing necessary to make program successful
 - ✓ Adjust price of permit to off setcosts
 - ✓ Consider including boat trailers
 - ✓ If approved, conduct outreach program
 - × Lower tow threshold for repeat offenders (update: not recommended by SDPD)

Recommended Approval: Community Planners Committee

- Composed of representatives from every San Diego community
- Voted to recommend approval Jan. 22, 2013
- Motion to support the LU&H recommendation to implementa pilot program in the coastal areas, with an evaluation afterone year to determine whether to adopt the program citywide (Yea: 17; Nay: 8; Abstain: 1)
 - Nays expressed support forstricter regulations
- Motion to prohibitovernightparking of large scale commercial vehicles on residential and commercial streets (Yea: 20; Nay: 2; Abstain: 3)

Recommended Action to LU&H

- Recommend to City Council approval of Neighborhood Parking Protection and Public SafetyOrdinance with 2 amendments:
- Change oversized vehicle definition to read "anyvehicle...thatexceeds 27 feet in length and 7 feet in height"
- 2. Change permits to 24-hour duration that can be used up to 3 consecutive days; allow up to 72 permits to be issued in any calendary ear